

Children accommodated in secure children's homes 31 March 2017

Data Quality, Uses and Methodology document

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Description and Background

This document outlines the use made of statistics covering children accommodated in secure children's homes and the types of decisions they inform. It provides information on the quality, reliability and methodology of these statistics overall, and in relation to the range of potential uses.

Three types of secure accommodation

In England and Wales there are three types of secure accommodation in which children and young people can be placed. These are young offender institutions, secure training centres and secure children's homes. This statistical first release (SFR) provides figures on children accommodated in secure children's homes. Information has been derived from statistical data reported to the Department by all secure children's homes in England and Wales that were open at 31 March 2017 along with historical data from previous years' collections. Data on young offender institutions and secure training centres are published separately; see related information section of this document.

Secure children's homes

Secure children's homes provide care in a secure setting for the most vulnerable looked after children and young offenders with challenging and complex needs, including sometimes severe behavioural and emotional difficulties.

- Children can be placed into the homes under section 25 of the Children Act 1989, for the protection of themselves and/or others by their local authority (a "welfare placement").
- Alternatively children can be placed by the youth justice system (a "justice" placement), either by their local authority when a child is remanded by a court or the Youth Justice Board (YJB) when a child is detained for, or convicted of, a serious offence.

There are 14 secure children's homes in England; 13 are managed by local authorities and one by a charity (Nugent Care). Although only 13 local authorities run secure children's homes, many authorities have an occasional but compelling need to commission secure welfare placements. There is one secure children's home in Wales, which is managed by the

local authority. Of the 14 English homes, 7 cater solely for children placed under section 25 of the 1989 Act on welfare grounds, 2 contract solely with the YJB and provide placements for young offenders and 5 secure children's homes provide both welfare and youth justice places. Placements for sentenced, detained or remanded children are commissioned by the YJB, whereas placements for children requiring detention on welfare grounds under Section 25 of the Children Act 1989 are commissioned on a spot-purchase basis by individual local authorities. The secure children's homes website has further information on the 15 homes included in this SFR.

Placement of children in secure children's homes

Many factors are taken into account when determining whether a child is placed in a secure children's home or another type of secure accommodation. Children under 12 who commit serious offences will always be placed in a secure children's home; but for older children the Youth Justice Board (YJB) will take account of their vulnerability, based on what is known about their mental health, emotional and cognitive development etc. Whilst there is a preference for placing children within travelling distance of their families, the geographical distribution of secure children's homes will often mean that this is not possible. Further, some secure children's homes have developed expertise in managing certain kinds of behaviour and these specialisms will also need to be taken into account in determining the most appropriate placement for an individual child.

England and Wales

The statistical first release contains information for both England and Wales due to a long-standing agreement with the Welsh Government that DfE will report on the single secure children's home in Wales. The combined figures for England and Wales are presented as the main figures, as cross-border placements mean that Welsh children may be accommodated in English secure children's homes and vice versa. Figures for England only are also available in the statistical first release but should be interpreted with the aforementioned caveat in mind.

Users and usage

Department for Education and Central Government

The children accommodated in secure children's homes statistical first release (SFR) includes:

- The number of secure children's homes in England and Wales
- The number of places approved
- The number of places in use or available for use
- The number of children accommodated by age, gender, length of stay and type of placement

The purpose of this publication is to provide the latest information on the number of children accommodated in secure children's homes and the number of places approved for use.

Other users

We are very familiar with the uses made of the data within the Department for Education and by the UK Government. However, we have less clarity of the uses made of this data by other organisations and external parties.

A user consultation was carried out in 2011 but no responses were received. We will continue to engage with users to ensure that the publication best meets their needs and welcome feedback or suggestions from any new or previously unknown users, which we will take on board. Would you like to feed in your views? If so, please contact: CIN.Stats@education.gov.uk

Data quality

The 2017 figures for children accommodated in secure children's homes are the latest in an annual series. Data is collected on the SA1 statistical return, which provides the Department for Education with aggregate data on children accommodated in secure children's homes in England and Wales.

The figures presented at 31 March 2017 are based on data reported by the 15 secure children's homes that were open at this time. The 2017 data has gone through the validation checks described in the methodology chapter. There are no known quality issues with this data. The collection, that is the source for this publication, is unchanged and has been stable for many years.

Related information

Ofsted

Ofsted publishes official statistics annually on <u>Children's</u> social care in <u>England</u>. This includes data on the maximum number of places a provider may offer at any one time. Secure children's homes are one of a number of types of provider that they cover.

We check the number of approved places in our collection against the maximum number of places for each of the secure children's homes in England at 31 March reported by Ofsted.

Youth Justice Board for England and Wales

The Youth Justice Board for England and Wales (YJB) publishes <u>youth custody data</u> monthly on children and young people within secure children's homes (SCHs), secure training centres (STCs) and young offender institutions (YOIs).

While this publication from the Department for Education is concerned with children accommodated in secure children's homes, the YJB publishes statistics on the population in custody of children and young people within secure children's homes, young offender institutions and secure training centres. The YJB data do not include children placed in a secure children's home on a welfare basis.

From the YJB publication, only the figures on children in secure children's homes are comparable with figures in this publication.

We can compare the under 18 secure population accommodated in SCHs as at March 2017 from table '2.4 Accom Type' of the YJB publication, with those children detained and placed by the YJB, and those accommodated in a criminal justice context in this Department for Education publication.

The former shows 97 children accommodated (provisional data) and the latter 100. There are some small differences in definitions and methodology which can explain the difference between the two publications:

- i) The YJB figures are for those accommodated in SCHs under 18 years old, whereas this Department for Education publication includes those accommodated in SCHs that are 18 years old and over.
- ii) The YJB figures are a monthly snapshot of the custodial population in the secure estate for children and young people. They are taken on the last Friday of the month or first Friday of the following month, depending on which is nearer to the actual month end and not necessarily the position at 31 March on which this publication is based.
- iii) Both sets of figures have been drawn from administrative IT systems, which, as with any large-scale recording system, are subject to possible errors with data entry and processing and can be subject to change over time. The YJB figures have been drawn from the internal YJB placements system (eAsset, which replaced SACHS in April 2012) which is populated by the YJB upon placement of children into custody. The Department for Education's figures are taken from local records held by secure children's homes.

Both the Department for Education and YJB figures are useful in their own right. The Department for Education's figures provides a comparable annual time series of data on secure children's homes sourced directly from them, and includes some figures on children detained or sentenced and placed by the YJB in a secure children's home. The YJB figures show the custody population in secure children's homes.

Research report

A research report, titled 'Understanding the Market for Secure Children's Homes' was undertaken by the Childhood Wellbeing Research Centre in July 2012, as part of the centre's programme of rapid-response work for the Department for Education on issues of immediate policy relevance.

Rest of the UK	Figures on the number of children accommodated in secure children's homes in Scotland are published in the Children's and Social Work Statistics Scotland publication. Northern Ireland does not produce statistics relating specifically to secure accommodation.
Children's homes data pack	The Department for Education produced a data pack on children's homes.
Previous publications	Links to previous publications.

Methodology

The secure homes return their data as at 31 March to DfE via a data collection form, a copy of which can be found at Annex A. This form collects information on eight areas:

- 1. Number of approved places (Item 1)
- 2. Number of places in use or available for use (Item 2)
- 3. Number of approved places contracted to the Youth Justice Board (YJB) (Item 3)
- 4. Number of children accommodated (Item 4)
- 5. Sex of children (Items 5a and 5b)
- 6. Age of children (Items 6a-h)
- 7. Length of stay (Items 7a-f)
- 8. Type of placement (Items 8a-c)

Data cleaning

A number of validation checks are carried out on the data once it is returned to DfE:

- The number of places in use or available for use (Item 2) should be less than or equal to the number of approved places (Item 1)
- The number of approved places contracted to the YJB (Item 3) should be less than or equal to the number of approved places (Item 1)

- The number of children accommodated (Item 3) should be less than or equal to the number of approved places (Item 1) and the number of places in use or available for use (Item 2)
- The total number of males (Item 5a) and females (Item 5b) should be equal to the number of children accommodated (Item 4)
- The total number of children in each age group (Items 6a-h) should be equal to the number of children accommodated (Item 4)
- The total number of children by length of stay (Items 7a-f) should be equal to the number of children accommodated (Item 4)
- The total number of children in each type of placement (Items 8a-c) should be equal to the number of children accommodated (Item 4)

We also check where the number of places available is less than the number of places approved what the reason for this is. This can be for a number of reasons, for example, refurbishment, staff sickness, implementing new processes and procedures.

Data is also compared to previous years to ensure there are no unusual changes.

In addition to the above, we also make checks against other related publications:

- Ofsted's Official Statistics on Children's Social Care in England: This includes data on the maximum number of places a provider may offer at any one time. Secure children's homes are one of a number of types of provider that they cover. We check the number of approved places (Item 1) in our collection against the maximum number of places for each of the secure children's homes in England reported by Ofsted. We check against their data, which is published annually in July (previously in November and May) which covers data at 31 March at the link above.
- Youth Justice Board for England and Wales (YJB): The Youth Justice Board for England and Wales (YJB) publishes monthly statistics on children and young people within secure children's homes (SCHs), secure training centres (STCs) and young offender institutions (YOIs). We compare the total number of children detained or sentenced and placed by the Youth Justice Board (Item 8a) and those remanded (Item 8b) in our collection against the March monthly total for secure children's homes at the above link.

Data processing

Once all secure children's homes have submitted their data and the validation checks listed above have been carried out, the data is collated into one spreadsheet ready for analysis.

Production of statistical first release

The SFR contains three tables:

Table 1: Numbers of places approved and children accommodated in secure children's homes at 31 March by gender, age, length of stay and type of placement, England and Wales and England only through 2010 to 2017.

Table 2: Percentages of approved places occupied and children accommodated in secure children's homes at 31 March by gender, age, length of stay and type of placement, England and Wales and England only through 2010 to 2017.

Table 3: Places approved and available, and children accommodated at 31 March by individual secure children's homes (numbers and percentages), England and Wales, 2010 to 2017.

Table 3 is the only table to contain home-level information. Data is taken directly from the data collection form. Additional calculations are made to form the percentages shown in the tables.

Disclosure control

The Code of Practice for Official Statistics requires us to take reasonable steps to ensure that our published or disseminated statistics protect confidentiality.

The data that underpins this release, the SA1 return, collects aggregate secure children's home level information on children accommodated within them. Therefore, the data published in this release does not allow for the identification of individuals. Where there is a single pupil with a particular characteristic, prior knowledge of that circumstance would be required to determine which pupil it is.

In previous years, figures with values of 1 and 2 have being suppressed. However, by avoiding suppression in this year's SFR, this means that the practical utility of the statistics is not constrained.

When reviewing the tables, please note the following:

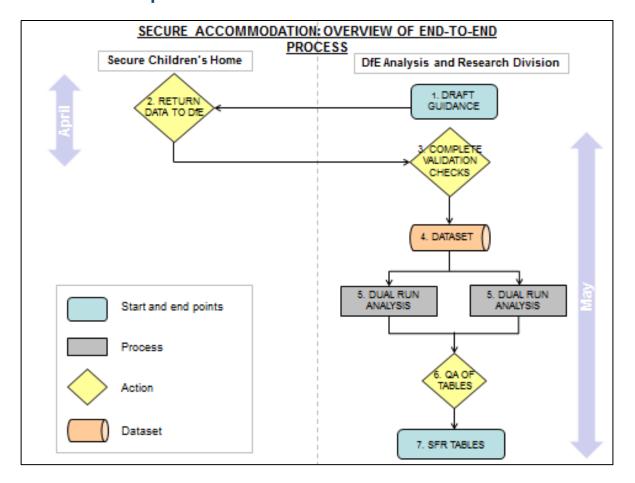
We preserve	The Code of Practice for Official Statistics requires we take
confidentiality	reasonable steps to ensure that our published or
	disseminated statistics protect confidentiality.

Percentages	Percentages are displayed to the nearest whole number. Due to rounding, it is possible that the sum of the category percentages may not always total 100%.
Symbols	A dot has been used to signify where data is not applicable. Two dots have been used where data is unavailable.
Small numbers	Note that in this collection, we are dealing with relatively small numbers and so percentages are volatile. In addition, this is a snapshot at the 31 March each year and there will naturally be a certain level of fluctuations in the data over time.

Process map

The process map shown in Figure 1 covers the end-to-end process of the secure accommodation return, from data collection through to publication of the SFR.

Figure 1: Overview of end to end process of secure accommodation collection and publication



Annex A: Secure accommodation data collection form

Secure Accommodation Return (SA1) Each item of this return refers to the position at 31 March 2017 1. Number of places approved for use 2. Number of places in use or available for use 3. Number of approved places contracted to YJB 4. Number of children accommodated 5. Sex of children accommodated Number of males accommodated Number of females accommodated 6. Age of children accommodated Number aged under 12 15 16 13 17 18 and over 7. Length of stay (as at 31 March) of children accomodated Number accommodated for less than 1 month 1 month or more but less than 3 months 3 months or more but less than 6 months 6 months or more but less than 12 months 7d 12 months or more but less than 24 months 24 months or more 8. Type of placement* Child detained or sentenced and placed by the Youth Justice Board Child placed by local authority in a criminal justice context Child placed by local authority on welfare grounds

*Please record the basis that applies at 31 March 2017, not on entry.

Department for Education

Children Accommodated in Secure Children's Homes 31 March 2017



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