

Statistical Bulletin Bwletin Ystadegol

SB 114/2011 6 December 2011

Youth Service in Wales, 2010-11

This Statistical Bulletin presents detailed information about the Youth Service in Wales for the year 2010-11, further to the headline results published in the Statistical First Release on 1 November 2011.

Background

The Youth Service in Wales is delivered through the 22 local authorities in partnership with national and local voluntary youth organisations and independent local projects. The National Youth Strategy for Wales, which was launched in 2007, provides a vision for development of youth work in Wales. The Welsh Government is committed to supporting the development of informal learning and has provided funding to these organisations to meet the needs of local young people between the ages of 11 and 25.

The Statistical Directorate of the Welsh Government took on responsibility for the collection of data about the Youth Service in Wales in April 2010. The data collected informs the development and continuous improvement of the Youth Service, and enables practitioners to increase participation and support young people to overcome the barriers to learning, and realise their potential. The quality of the data continues to develop, as centrally we improve the guidance and definitions used within the survey, and locally youth services refine their management systems and data. The known quality issues are highlighted in the Key Quality Information section.

Key results for 2010-11 show:

- Over 115,000 young people were registered members of the Youth Service in Wales. This figure represented 19 per cent of the population of 11 to 25 year olds in Wales.
- Around 10,400 young people received a nationally recognised accreditation during the year, representing 9 per cent of registered Youth Service members;
- At March 2011, there were 943 full-time equivalent (FTE) Youth Service management and delivery staff working across local authorities in Wales.
- 86 per cent of all Youth Service delivery staff held at least level 2 Joint Negotiating Committee (JNC) professional qualifications. Of the staff without a level 2 or above JNC qualification, 48 per cent were in training.
- The total income for the Youth Service in 2010-11 was £43.8 million and the total spend by the Youth Service in Wales was £43.6 million
- The total spend by the Youth Service per head of population aged 11-19 years was £128.

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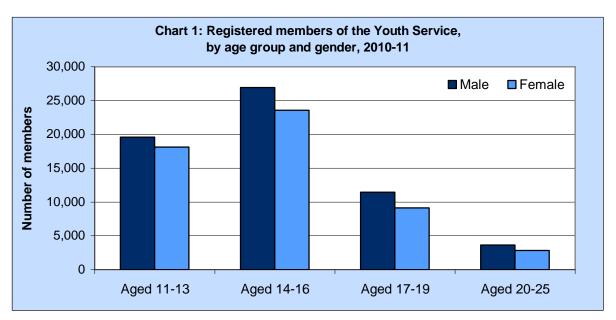
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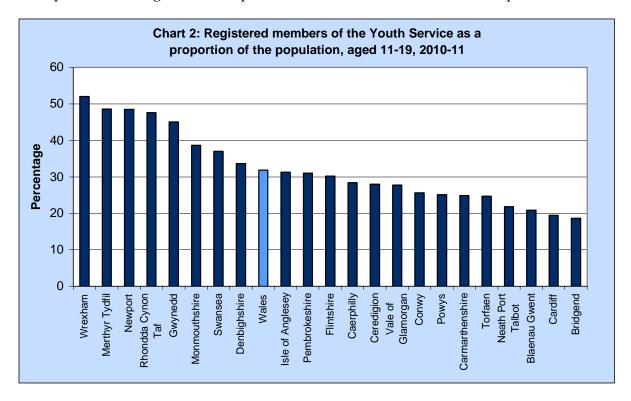


Registered members of the Youth Service in Wales

The 22 local authorities in Wales reported that 115,309 young people were registered members of the Youth Service in 2010-11, representing 19 per cent of the population of 11 to 25 year olds. (Note a direct comparison cannot be made with previous years, as the survey this year asked for only registered members to be recorded, please see Key Quality Information for more detail.)



33 per cent of members were aged 11-13 years, 44 per cent were aged 14-16 years, 18 per cent were aged 17-19 and 6 per cent were aged 20-25. 53 per cent of the 115,309 were male and 47 per cent were female.



108,820 of these members were aged 11-19 years, representing 32 per cent of the 11-19 population. The proportions reported ranged from 52 per cent in Wrexham ¹ to 19 per cent in Bridgend and Cardiff. More detailed information can be found in table 1.

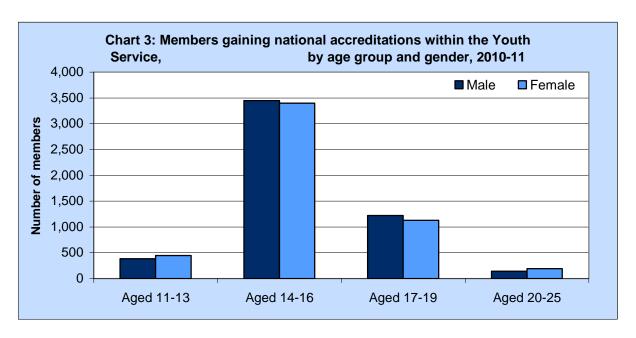
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¹ It was necessary for Wrexham to estimate their membership figures, please refer to Key Quality Information.

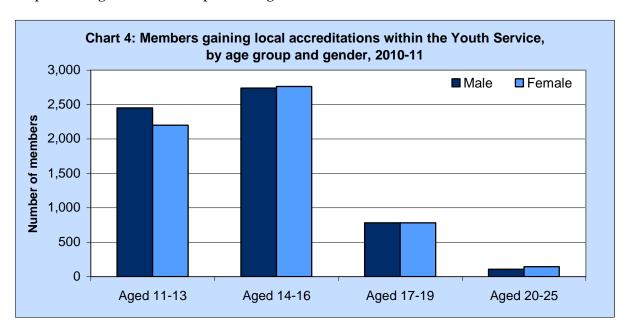
Accreditation of Youth Service members

The survey collects information on individuals gaining accreditations within the Youth Service. This year's survey, for the first time, differentiated between national and locally recognised accreditations. For this reason data are not directly comparable with previous years.

There were 10,357 young people who were reported as having gained a national accreditation in 2010-11 (9 per cent of all registered members). 11,970 young people (10 per cent of all registered members) were reported as having gained a local accreditation. (Note that a young person can gain both national and local accreditations.) More detailed information for individual authorities can be found in table 1.



Most young people gaining national accreditations were aged 14-16 (66 per cent). 8 per cent were aged 11-13, 23 per cent aged 17-19 and 3 per cent aged 20-25.



Most young people gaining local accreditations were aged 14-16 (46 per cent) and 11-13 (39 per cent). 13 per cent were aged 17-19 and 2 per cent aged 20-25.

Contacts²

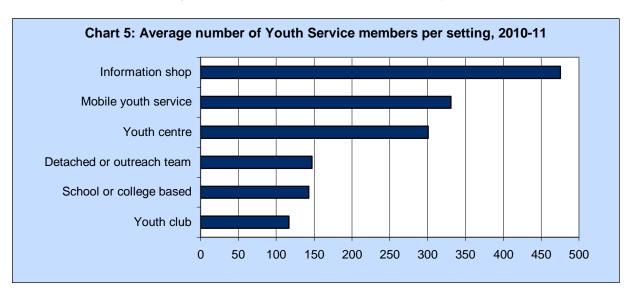
There were 1,614,386 contacts in Wales in 2010-11. The average number of contacts per member was 14.

² A contact is defined as a session covering up to 3 hours, allowing for 3 sessions to take place per day (morning/afternoon/evening). One contact is an individual attendance at one session.

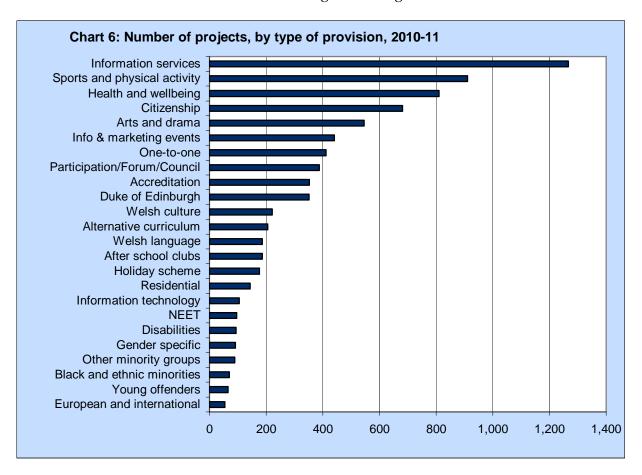
Youth Service Projects

Local authorities provided information about the Youth Service projects that were running across Wales. These projects may be delivered by the local authority youth service alone, or in partnership with other statutory or voluntary bodies.

Most numerous in terms of settings and membership were youth clubs with 473 across Wales, with over 55,000 registered members. Projects were delivered at 160 youth centres with over 48,000 registered members, at 199 schools/colleges and through 193 detached/outreach teams, each with over 28,000 registered members. Note that there will be some overlap of membership, with members able to interact with each of the different settings, and for example with more than one youth club or centre.



Information shops had the highest number of members per setting, with an average of 476 registered members. Youth clubs had the lowest, with an average of 117 registered members.



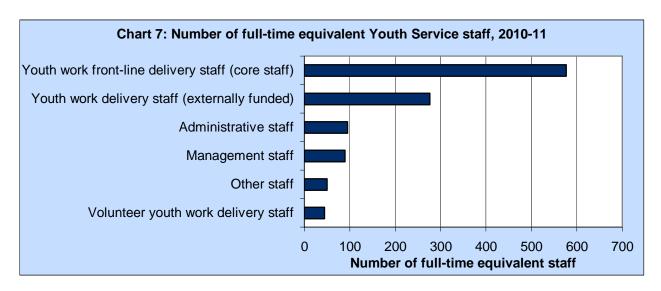
The type of provision offered by individual projects was also recorded, with projects recorded multiple times if relevant to more than one type of provision. For example the same project could be recorded within Arts and Drama, Welsh culture and Residential.

Information Services (1,267) and Sports and Activity (911) recorded the highest number of projects, with Health and well-being (37,896) and Sports and Activity (32,145) the highest numbers of registered members attending. (A registered membership is not applicable to Information Services). Note that there will be some overlap of membership, with members able to interact with more than one project.

Youth Service Workforce

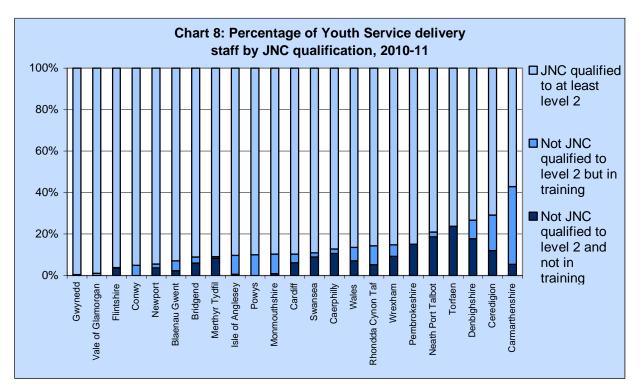
At March 2011, there were 943 full-time equivalent (FTE) Youth Service delivery staff working across local authorities in Wales. 10 per cent (90) of these FTE posts were management staff and 90 per cent (853) were youth work front-line staff (both core and externally funded).

There were a further 189 FTE administrative staff, volunteer youth work delivery staff and other staff, giving a total of 1,132 (r) FTE staff in the Youth service in Wales. This is a decrease of 3 per cent from the total of 1,165 FTE staff at March 2010.



Qualifications

In 2010-11, 86 per cent of all Youth Service delivery staff held at least level 2 ³Joint Negotiating Committee (JNC) professional qualifications. Of those without a level 2 or above JNC qualification, 48 per cent were in training. More detailed information can be found in Table 2.



Staff Ratios

The ratio of FTE management staff to FTE youth work delivery staff in Wales in 2010-11 was around 1:9.5.

The ratio of the youth population aged 11-25 to FTE youth work delivery staff (excluding management staff) was 697 young people per worker in 2010-11. For the 11-19 population, the ratio was 401:1.

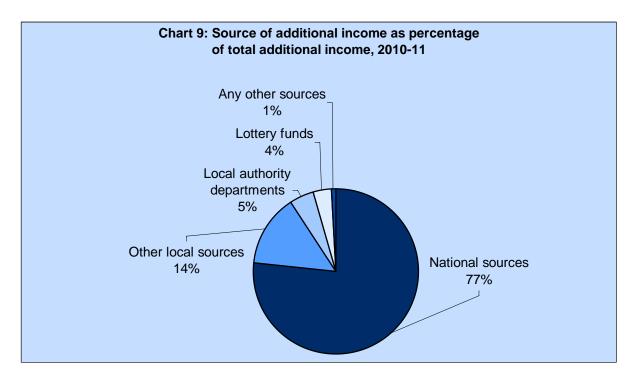
³ Degree level, diploma, NOCN3, or any other qualification from JNC level 2 upwards.

Youth Service Finance

Income

The total income for the Youth Service was £43.8 million, which included a sum of £2.8 million capital funding.

The total of core Youth Service budgets across Wales in 2010-11 was £24.1 million. The contribution made by core Youth Service budgets to the total Youth Service income across Wales varied between authorities, ranging from 82 per cent in Conwy to 24 per cent in Carmarthenshire.

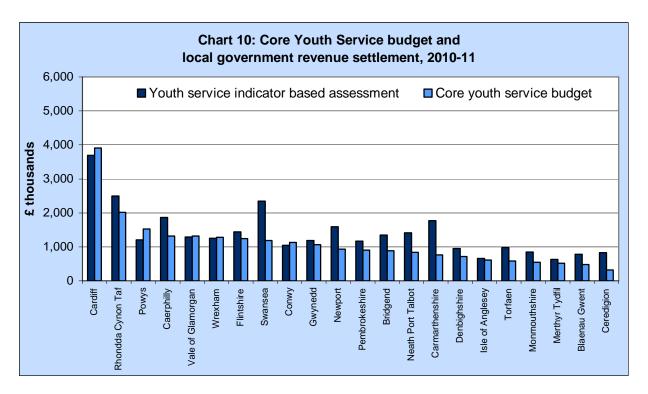


In addition to the core Youth Service budget, the total budget for the Youth Service in Wales for 2010-11 included income of £19.7 million from other sources, accounting for 45 per cent of the total income. 'National Sources' contributed the majority (£15.1 million or 77 per cent) of these funds, £5.5 million of which was provided by Cymorth.

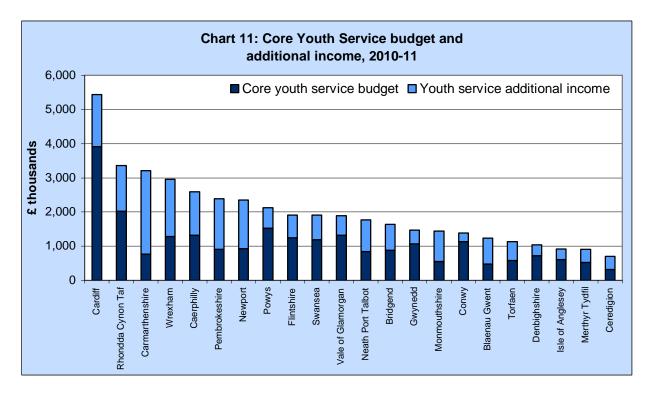
Other important sources of additional income in 2010-11 were Communities First (£1.3 million), European funding (£1.2 million), 14-19 Pathways (£0.8 million), lottery funds (£0.7 million) and national community safety funds (£0.6 million).

Local Government Revenue Settlement

The Welsh local government revenue settlement includes an indicative figure for each local authority for the provision of the Youth Service in Wales. This indicative figure is based on population and other demographic variables. In 2010-11 the total core Youth Service budget represented 78 per cent of this allocation. More detailed information can be found in Table 3.



Most local authorities had a core budget that was smaller than the revenue settlement indicative figure, and supplemented this core budget with income from other sources. The contributions of the core Youth Service budget and additional income from other sources in each local authority is shown in the graph below.



Expenditure

The total spend by the Youth Service in Wales in 2010-11 was £43.6 million. The expenditure ranged from £0.7 million in Ceredigion to £5.4 million in Cardiff. The total figure included an amount of £3.4 million of capital expenditure.

The majority of Youth Service spending in 2010-11 was on employees, at 62 per cent of all expenditure. 1 per cent of Youth Service expenditure across Wales went on staff training and development.

Of the remaining funds, 9 per cent were spent on resources and a further 8 per cent on accommodation.

The Youth Service in Wales gave grant aid of £0.7 million (2 per cent of the expenditure) to the voluntary sector in 2010-11. A further £1.7 million of grant aid to the voluntary sector came from the wider local authority budget and £0.1 million from in-kind support. This amounted to a contribution of £2.5 million in grant aid by local authorities to voluntary youth services in Wales during the year.

Spend per head of population

In 2010-11, the total spend by the Youth Service per head of population aged 11-19 years was £128. The core Youth Service budget spend per head of population aged 11-19 years was £71. Full details can be seen in Table 4.

Table 1: Youth Service Members 2010-11

			11-25 year olds			11-19 year olds						
	Mid-year population estimate 2010	Number of individual members	Members as percentage of population	Members with national accreditations as percentage of total members	Members with local accreditations as percentage of total members	Mid-year population estimate 2010	Number of individual members	Members as percentage of population	Members with national accreditations as percentage of total members	local accreditations		
Isle of Anglesey	11,780	2,306	20	9	8	7,332	2,292	31	9	8		
Gwynedd	25,758	6,629	26	8	1	14,256	6,422	45	8	1		
Conwy	17,906	3,301	18	5	21	11,836	3,033	26	5	23		
Denbighshire	16,806	3,730	22	6	9	10,755	3,622	34	6	9		
Flintshire	26,433	5,159	20	3	0	16,604	5,021	30	3	0		
Wrexham	24,145	8,417	35	3	6	14,246	7,419	52	4	6		
Powys	21,531	4,410	20	5	14	14,650	3,682	25	7	16		
Ceredigion	19,144	2,923	15	7	5	9,625	2,697	28	8	6		
Pembrokeshire	20,435	4,268	21	14	1	13,590	4,216	31	14	1		
Carmarthenshire	31,945	5,240	16	19	10	20,073	4,995	25	19	10		
Swansea	50,847	9,512	19	6	7	25,471	9,432	37	6	7		
Neath Port Talbot	24,981	3,379	14	24	11	15,114	3,306	22	24	11		
Bridgend	23,891	3,159	13	20	2	14,667	2,737	19	22	2		
Vale of Glamorgan	23,503	4,691	20	6	6	14,856	4,118	28	6	7		
Rhondda Cynon Taf	46,837	12,778	27	11	14	26,628	12,673	48	11	14		
Merthyr Tydfil	10,893	3,193	29	15	0	6,386	3,102	49	15	0		
Caerphilly	32,905	6,249	19	4	22	19,955	5,674	28	5	24		
Blaenau Gwent	13,700	1,751	13	34	33	8,129	1,698	21	34	33		
Torfaen	17,480	2,623	15	1	11	10,567	2,611	25	1	11		
Monmouthshire	14,914	4,024	27	13	59	10,319	3,987	39	12	59		
Newport	29,910	8,806	29	3	2	17,325	8,408	49	3	2		
Cardiff	89,153	8,762	10	12	11	39,377	7,675	19	12	12		
Wales	594,897	115,310	19	9	10	341,761	108,820	32	9	11		

Table 2: Percentage of Staff with and without Joint Negotiating Committee (JNC) Qualifications 2010-11

Qualified to at Not qualified to Not qualified to least JNC level 2 at least JNC level at least JNC level 2, but in training 2, not in training

		2, but in training	2, not in training
Isle of Anglesey	90	9	1
Gwynedd	100	0	0
Conwy	95	5	0
Denbighshire	73	9	18
Flintshire	96	0	4
Wrexham	85	6	9
Powys	90	10	0
Ceredigion	71	17	12
Pembrokeshire	85	0	15
Carmarthenshire	57	38	5
Swansea	89	2	9
Neath Port Talbot	79	2	19
Bridgend	91	3	6
Vale of Glamorgan	99	1	0
Rhondda Cynon Taf	86	9	5
Merthyr Tydfil	91	1	8
Caerphilly	87	2	11
Blaenau Gwent	93	5	2
Torfaen	76	0	24
Monmouthshire	90	9	1
Newport	94	2	4
Cardiff	90	4	6
Wales	86	7	7

Table 3: Local Government Revenue Settlement and Core Youth Service budget (a)

		Revenue Set	tlement (£)			Core Buc	dget (£)	Core Youth Service budget as a percentage of local government revenue settlement				
•	2007-08	2008-09	2009-10	2010-11	2007-08	2008-09	2009-10	2010-11	2007-08	2008-09	2009-10	2010-11
Isle of Anglesey	567,810	585,921	599,348	655,627	593,410	632,600	650,280	612,279	105	108	108	93
Gwynedd	996,736	1,036,922	1,066,757	1,182,431	1,111,149	1,235,878	1,363,514	1,064,696	111	119	128	90
Conwy	875,877	892,235	930,222	1,040,907	1,110,145	1,162,658	1,163,000	1,134,000	127	130	125	109
Denbighshire	794,673	810,754	847,406	949,339	633,866	697,666	696,862	719,083	80	86	82	76
Flintshire	1,232,319	1,255,581	1,298,318	1,442,173	1,095,556	1,169,771	1,362,207	1,242,523	89	93	105	86
Wrexham	1,068,645	1,086,215	1,119,426	1,252,727	1,178,656	1,174,576	1,286,194	1,281,568	110	108	115	102
Powys	1,007,456	1,033,987	1,083,521	1,209,893	1,462,152	1,531,146	1,504,613	1,525,404	145	148	139	126
Ceredigion	719,736	735,691	766,268	831,099	299,233	299,470	282,521	322,307	42	41	37	39
Pembrokeshire	989,957	1,019,035	1,052,223	1,171,500	815,254	851,697	885,478	908,892	82	84	84	78
Carmarthenshire	1,490,405	1,524,517	1,588,315	1,775,132	1,076,218	839,486	889,767	765,664	72	55	56	43
Swansea	2,066,488	2,074,792	2,116,195	2,343,132	997,100	1,057,300	1,097,700	1,185,800	48	51	52	51
Neath Port Talbot	1,218,659	1,252,092	1,281,158	1,416,418	579,533	692,579	849,498	839,529	48	55	66	59
Bridgend	1,133,183	1,168,549	1,205,077	1,342,986	867,660	880,443	876,439	882,186	77	75	73	66
Vale of Glamorgan	1,069,857	1,121,972	1,153,123	1,292,039	1,284,000	1,225,285	1,384,220	1,318,262	120	109	120	102
Rhondda Cynon Taf	2,178,335	2,225,962	2,264,272	2,492,535	2,663,495	2,510,761	1,926,795	2,018,519	122	113	85	81
Merthyr Tydfil	555,632	563,591	572,949	628,849	526,510	517,470	499,580	519,820	95	92	87	83
Caerphilly	1,602,005	1,638,262	1,679,675	1,863,993	650,000	1,000,000	1,240,000	1,321,427	41	61	74	71
Blaenau Gwent	686,721	703,429	719,429	786,441	421,114	499,010	448,564	481,320	61	71	62	61
Torfaen	855,154	869,275	884,873	978,753	583,300	678,392	558,229	582,580	68	78	63	60
Monmouthshire	687,591	723,464	757,596	847,858	564,228	589,202	579,642	548,173	82	81	77	65
Newport	1,356,418	1,382,992	1,422,719	1,592,776	1,063,575	1,038,792	1,059,881	928,407	78	75	74	58
Cardiff	3,152,595	3,220,558	3,314,156	3,694,990	3,177,978	4,995,227	3,544,827	3,908,468	101	155	107	106
Wales	26,306,253	26,925,796	27,723,024	30,791,597	22,754,132	25,279,409	24,149,811	24,110,908	86	94	87	78

⁽a) Improved definitions and validation processes have been applied to the collection of finance information for 2010-11 onwards, resulting in some discontinuity between that data and finance data for prior years.

Table 4: Core Budget and Spend Per Head of Youth Population (a)

Core budget per youth population aged 11-25 (£ per head)					Total spend per youth population aged 11-25 (£ per head)				Core budget per youth population aged 11-19 (£ per head)				Total spend per youth population aged 11-19 (£ per head)			
	2007-08 20	008-09 2	2009-10 20	10-11	2007-08 2	008-09 2	009-10 20	010-11	2007-08 2	008-09 2	009-10 2	010-11	2007-08 2	008-09 2	009-10 2	:010-11
Isle of Anglesey	50	53	55	52	52	76	83	78	76	82	87	84	80	118	132	125
Gwynedd	45	50	54	41	52	61	68	57	79	89	97	75	90	108	121	103
Conwy	62	64	64	63	72	81	82	77	90	95	96	96	105	120	123	117
Denbighshire	39	42	42	43	69	78	62	62	58	64	64	67	103	120	95	97
Flintshire	41	43	51	47	87	91	83	73	64	68	80	75	135	144	132	116
Wrexham	48	48	53	53	104	113	121	122	81	80	89	90	175	189	205	207
Powys	69	72	69	71	94	114	115	145	97	102	100	104	133	162	166	213
Ceredigion	16	16	15	17	20	26	30	36	31	32	29	33	39	52	57	73
Pembrokeshire	41	42	43	44	77	89	92	117	59	62	65	67	111	131	138	176
Carmarthenshire	34	26	28	24	163	138	90	93	52	40	44	38	251	214	142	148
Swansea	20	21	22	23	29	34	37	37	38	41	43	47	55	65	72	75
Neath Port Talbot	23	27	34	34	54	53	63	70	37	44	55	56	86	86	103	115
Bridgend	37	37	36	37	78	67	59	45	57	58	59	60	123	106	96	73
Vale of Glamorgan	56	52	58	56	63	79	86	80	85	80	92	89	96	122	135	127
Rhondda Cynon Taf	55	53	41	43	70	66	59	72	95	91	71	76	119	113	102	126
Merthyr Tydfil	48	47	45	48	84	89	88	77	76	76	76	81	134	146	148	132
Caerphilly	20	30	38	40	39	45	45	70	31	48	61	66	61	72	74	116
Blaenau Gwent	30	36	32	35	52	62	75	89	48	57	53	59	82	99	122	150
Torfaen	33	38	31	33	53	60	66	65	52	61	51	55	84	96	107	108
Monmouthshire	38	40	39	37	89	95	89	96	53	56	56	53	123	134	128	138
Newport	37	36	36	31	80	85	89	80	61	59	61	54	130	142	152	138
Cardiff	37	57	40	44	53	75	57	61	79	125	89	99	114	164	126	138
Wales	39	43	41	41	68	74	70	73	64	72	70	71	113	126	120	128

⁽a) Improved definitions and validation processes have been applied to the collection of finance information for 2010-11 onwards, resulting in some discontinuity between that data and finance data for prior years.

Notes

Source of statistics

- 1. This headline release presents data collected as part of the Youth Service in Wales survey carried out amongst the 22 local authorities in Wales in the late summer of 2011.
- 2. Prior to 2009-10, the collection and publication of statistics about the Youth Service in Wales was carried out by the Local Government Data Unit ~ Wales on behalf of the Welsh [Assembly] Government. On 1st April 2010, responsibility for this work transferred to the Statistical Directorate of the Welsh Government.
- 3. It includes population estimate data for mid 2007 to mid 2010 from the <u>StatsWales</u> website, in table [025106] Mid-Year Population Estimates (2001 onwards), by local authority and age.
- 4. Also included are 2007-08 to 2010-11 Welsh Local Government Revenue Settlement figures ("Green Book").

Key Quality Information

The quality of the data collected through this survey continues to develop, as centrally we improve the guidance and definitions used within the survey, and locally youth services refine their management systems, which were purchased using funding from the Welsh Government revenue grant allocation for 2009/10, to ensure that all the data gathered for the audit is robust, current and accurate. Both of these issues impact upon the comparability of data from year to year.

For the 2011 survey there has been a considerable amount of work on guidance and definitions to ensure a consistent approach between authorities, to clarify some known issues with earlier surveys, and to reflect current policy. As such, this release does not contain any direct comparisons with previous years as it would provide an inaccurate picture in terms of qualitative outcomes and impact. The further bulletin will include those time series that are possible but these are likely to be limited.

The data have not yet been assessed as National Statistics.

Membership

For the 2010-11 survey, local authorities were asked to only include young people registered on the Reach system as active during the year (i.e. those for whom a name, address and date of birth was known.) (Reach is the term used to measure the number of young people engaged from the youth population within a designated area/local authority.) In previous years some authorities may have additionally included anonymous members. Given this, and improvements to some authorities recording systems, it is not appropriate to compare this data on a like for like basis with previous years.

Membership should be a count of individual young people and not involve any double counting (through an individual attending more than one type of provision.) Wrexham were unable to identify individual registrations for 2010-11 so that the counts of young people they hold as reached during that year are affected by multiple counting where young people attended more than one provision. To allow for this, the figures provided to the Welsh Government and subsequently reported in this release have been reduced by an estimated factor of 1.6, and from 2011-12, it is intended that the new management information system being adopted by Wrexham will be fully operational, allowing individual registrations to be recorded.

A number of authorities have estimated the age and gender breakdown of young persons registered using a pro-rating as the outputs from their information management systems produced data in different categories to those requested by the Welsh Government.

Accreditations

The 2010-11 survey, for the first time, differentiated between young people who had received nationally and locally recognised accreditations:-

Nationally recognised accreditations are those successfully completed under nationally recognised programmes that are assessed and verified, for example: BELA; Agored Cymru/OCN; ASDAN; Duke of Edinburgh (DofE) and Personal Social Development (PSD).

Locally recognised awards are those successfully completed that are not part of the national programme and are assessed locally, for example: individual modules of DofE or PSD; Mayor's Awards; In-house Certification; Children/Youth University and John Muir Award.

Note that an individual may receive nationally and locally recognised accreditations and as such the data are not comparable with previous years, which was a count of all those with any accreditation.

Projects

In previous years there is thought to have been inconsistent interpretations in the recording of projects by local authorities, whereby some authorities may have counted projects in which a number of different activities were taking place as several projects, while others may have counted one project only in these circumstances. The 2010-11 survey separated the location or setting of projects (youth club etc.) from the type of provision (holiday scheme, Welsh language). Again, this change in the method of collection means that a direct comparison should not be made with previous years.

Note that the count of settings is not the total of projects, as there may be several projects running at each setting. Similarly, the type of provision information cannot be summed to give a total number of projects, as the same project can be multiple counted.

Workforce

For the 2010-11 survey the definition of Management staff has been clarified to be those with less than 10 per cent face-to-face contact with young people. There has also been a change in definition from

"Youth work delivery staff - core and Youth work delivery staff - external" to

"Youth work front line staff – core and Youth work staff – externally funded"

This has affected comparability of data with previous years.

Finance

Improved definitions and validation processes have been applied to the collection of finance information for 2010-11 onwards, resulting in some discontinuity between that data and finance data for prior years.

Further information

Further information is available from the Statistics for Wales web site: www.wales.gov.uk/statistics