Further education and skills: inspections and outcomes

Methodology and quality report

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Introduction

1. This paper contains methodology and quality information relevant to the Office for Standards in Education, Children’s Services and Skills (Ofsted) bi-annual release on further education and skills inspections and outcomes data. This release can be found at the following webpage: www.gov.uk/government/collections/further-education-and-skills-inspection-outcomes.

2. This official statistics release reports on the outcomes of further education and skills inspections that were conducted within the most recent reporting period. This release also includes the most recent inspection outcomes for all further education and skills providers that were wholly or partly funded by the Skills Funding Agency (SFA) or the Education Funding Agency (EFA) and have been inspected, as at the end of the period. This report covers outcomes for all further education and skills providers within England.

3. This methodology and quality report should be read in conjunction with the notes contained within the statistical first release, as those notes will include helpful information that is not in this report.

Methodology

4. Data in this official statistics series is from inspections conducted under part 8 of the Education and Inspections Act 2006. Further detail on the dates of inspections included can be found within the release. If an inspection report is not published by the cut-off date given in the release then the previous inspection will be reported as a provider’s most recent inspection where applicable. Data will be presented and analysed in two ways:

- inspections that have occurred within the reporting year and published by the given date (referred to as ‘in-year’ reporting)
- the most recent inspection outcomes of open and funded providers as at the end of the reporting period (referred to as the ‘most recent inspection outcomes’).

5. Official statistics on further education and skills inspection outcomes have a time delay between the end of the reporting period and the publication cut-off date of one calendar month. As the official statistics report key findings, we need to ensure that most of the reports of inspections undertaken within the reporting period have been published in order to minimise bias. For instance, the inspection reports of those providers judged inadequate undergo additional moderation checks.

1 If there is no published date given, all the inspections were published within the period
6. Under exceptional circumstances, Ofsted may withhold/withdraw publication of an inspection report. Outcomes of withheld/withdrawn inspection reports are not included in any of the datasets.

7. Where statements are made about whether inspection outcomes have declined or improved, they are referring to the most recent overall effectiveness outcomes compared to those of the most recent previous inspection only.

8. Data in this release is also used to update Ofsted’s DataView tool.²

9. Further education and skills providers are included within most recent inspection outcomes if they were open and funded on the final day of the reporting period, or if they closed on that day and they have been inspected.

**Short inspections**

10. On 1 September 2015, Ofsted introduced short inspections for providers previously judged good. Short inspections can either confirm that the provider is still good overall or the lead inspector can choose to convert the inspection to a full inspection where:

- there is insufficient evidence to confirm that the provider remains good
- there are concerns that there is evidence that the provider may no longer be good (which may include concerns about safeguarding)
- or if there is sufficient evidence of improved performance to suggest that the provider may be judged outstanding

11. A short inspection does not result in individual graded judgements and it does not change the overall effectiveness grade of the provider.

12. A decision to convert the short inspection does not predetermine the outcome of the full inspection, which will make the full set of graded judgements using the four-point grading scale. At the end of the full inspection a provider could remain good, improve to outstanding or decline to requires improvement or inadequate.

13. When reporting on in-year inspections, the following fields and labels have been added to the ‘data, tables and charts’ file to help users identify short inspections:

- an 'inspection type group’ has been added to the in-year data tabs to allow users to identify whether a provider received a full or short inspection
- where a short inspection did not covert and the provider remained good, this will be recorded in the inspection type group as ‘FES - Short

‘inspection’ and the overall effectiveness column will be populated with grade 2

- where a short inspection did convert to a full inspection, this will be recorded in the inspection type group as ‘FES - Full Inspection (short converted)’ and the remaining columns will be completed as they would for a full inspection

- the titles on each tab have been edited to clearly identify whether the data shown includes the outcomes from full inspections only or full and short inspections combined

14. Short inspections have a minimal impact on the most recent inspection outcomes. Within the ‘Most recent inspection data’ tab, the most recent (latest) full inspection outcomes are shown for each provider. This includes short inspections that converted to full inspections. Short inspections which did not convert to full inspections do not affect this tab because the provider’s original overall effectiveness judgement remains good.

15. An additional table has been added to the release to show the volumes of short inspections, the proportion that convert to full inspections, and the resulting inspection outcomes.

Provider groups

16. Ofsted reports on various groups of providers, which include different types of provider:\n
<table>
<thead>
<tr>
<th>Provider type</th>
<th>Provider group</th>
</tr>
</thead>
<tbody>
<tr>
<td>General further education college</td>
<td>Colleges</td>
</tr>
<tr>
<td>Sixth form college</td>
<td></td>
</tr>
<tr>
<td>Specialist further education college</td>
<td></td>
</tr>
<tr>
<td>Independent specialist college</td>
<td>Independent specialist colleges</td>
</tr>
<tr>
<td>Independent learning provider</td>
<td>Independent learning providers (including employer providers)</td>
</tr>
<tr>
<td>Employer provider</td>
<td>All further education and skills providers</td>
</tr>
<tr>
<td>Local authority provider</td>
<td>Community learning and skills providers</td>
</tr>
<tr>
<td>Not for profit organisation</td>
<td></td>
</tr>
<tr>
<td>Specialist designated institution</td>
<td></td>
</tr>
<tr>
<td>16-19 academy converter</td>
<td>16-19 academies</td>
</tr>
<tr>
<td>16-19 academy sponsor led</td>
<td></td>
</tr>
</tbody>
</table>

Please see the glossary for definitions of the further education and skills providers
Recent changes

17. The new common inspection framework was introduced on 1 September 2015 and was designed to provide greater coherence across different providers that cater for similar age ranges. It sets out the principles that apply to inspection and the main judgements that inspectors make when conducting inspections of maintained schools, academies, non-association independent schools, further education and skills providers and registered early years settings. The framework can be found here: https://www.gov.uk/government/publications/common-inspection-framework-education-skills-and-early-years-from-september-2015

18. The framework is accompanied by an inspection handbook for each of the four remits. The handbooks set out how each of the inspection judgements will be made and reflects the needs and expectations of different phases and the differences between various age groups. The further education and skills inspection handbook can be found here: https://www.gov.uk/government/publications/further-education-and-skills-inspection-handbook-from-september-2015

19. The framework includes a new key judgment on ‘personal development, behaviour and welfare’. As such, analysis of this judgement will only represent inspections since 1 September 2015 and will not provide a comprehensive view of the quality of provision nationally.

20. Before 1 September 2015 Ofsted inspected dance and drama colleges at course level, with one dance and drama college potentially receiving multiple judgements for the different courses they delivered. One of these judgements would have been published as a proxy for overall effectiveness in the underlying data and tables. Ofsted now makes a judgement on the overall effectiveness for dance and drama colleges. This change makes the judgement comparable to other providers and therefore dance and drama colleges will now be included in the aggregation for ‘all further education and skills providers’. The previously published proxy for overall effectiveness is not comparable to the new judgement and has been removed from the underlying data so that inappropriate comparisons cannot be made.
21. Prior to 1 September 2015, independent specialist colleges (ISCs) were included within the ‘colleges’ group, along with general further education colleges, sixth form colleges and specialist further education colleges (which specialise in agriculture and horticulture or performing arts). Ofsted has taken the decision to no longer include ISCs within the ‘colleges’ group and to report on them separately from 1 September 2015.

22. Further recent changes to the in-year and most recent inspection outcome statistics can be found within the ‘coherence and comparability’ section of this document.

Revisions

23. Revisions are published in line with Ofsted’s revisions policy for official statistics. For more information about the policy please visit the Ofsted website: www.gov.uk/government/publications/ofsted-standards-for-official-statistics.

24. Revision specific to each release are included within the key findings document.

Quality

Relevance

25. Ofsted regulates and inspects to achieve excellence in the care of children and young people, and in education and skills for learners of all ages. These official statistics are released to inform government and the public about the quality of further education and skills providers operating within England, provide an evidence base for policymaking and to promote improvement across the sector.

26. Further education and skills providers inspected in accordance with part 8 of the Education and Inspections Act 2006, which can be found here: www.legislation.gov.uk/ukpga/2006/40/contents. The common inspection framework was launched on 1 September 2015. Under this framework, providers are judged as outstanding, good, requires improvement or inadequate. The common inspection framework can be found here: www.gov.uk/government/publications/common-inspection-framework-education-skills-and-early-years-from-september-2015.

27. These official statistics are the aggregates of judgements made on individual further education and skills inspections. By aggregating the judgements made and showing these as proportions of the total number of inspections, we can identify messages from the data. We analyse the data in different ways, for example by provider group, to identify important differences, patterns and trends. The official statistics release draws out the key messages and communicates these in an understandable way, which is appropriate for a wide range of different users. Users are able to interpret and manipulate the data published for their own purposes.
28. More specifically, information found within this release is used in a variety of ways.

- Media outlets use the key findings from our statistical release to inform the public about the quality of further education and skills providers across the country.
- This data allows users to track movement in the further education and skills sector and monitor the quality of provision available at a national level and across provider types.
- This data helps identify areas of weak performance. This informs policy development within the Department for Business, Innovation & Skills, the Skills Funding Agency and the Department for Education to address issues and implement strategies to mitigate them.
- Within Ofsted, inspection profiles inform inspection framework development and underpin policies to improve standards. The key messages within the official statistics contribute towards the findings in Her Majesty’s Chief Inspector’s Annual Report to Parliament.

29. The data included in the release is generated by Ofsted’s regulation and inspection process and is therefore administrative data.

Meeting user needs

30. In 2014, Ofsted held a consultation on the further education and skills official statistics, which proposed that the frequency of the statistics be reduced from quarterly to twice-yearly, supplemented by regular management information. The majority of responses supported this change and the proposal was accepted. The response to the consultation can be found here: www.gov.uk/government/consultations/further-education-and-skills-inspection-and-outcomes-official-statistics.

31. There have been several changes to the further education and skills inspections and outcomes official statistics between those published in December 2015 and February 2016. Essential changes have been made to accommodate the new common inspection framework, implemented by Ofsted on 1 September 2015, and changes resulting from a database migration. Details of these changes have been included in this document, with further details available in the consultation document published on 30 June 2016.

32. There is a consultation open between the 30 June 2016 and 29 July 2016, which asks users to comment on a possible change in the methodology for aggregating the ‘all further education and skills providers’ figure, along with excluding providers that have ceased to be funded or closed from the statistics as at 31 August.
33. Ofsted welcomes feedback about its statistical releases. If you have any comments, questions or suggestions, please contact the Further Education and Skills, Data and Analysis team at FEandSkillsData@ofsted.gov.uk.

**Coherence and comparability**

34. The tables and charts within the release compare inspection outcomes over the past several years. There have been a number of framework changes since the first release of statistics and these have been reflected in the publications. The overall effectiveness grade has remained comparable across the different frameworks. Other sub judgements are, if possible, mapped across frameworks when changes occur. This is explained in more detail in the ‘frameworks’ section below.

35. When these changes have occurred, users have been alerted via updates in the official statistics introduction and methodology sections of the key findings document. When changes to inspection frameworks or methodological changes have been implemented to improve the output, guidance has been added to footnotes and the key findings document for easy access.

36. Inspection outcomes data presented in provisional official statistics releases will match the data shown in Dataview. Where inspection reports are published after the final publication date included within a release, the inspection outcomes will be reflected within the next provisional official statistics release. Where all inspections within the reporting period have been published, the statistics will be marked as final.

37. There is no comparable data published by other producers of official or national statistics for further education and skills inspections in England.

38. In Scotland, inspections are carried out by Education Scotland and can be found at: www.educationscotland.gov.uk/inspectionandreview/index.asp.

39. In Wales, inspections are carried out by Estyn and can be found at: www.estyn.gov.uk/.

40. In Northern Ireland, inspections are carried out by Education and Training Inspectorate (ETI) and can be found at: www.etini.gov.uk/.

41. Ofsted also produces regular management information on the outcomes of further education and skills inspections. At present, the management information does not include short inspections that did not convert.

42. Several third parties provide interactive tools displaying publicly available Ofsted inspection judgements. These appear to be collated by using advanced computer techniques to harvest information from published inspection reports. Ofsted cannot comment on the quality of these datasets.
Changes that affect how comparable data are across time:

Frameworks

43. As noted above, framework changes have an impact on what we can report on in a consistent way. Consideration of how judgements change means that between frameworks there may be breaks or changes in the way we report certain judgements.

44. The new common inspection framework was introduced on 1 September 2015 following the ‘better inspection for all’ consultation. This consultation initiated various changes to the way Ofsted inspects providers. The common inspection framework can be found here: www.gov.uk/government/publications/common-inspection-framework-education-skills-and-early-years-from-september-2015. The common inspection framework is designed to bring together the inspection of different education, skills and early years settings to provide greater coherence across different providers that cater for similar age ranges. Inspection judgements have therefore been standardised to apply across all remit areas.

45. The previous inspection framework ran between 1 September 2012 and 31 August 2015 and can be found here: www.gov.uk/government/publications/common-inspection-framework-for-further-education-and-skills-2012.

46. Subsequent previous inspection frameworks and a list of changes to these can be found on the national archives at: webarchive.nationalarchives.gov.uk/20141124154759/http://www.ofsted.gov.uk/resources/further-education-and-skills-inspection-documents-summary-of-changes.

The selection process

47. Not all providers are inspected with equal regularity. Ofsted takes a proportionate approach to inspection, as indicated in our inspection frameworks.

48. The result of this is that the further education and skills providers inspected in a particular reporting year are very unlikely to be representative of all providers within the sector. This will also affect the comparability of inspection outcomes between years. This is as a result of the following:

- Providers that were previously judged to be less than good in their most recent inspection are inspected more frequently than good providers.

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4More information can be found at: www.gov.uk/guidance/changes-to-education-inspection-from-september-2015.
As of 1 September 2015, previously good providers will receive a short inspection approximately every three years. Short inspections and how they are included within the data are described above in the methodology section.

Users need to be particularly cautious if comparing outcomes from 2015/16 or later with previous years. Before 1 September 2015, all good providers received a full inspection no later than the fifth reporting year, including in cases where they continued to provide the same standard of education.

Further education and skills providers previously judged to be outstanding in their most recent inspection are exempt from routine inspection and will not be inspected unless Ofsted has concerns about them. This can include concerns identified through risk assessment, a complaint, a serious safeguarding incident or concerns about the standards of leadership and management.

Policy implications

49. Comparisons between provider types should be treated with caution due to the different inspection frameworks used over the past ten years and the variation in the number of providers included within the different groups.

50. The in-year inspection outcomes are very unlikely to be representative of all further education and skills providers, as Ofsted adopts an approach to inspection, which is proportionate to risk. New providers are usually inspected according to a fixed cycle, in the majority of cases the timing of this inspection is not determined by performance data of the provider.

Methodology changes

51. Once the current consultation closes on 29 July 2016, details will be included within this document that describe if the proposal to change the methodology for aggregating the ‘all further education and skills providers’ figure, along with excluding providers that have ceased to be funded or closed from the statistics as at 31 August were accepted.

Accuracy and reliability

52. This release reports on (1) the most recent inspection outcome for all open and funded further education and skills providers and (2) inspections that have taken place during the reporting year. A cut-off date for the publication of the reports included is given in the publication. Providers that have yet to be inspected are included within the underlying data, but are not included as part of the aggregated statistics. If an inspection report has been published but subsequently withheld then this will not be included in inspection outcomes. Where the inspection report is published after the cut-off date given for the release, the inspection judgement will not be included. These will appear in later releases, after they have been published.
53. Ofsted moderates all inspection reports where a provider is judged to be inadequate. This may result in some inspection reports being published after the publication cut-off date required for inclusion within the provisional release. In addition, where there are concerns that further evidence may be required to secure the inspection evidence base, this will delay publication of an inspection report. Further details of these procedures can be found here: www.gov.uk/government/publications/gathering-additional-evidence-to-secure-an-incomplete-inspection-ofsted-related-protocol.

54. This release does not include the inspection outcomes of maintained schools and academies, independent schools or providers of early years provision. These are included in separate releases. Further details of these can be found at: www.gov.uk/government/statistics.

Use of Ofsted administrative data

55. Inspections outcome data are extracted from Ofsted’s administrative systems. Errors in recording inspection outcomes may affect the quality of source data. A number of appropriate systems have been put in place by Ofsted to minimise the risk of reporting error:

Until April 2015

56. Until April 2015, Ofsted used a document scanner as a means of validating the outcomes entered into our systems of inspections undertaken under section 5 of the Education Act.

Migration to new administrative system

57. Ofsted introduced a new administrative system in September 2015. A thorough check of the migration from the old administrative system to the new system was undertaken to ensure that inspection data was correct.

Since September 2015

58. Inspections outcome data is extracted from Ofsted’s administrative systems. Inspection outcomes are entered onto our systems by the lead inspector. As inspection reports undergo a quality assurance process, any errors are likely to be identified at this stage. In addition, a sample of the entries made onto our administrative system are checked to ensure that these match the inspection report. There is a focus on checking those entries where the risk of there being an error is highest. An example of this is where the inspection outcome awarded changes during the quality assurance process. There remains a small chance that some outcomes are entered incorrectly onto our systems.

Technical production

59. Technical production of the publications may also result in manual errors. A rigorous data quality assurance procedure is adopted with the aim of
minimising the risk of reporting error. If an error is discovered within the document, a note is placed on the website and a corrected version of the document is uploaded as soon as possible.


**Timeliness and punctuality**

61. Data is currently published twice a year and includes details of inspections that have taken place and been published in the relevant period. To ensure data is as timely as possible, each release includes the most recent possible full month of inspections.

62. Data is published at 09:30 on the date pre-announced in the publication schedule: www.gov.uk/government/organisations/ofsted/about/statistics. Information on any delay in publication can also be found on the publication schedule.

63. We allow one calendar month after the end of the reporting period as the cut-off date for the inclusion of published inspection reports. This is to allow time for the publication of the majority of inspections that have taken place within the reporting period. The production stage for this release includes obtaining and cleaning the data, drafting findings, quality assuring all outputs and uploading the information onto the gov.uk website.

64. Publications are announced via social media. Pre-release access is given in accordance with the pre-release to official statistics order (2008). Details of this order can be found at: www.statisticsauthority.gov.uk/about-the-authority/uk-statistical-system/legislation/pre-release-access/index.html.

65. The list of post holders granted pre-release access can be found as a separate document accompanying each release.

**Accessibility and clarity**

66. Ofsted releases are published in an accessible format on the Gov.UK website. The information is publicly available and there are no restrictions on access to the published data. Each release includes outcomes from Ofsted inspections that have subsequently been published. The data is aimed at keeping users informed of the progress of the inspection framework and of changes in the further education and skills sector.

67. Underlying data in an accessible format accompanies each release to allow users to perform their own analysis. Users may use and re-use this information (not including logos) free of charge in any format or medium, under the terms of the Open Government Licence. To view this licence, visit: www.nationalarchives.gov.uk/doc/open-government-licence/.
68. This underlying data consists of provider level files in Excel and is available in the Excel 'data, tables and charts' file.

**Performance, cost and respondent burden**

69. There is no respondent burden in relation to this statistics release as data is a by-product of Ofsted’s inspection process. The only cost involved is the internal resource involved in collating the release.

**Confidentiality, transparency and security**

70. All data releases follow Ofsted’s confidentiality and revisions policies, which can be found here: [www.gov.uk/government/publications/ofsted-standards-for-official-statistics](http://www.gov.uk/government/publications/ofsted-standards-for-official-statistics).
Glossary

General further education colleges

General further education colleges offer a range of education and training opportunities for learners aged from 14 years upwards, including adults. They include tertiary colleges, which specialise in land based education and training.

Sixth form colleges

A sixth form college is an educational institution where students aged 16 to 18 typically study for advanced school-level qualifications, such as A-Levels, or school-level qualifications such as GCSEs.

Specialist further education colleges

Specialist further education colleges are colleges who specialise in the provision of agricultural, horticultural or art, design and technology courses.

Independent specialist colleges

Independent specialist colleges provide education and training for students with complex learning difficulties and/or disabilities, whose learning needs cannot be met by their local college or provider.

Independent learning providers (including employer providers)

Independent learning providers are companies which provide government funded education. The category includes employer providers who only offer government funded training to their own employees.

Community learning and skills providers

Community learning and skills providers include local authorities, charities, voluntary, not-for-profit companies and community organisations, specialist designated institutions and community interest companies. Their provision is diverse in character and aims to meet the needs and interests of a wide range of communities. Courses include: those that lead to a qualification; programmes leading to qualifications whilst in employment (such as apprenticeships); provision for informal adult learning; and provision for social and personal development. Community learning and skills providers were previously categorised as adult and community learning providers.

16-19 academies

These are state-funded, non-fee-paying schools independent of local authorities which cater for pupils aged 16-19.
**Dance and drama colleges**

Are colleges that specialises in delivering dance and drama courses.

**Higher education institution**

Where higher education institutions (such as universities) offer further education courses these are subject to inspection by Ofsted.

**National Careers Service contractors**

The National Careers Service provides information, advice and guidance for those aged 13 and over across England. The service is delivered in 12 geographical regions by area based prime contractors and a national contact centre by one national contractor. These National Careers Service contractors are subject to an Ofsted inspection.

**Prisons and youth offender institutions**

Ofsted undertakes inspections in prisons and youth offender institutions in partnership with Her Majesty’s Inspectorate of Prisons. Ofsted HMI evaluate the quality of learning and skills in prisons, including young offender institutions and secure units for young people and provision in community settings. Ofsted does not publish inspection reports for prison and young offender institutions - these reports can be found on the HMIP website: [www.justiceinspectorates.gov.uk/hmiprisons/](http://www.justiceinspectorates.gov.uk/hmiprisons/)

Ofsted contributes to a reduced number of judgements in these reports.