

# 16 to 19 further education revenue funding allocation guide: 2018 to 2019

**Explanatory note for further education institutions** 

February 2018

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#### Introduction

This note sets out the background details behind the figures in your 16 to 19 revenue funding allocation statement for the 2018 to 2019 academic year.

#### **Purpose**

The figures in the statement are your final funding allocation, which under normal circumstances will not be changed.

We reserve the right to reduce or withdraw your allocation at any stage should issues arise, through audit or other processes, which significantly affect the underlying data in relation to contract compliance, or if we believe that by making an allocation we will be putting public funds at risk.

By exception, we will consider evidenced and credible business cases from institutions where there has been a significant error in the data returned by the institution.

Should you wish to raise any queries or put forward a business case as set out above, please do so by using our <u>online enquiry form</u>. The deadline for submitting a business case is 27 April 2018.

We will apply standard minimum thresholds to decide whether a case is taken forwards for consideration or not.

- for cases affecting lagged student numbers, 5% of students or a minimum of 50 students, whichever is lower
- for cases affecting large programmes or 19+ continuing students, a minimum of 5 students
- for cases affecting the full time/part time split and other funding factors including programme cost weightings, retention, area cost, disadvantage block 1 funding and for the condition of funding, an overall impact of 5% on total funding or £250,000, whichever is lower
- for other cases not covered above we will review the cases individually with the exception of high needs place funding, for which <u>arrangements are published on</u> <u>GOV.UK</u>

We will take into consideration cases where a combination of data errors has a combined overall funding impact of 5% on total funding or £250,000, whichever is lower.

Please do not include any personal or sensitive data about your students when submitting your case.

Personal data is information relating to a living individual who is or can be, identified from the data provided. Personal data can be information about the individual, their families or circumstances. This may include:

- names
- contact details
- gender
- date of birth
- other characteristics such as educational activities

When investigating queries from institutions, we will limit requests for data to that which is absolutely necessary to complete the investigation.

Your business case should be submitted by the head of organisation. If the head of organisation has delegated the responsibility to another colleague, the business case must be sent with a supporting email confirming that the head of organisation has agreed the business case can be submitted.

Depending on the nature of your business case, we may require a completed template. If a template is required, we will contact you via email to inform you that a template has been uploaded to the <u>document exchange</u>.

We expect the business cases to be returned by the deadline. Incomplete business cases or those received after the deadline will, if successful, be treated as an adjustment and will take place from September 2018.

#### **Additions and changes**

We have thoroughly updated this document to reflect the allocations methodology for 2018 to 2019.

We have made significant amendments to the section on 19+ continuing students.

We have added a new section on the <u>work placement Capacity and Delivery Fund</u> (CDF).

## **Overall approach**

We published a <u>funding letter</u> setting out the key decisions and information relating to allocations for 2018 to 2019.

As in previous years, your funding allocation for 2018 to 2019 will be based on lagged student numbers plus any agreed exceptions where relevant. This statement includes student numbers and other factors that affect your funding for 2018 to 2019. A box by box explanation of the numbers in the statement is given in annex A.

In relation to delivery for 2018 to 2019, you should also refer to our <u>16 to 19 funding</u> <u>guidance</u> for 2018 to 2019, which will be published on GOV.UK before the start of the academic year.

### **National funding rates**

Band	Category	Planned hours	National funding rate per student	Block 2 disadvantage rate (per instance)
5	<ul><li>-16 and 17 year olds</li><li>-Students aged 18</li><li>and over with high needs</li></ul>	540+ hours	£4,000	£480
4	- Students aged 18 and over without high needs	450+ hours	£3,300 (see below)	£480
	- 16 and 17 year olds - Students aged 18 and over with high needs	450 to 539 hours		
3	All students	360 to 449 hours	£2,700	£292
2	All students	280 to 359 hours	£2,133	£292
1	All students	Up to 279 hours	£4,000/FTE	£480/FTE

In a similar way to last year, we have used 2016 to 2017 full year data to determine the proportion of students to be funded in each band in the 2018 to 2019 allocations. The maximum funding rate for 18 year olds without high needs in 2018 to 2019 has been set as £3,300, so any 18 year olds without high needs in bands 4 and 5 have been funded at band 4 rate.

#### **Programme cost weighting**

Programme cost weightings for 2018 to 2019 are unchanged from those used in allocations for 2017 to 2018. A list of programme cost weightings for 2017 to 2018 is given in the <u>funding guidance</u> for that year.

#### Disadvantage block 1

We map deprivation data from the indices of multiple deprivation (IMD) to each student's home postcode to determine whether disadvantage funding should be allocated. From 2016 to 2017 we updated the index to IMD 2015 from IMD 2010.

IMD 2015 is the latest version of this index, released in September 2015. IMD is an official government index that tells us how deprived areas are based on official education, crime, health, employment, and income statistics. Based on this data we assign an uplift to those students that live in the top 27% most deprived areas of the country.

#### Disadvantage block 2

Disadvantage block 2 provides funds to support students with additional needs including moderate learning difficulties and disabilities. It is based on low prior attainment in maths and English.

We use data from the 2016 to 2017 individualised learner record (ILR) to calculate the average block 2 instances per student to be used in the calculation of your funding. This was a new approach introduced in 2017 to 2018; previously we used Young People's Matched Administrative Database (YPMAD) data. This means that we have moved from using data that is 3 years old to using data that is only 2 years old.

As 2017 to 2018 was the first year of this approach, we applied mitigation to protect all institutions that saw a drop in instances per student as a direct result of moving from YPMAD to ILR source data. This was a one year arrangement and will no longer be applied. Therefore if you identify a large decrease between 2017 to 2018 and 2018 to 2019 you might want to review your data to identify any data recording issues. To do this, you might find it helpful to use the <u>allocations calculation toolkit (ACT)</u> file that we have previously issued for your institution. We have contacted a small number of institutions that have seen a significant increase from 2017 to 2018 where we have reverted to using YPMAD rather than the ILR.

#### Retention

When calculating the retention factor, we first calculate a retention rate at student level. We use different criteria to calculate the rate, depending on the programme.

- vocational programmes: students must complete or be continuing to study their core aim
- academic programmes: students must complete or be continuing to study at least one of their academic aims
- traineeship programmes: students must complete or be continuing to study their programme aim

For 2018 to 2019 allocations, we have changed our definition of retention. When students are on a 2 year programme and they complete the first year, they will be counted as retained in that academic year. Completing the first year is defined as still being in learning on 30 June – this date is likely to change in future years dependent on the day of the week. Previously, the whole programme would determine their retention status and

therefore students who completed the first year but did not return in the second year would have been treated as withdrawn which had a negative impact on the retention factor.

#### Large programme funding

The <u>large programme uplift</u> reflects that some study programmes are necessarily much larger than 600 hours. An uplift will be applied for <u>achievement of high grades</u> on specific large programmes:

- 4 or 5 A levels or Pre-U qualifications
- International Baccalaureate
- large TechBacc

The uplift for 2018 to 2019 will be calculated using data from 2015 to 2016. There are 2 levels of uplift: 10% and 20% of the national rate per student. Institutions will receive the uplift for 2 years giving them either £800 or £1,600 additional funding per student.

#### **Condition of funding**

Students who do not hold a GCSE grade 9 to 4, A\* to C or equivalent qualification in these subjects must study maths and/or English as part of their study programme in each academic year. There will be an impact on your allocation when these students are not enrolled on either maths and/or English GCSE or stepping stone qualifications (where applicable), and are not recorded as exempt.

Full time students starting their study programme on or after 1 August 2015 who have prior attainment of a grade D GCSE or equivalent in maths and/or English language must only be enrolled on a GCSE qualification. Enrolment on a stepping stone qualification will not meet the condition of funding for these students.

We have decided to continue to apply the current (2017 to 2018 academic year) tolerance level of 5% from 2018 to 2019 academic year allocations (based on 2016 to 2017 data) until further notice.

We will apply funding reductions for non-compliance with the condition of funding to institutions where more than 5% of students without a GCSE grade 9 to 4 or A\* to C in maths and/or English did not enrol on an approved qualification. The funding reductions for these institutions will be applied at half the national funding rate above the tolerance. More details on the tolerance are on GOV.UK.

There is still progress that needs to be made in achieving full compliance and institutions should plan to be fully compliant each academic year. We expect any school, college or provider that is not fully compliant with the condition of funding to have a robust plan in

place for achieving full compliance. We do however expect the plans to be documented and available on request. We expect the plan to be shared with and reviewed by the institution's governing body and that progress towards full compliance is monitored.

#### Formula protection funding

Formula protection funding (FPF) was introduced from academic year 2013 to 2014 for institutions subject to significant decreases in funding as a result of the introduction of funding per student in that year. As set out in <a href="the-funding letter">the-funding letter</a> in January 2016, FPF is being phased out over 6 academic years: the final year in which any FPF will be payable will be academic year 2020 to 2021.

For those institutions that still receive FPF, in 2018 to 2019 we will continue to reduce FPF per student based on the same trajectory as we applied in 2017 to 2018. <u>Details of the calculation</u> are on GOV.UK.

#### 19+ continuing students

In the academic year 2017 to 2018, we are now funding all students aged 19 or over on 31 August who are continuing a programme they began aged 16 to 18 through the 16 to 19 allocation.

From 2018 to 2019, we will embed 19+ continuing students in the 16 to 19 allocation and we will no longer show them as a separate entry on allocation statements. This means these students will now be included in all aspects of the funding formula, in particular:

- funding bands (proportions)
- funding factors
- lagged student numbers

Some elements of the funding formula are based on data from 2016 to 2017, when 19+ continuing students in FE colleges and independent learning providers (ILPs) were still funded by the Skills Funding Agency (SFA). Therefore we will include 19+ continuing students funded by the SFA in 2016 to 2017 in the calculations of those factors.

Students aged 19 and over are eligible to receive help from student financial support schemes (such as the 16 to 19 discretionary bursary or residential support) if they are continuing on a study programme they began aged 16 to 18 or have an education, health and care (EHC) plan.

The condition of funding in maths and English does not apply to 19+ continuing students in FE colleges and ILPs in 2016 to 2017 or 2017 to 2018.

#### **Work placement Capacity and Delivery Fund**

The Capacity and Delivery Fund (CDF) will help institutions prepare to deliver substantive work placements for students on vocational and technical study programmes at levels 2 and 3. The eligibility criteria may change in future years to line up with developing <u>Tech Level</u> policy.

The funding is additional to the mainstream allocation, which already funds work experience for all students through the planned hours for qualifications and employability, enrichment and pastoral (EEP) activity.

We have taken the student numbers in your allocation from your 2015 to 2016 data. We consider students eligible for CDF funding when they meet all of the following criteria.

- They are full time that is, their total planned hours are 540 or more if they are 16 or 17 years old, and 450 hours or more if they are 18 year olds or older
- They have met the qualifying period for their study programme
- They are aged 16, 17 and 18 on 31 August 2015 students who are 19 at the beginning of their programme are not included
- They are enrolled on a level 2 or level 3 programme, with a vocational core aim the qualification types that count as vocational are listed on GOV.UK

For institutions that have small numbers of qualifying students, we will fund either

- 10 students, if you have 1 to 10 students, or
- 20 students, if you have 11 to 20 students

Institutions that have more than 20 qualifying students will be funded for all their qualifying students.

The number of qualifying students in your allocation does not include high needs students (HNS). If you have HNS whom you believe are eligible for CDF, you must submit a business case for a funding adjustment.

The CDF allocation includes additional student support funding, to recognise that some placements will incur extra costs for students, and that institutions may want to offer them financial support.

We will distribute the Capacity and Delivery Fund (CDF) to eligible institutions in the 2018 to 2019 allocations. However, we expect institutions to start capacity building activity from April 2018, so that they can deliver work placements from September 2018. Therefore the first profile payment in August 2018 will be larger, to include money for activity in this period.

Institutions that opted in for CDF funding submitted implementation plans to the ESFA. In December 2017 we informed institutions whether their plans were complete or if additional information was required.

Institutions with complete plans will see the number of funded students and the amount of CDF funding on their funding statements. A small number of institutions that resubmitted plans that we subsequently assessed as complete will get a revised allocation statement by the end of April 2018.

More information on CDF is available on GOV.UK.

#### **High needs students**

We have based allocations of high needs place funding on the outcomes of the 2018 to 2019 local authority place change notification process. Where institutions have an allocation of high needs place funding this is described in table 5 of your funding statement, which shows the number of high needs places funded at the element 2 rate of £6,000.

We published detail on how the 2018 to 2019 place change notification process would work in September 2017 and local authorities submitted any changes to place numbers for FE colleges and ILPs for the 2018 to 2019 academic year in November 2017. We published the outcomes from the 2018 to 2019 place change notification process in January 2018.

Institutions were able to submit any enquiries regarding the outcome of the place change process to the ESFA by 2<sup>nd</sup> February 2018. Where enquiries have resulted in changes to the published outcomes then institutions will already be aware of these and revised place numbers will be reflected in the final allocation statement. In a very small number of instances, some of these enquiries require further consideration and any changes to place numbers will be communicated separately and confirmed by a revised funding statement.

The high needs place allocations process is now complete and we will not accept any further requests to revise place numbers. All of the <u>high needs information</u> we have referred to above, including the place change notification process and the outcomes of that process, is available on GOV.UK.

# 16 to 19 Bursary Fund and free meals in further education

In 2018 to 2019, there is again no ring fence between the free meals in FE allocation and the 16 to 19 Bursary Fund discretionary bursary allocation. The 2 allocations have been calculated separately (as set out in this note), and are presented separately on your funding statement, but institutions have the flexibility to treat this funding as a single overall allocation and use it for both 16 to 19 Bursary Fund and free meals in FE. Institutions must ensure they manage the single allocation appropriately to promote the availability of free meals and to ensure all eligible students who apply for free meals are provided with them.

Additional funding for free meals for 16 to 19 students attending FE funded institutions was introduced in 2014 to 2015 to provide parity with those young people attending school sixth forms. Prior to 2014 to 2015, institutions had been supporting the cost of meals for students who needed them on a discretionary basis from the 16 to 19 Bursary Fund. The independent evaluation of the Bursary Fund allowed us to recognise this funding overlap and we addressed it in 2017 to 2018 allocations. We will again address this overlap in 2018 to 2019 allocations by adjusting 16 to 19 Bursary Fund discretionary allocations for those institutions also in receipt of an allocation for free meals.

#### 16 to 19 Bursary Fund

Institutions will only receive 16 to 19 Bursary Fund allocations for discretionary bursaries, as in previous years. The funding for vulnerable student bursaries (students in one or more of the defined vulnerable groups) is held centrally by the Student Bursary Support Service and institutions should draw down this funding on demand, whenever they need it, throughout the academic year. This enables institutions to plan their discretionary schemes with much greater confidence, because bursary allocations will not come under pressure to pay unforeseen vulnerable student bursaries later in the year.

For the majority of institutions, the 16 to 19 Bursary Fund allocations for discretionary bursaries in 2018 to 2019 have been calculated based on the number of students in 2009 to 2010 who were in receipt of Education Maintenance Allowance (EMA) at £30 per week as a percentage of the 2010 to 2011 allocated student numbers. We have applied this percentage to institutions' 2018 to 2019 student numbers and multiplied the resultant number by the rate of £298 (based on the overall budget available and number of students to be funded) to give the allocation for the institution. Where an institution had no EMA students in 2009 to 2010 or where the provision was new in 2011 to 2012 or later, allocations have been based on 36% of the institution's 2018 to 2019 allocated student numbers. A minimum allocation amount of £500 has been applied.

Institutions will also receive 16 to 19 Bursary funding for their 19+ continuing students in 2018 to 2019.

We will apply the allocation methodology to an overall funded students number, containing both 16 to 19 students and 19+ students. The result will appear on the statement as a total 16 to 19 Bursary Fund allocation. These are not separate 16 to 19 and 19+ elements on the statement, as was the case in 2017 to 2018.

Institutions receiving funding from the <u>CDF</u> in 2018 to 2019 will also receive additional 16 to 19 Bursary funding. This will be based on 10% of the number of placements set out in an institution's CDF implementation plan. This is the minimum number that should undertake a work placement in 2018 to 2019. A rate of £100 per student will be applied. This represents a third of the standard £298 funding rate, since the extended work placement element of 12 weeks is equivalent to a third of a student's year in 'normal' full time provision. The funding has then been potentially uplifted by the application of a disadvantage factor, based on disadvantage block 1.

We will calculate the additional Bursary funding as follows.

10% of qualifying students 
$$\times$$
 £100  $\times$  double the uplift of disadvantage block 1 = additional funding (or minimum of £100)

This CDF bursary funding is not ring-fenced for students undertaking a work placement in 2018 to 2019. It is a part of your full allocation, to be used at an institution's discretion.

Institutions must ensure that they take no more than 5% of the total 16 to 19 Bursary allocation plus the total of the Free Meals in FE allocation for administration purposes.

#### Free meals in further education

In 2018 to 2019, most institutions will receive an allocation of funding for free meals based on their full year 2016 to 2017 ILR R14 data returns and their lagged student number for 2018 to 2019. That is, the proportion of students they have assessed as eligible for and in receipt of free meals in 2016 to 2017 at R14. This proportion will be applied to the number of students funded in 2018 to 2019 to provide an all-year number of students who are expected to require free meals in FE support. These mainstream 'fundable free meals students' have been apportioned across the funding bands, using the same methodology as for mainstream allocations. Band 5, band 4 and band 1 FTEs are full time students. Band 3 and band 2 are part time students. Two funding rates have been applied, one for full time students and one for part time students, equivalent to £2.41 per student per meal.

Where we were not able to generate a credible free meals in FE allocation by using an institution's 2016 to 2017 R14 data return, we have instead used the previous set of full year data: namely, 2015 to 2016 R14. Institutions should not assume that the ESFA will exercise such flexibility in future years and are strongly recommended to make data returns showing the number of students they have assessed as eligible for and in receipt of free meals on an ongoing basis. We may reconcile 2018 to 2019 allocations that have

been generated based on zero free meals students in the 2016 to 2017 R14 data return where subsequent data returns show that the institution has been allocated too much funding.

Institutions that were not in position to return either 2015 to 2016 or 2016 to 2017 R14 data (for example, because they were newly funded in 2017 to 2018) have had their allocation based on the average proportion of 'fundable free meals students' used in the 2018 to 2019 allocations process, within the Local Authority in which they are based.

Institutions will also receive free meals in FE funding for their 19+ continuing students in 2018 to 2019.

The allocation methodology will be applied to an overall funded students number, containing both 16 to 19 students and 19+ students. The result will appear on the statement as a total Free Meals in FE allocation. There are not separate 16 to 19 and 19+ elements on the statement, as was the case in 2017 to 2018.

Institutions must ensure that they take no more than 5% of the total 16 to 19 Bursary allocation plus the total of the Free Meals in FE allocation for administration purposes.

# 16 to 19 Bursary Fund: adjustment based on Free Meals in FE funding

To help institutions understand the adjustment that has been made, there are some overall figures in the table below.

Item	Comment
circa 38.9%	This is the percentage that the deduction amount represents of the total Free Meals in FE allocation for the academic year 2017 to 2018.
circa £100m	This is the overall amount (pre-adjustment) of the discretionary bursary fund allocated to those institutions in receipt of a Free Meals in FE allocation.
circa 15%	This is the average percentage reduction to institutions' discretionary bursary allocation once each institution's share is removed (before any protection).
circa 11.9%	This is the average percentage reduction to institutions' discretionary bursary allocation once all protection has been applied.
circa 9.1%	This is the average percentage reduction in the combined discretionary bursary and Free Meals in FE allocations once reduction and all protection has been applied.

To arrive at the adjustment, we have calculated each institution's share (the percentage) of all students supported with free meals who have been used in calculating 2018 to 2019 free meals in FE allocations. This percentage is also each institution's share of the total amount of deduction; to be subtracted from the institution's discretionary bursary allocation.

for example, institution A has had their 2018 to 2019 free meals in FE allocation calculated based on their support of 1,000 students with free meals, as returned at R14. The total number of students supported with free meals who have informed the 2018 to 2019 allocations process is 100,000. Their share of the overall deduction is therefore 1% (1,000 / 100,000)

We have built protection levels into this process so that:

- no institution experiences a reduction of greater than 25% for their 16 to 19
   Bursary Fund allocation
- no institution experiences a reduction that is greater than the reduction applied in 2017 to 2018, and
- no institution has a 16 to 19 Bursary Fund allocation of less than £500

In applying these rules, we have excluded the 19+ continuing students element of 2018 to 2019 16 to 19 Bursary Fund allocations.

If you require a detailed breakdown of how your allocation has been generated, please contact us using our <u>online enquiry form</u>.

#### **Residential bursaries**

We will make a residential bursary fund (RBF) allocation for 2018 to 2019 where appropriate.

RBF allocations for the 2018 to 2019 academic year have been generated using this methodology.

- for institutions that spent their 2016 to 2017 allocation in full, or that spent within £15,000 of their allocation, 5% has been added to their 2017 to 2018 allocation to generate the total
- for institutions that underspent against their 2016 to 2017 allocation, their allocation is their 2016 to 2017 actual spend
- for institutions that received 5% growth in their previous year's allocation but that underspent in 2016 to 2017, their allocation is the same as their 2017 to 2018 allocation

The allocations methodology disregards any spend by institutions that is outside policy guidelines (inappropriate use of RBF for travel for non-resident students, for example).

Institutions may use up to 5% of their RBF allocation to cover administrative costs. The 5% should be taken from allocation total; it is not an additional 5% on top of the total allocation.

Institutions should use the funding allocated to them for RBF solely to support eligible students with residential costs in line with RBF policy.

A small number of institutions will receive a residential support scheme (RSS) allocation for 2018 to 2019.

We have only calculated an allocation for institutions that had students verified as eligible for support from the scheme in the 2017 to 2018 academic year. The allocation provides funding for the actual students receiving RSS. It does not make any assumptions about demand in 2018 to 2019 and the ESFA will release any additional funding that is needed to institutions (both those given an initial allocation and any that approach us in-year with eligible students) as and when required.

More information on RSS is available on GOV.UK.

#### Student numbers - lagged numbers and exceptions

The funding formula measures the volume of delivery through student numbers and the size of their programmes. Funding allocations normally use a lagged approach, and take student numbers from the number of young people participating in the previous year and programme size from the year before that (that is, the last full year's data return).

Lagged student numbers are calculated in different ways for different types of institutions.

For FE colleges, and some ILPs and other FE institutions.

- we base the lagged student numbers on the number of students funded in 2017 to 2018 as at 1 November (students must have at least one ESFA-funded aim that starts on or before this date to count). As the student numbers are taken part way through the year, we look at the previous full year's data (2016 to 2017) to find out by what proportion student numbers increased from 1 November to the end of the year. This proportion is used to work out the projected student numbers by the end of 2017 to 2018
  - in some cases the number of students funded as at 1 February 2018 will be higher than the number calculated by the above method. When this happens, the number of funded students in February will normally be used as the lagged student number

To ensure the full year proportion is consistent to the lagged student number, we have included 19+ continuing students in the 3 sets of data used (2016 to 2017 R04 and R14 for the proportion and 2017 to 2018 R04 for the lagged student number).

We have observed a number of recording errors for 19+ continuing students in 2016 to 2017 R04 and R06, meaning that 16 to 19 funded 19+ continuing student numbers were in some cases artificially low compared to those at R14. To ensure these anomalies do not artificially increase the proportion we have included 2016 to 2017 R14 19+ continuing students at both ends of the proportion calculation.

For ILPs which continue to have significant year round enrolment.

we base the lagged student numbers on the number of funded students carrying
into the programme in February 2017, plus the number of funded students starting
between February 2017 and January 2018. Some ILPs where neither approach is
appropriate on its own are funded through a hybrid of this approach and the FE
approach, as set out in the <u>'Funding rates and formula'</u> guidance

For some other institutions (mainly smaller ones), the above approaches may not be appropriate. In these cases, we use the number of funded students from 2016 to 2017 (the latest year for which a full year's data is available).

The default position is that allocations are based on lagged numbers in order to give an appropriate allocation for each institution for the current year. It is therefore described as an allocation based on lagged numbers, rather than lagged funding or funding in arrears or a guarantee of a lagged allocation. This lagged approach applies in most, but not all circumstances – it applies where there is a reasonably consistent level of delivery over time.

The lagged approach does not apply where there is a material change in the volume of provision offered by an institution. For example new 16 to 19 provision, closing or wind-down of 16 to 19 provision or transfers of provision between institutions (including where this relates to significant changes resulting from sub-contracting). In those cases, the institution is removed from the lagged approach and the funded student numbers are calculated as described below.

#### Student numbers for new institutions

Student numbers for new institutions are also derived in different ways for different types of institutions.

- new school sixth forms: one-third of the sixth form's full capacity. In the second
  year, student numbers will be double the first year's actual recruitment, and in the
  third year we will use lagged student numbers
- new free schools, university technical colleges (UTCs), and studio schools with sixth forms: the estimated number of students to be recruited in the first year, as agreed between the ESFA and the institution
- new institutions with ESFA funding for high needs students only: the number of places commissioned by the local authority

In all cases, we may consider waiving the standard approach when an institution makes an evidenced case based on exceptional circumstances.

#### Student numbers for closing institutions or provision

When an institution closes, or stops delivering ESFA funded 16 to 19 provision, we will remove or reduce the lagged numbers to reflect the expected decline in student numbers. We will not allocate 16 to 19 funding to any institution that is completely ceasing 16 to 19 provision, and there will also be a reduction in funding before that if the change in delivery is material (for example, a rundown of provision over 2 years).

Where institutions are planning to close all or a significant part of their delivery to young people they must notify the ESFA before the start of the academic year. In such cases the institution will be taken out of the lagged approach and any allocation made for that academic year will be reduced or withdrawn.

Late notification of closure, after the start of the academic year will result in withdrawal of the allocation and a recovery of funds. Where an institution has not planned to close their provision for young people but does not recruit or data returns show that no students have been enrolled in for the academic year, we will withdraw the allocation and will also action recovery of funds where payments have already occurred.

#### Transfers of provision and sub-contracted provision

Where students are transferred between 2 institutions on an agreed basis, then the funding for those students will also transfer. This will also be the case where a funded institution (the 'prime') ceases a sub-contracting arrangement with a sub-contractor and that sub-contractor then transfers the provision to a different prime contractor; the funding will follow the learner. This will also apply where there is a phased withdrawal or transfer of provision.

When a prime contractor ceases a sub-contracting arrangement, it is important to ensure there is continuity of provision for those students already on the programme and that there is not a gap in provision created as a result. Prime institutions are reminded that students on sub-contracted provision are their responsibility, and in particular they have a responsibility to ensure that existing students are funded to the end of their programme either by a phased withdrawal from the relationship or transferring funded numbers to another institution which has agreed to pick up the continuing students.

If an institution is planning to cease a sub-contracting arrangement, we expect the sub-contractor to be given sufficient notice of the end of that arrangement (this must be at least 3 months, but may need to be longer). The prime institution must work with the sub-contractor to put plans in place to ensure that students who are part way through their programme are supported to complete.

When a sub-contracting arrangement ceases, we will decide whether to remove the former prime from the lagged approach to reflect this, and if so, will adjust their allocation to remove the sub-contracted numbers. The decision on whether to make an adjustment to lagged numbers will depend on the scale of the sub-contracted provision, the timing and process followed in ceasing the contract, and the nature of any gap that has resulted. Institutions should therefore inform the ESFA if they plan to stop a significant volume of sub-contracted provision.

If an adjustment is made to the allocation for the former prime, the funding for continuing students would usually transfer to the new prime institution. We would then consider an evidence-based business case from the new prime to fund any planned new starts. As set out in the sub-contracting controls guidance, we normally expect sub-contracted provision to be local and distant sub-contracted provision to be the exception.

# Annex A: Allocation statement 2018 to 2019: detailed notes

#### **Programme funding formula**

This section shows the various elements of the funding formula and the resulting funding from the application of each.

Title	Comments
Student numbers for 2018/19	As set out in table 1a.
National funding rate per student	As set out in table 1b.
Retention factor	Retention rate = retained students ÷ total funded students  Retention factor = (retention rate ÷ 2) + 0.5  Calculated from ILR return R14 for 2016 to 2017.
Programme cost weighting	The programme cost weighting used is the average for your institution, and has been weighted by the funded hours for each student.  Programme cost weighting is based on the sector subject area (SSA) classification for each student's core aim.  Calculated from ILR return R14 for 2016 to 2017.
Disadvantage funding	As set out in table 2a.
Large programme funding	As set out in table 2b.
Area cost allowance	Some areas of the country are more expensive to teach in than others, and the area cost weights the allocation to reflect this. The area cost reflects the location of delivery of the provision, and is normally based on delivery postcodes from the ILR.

The values on your statement are rounded to various numbers of decimal places. However, we calculate your funding using un-rounded values. This may result in some slight differences when you work through the calculation yourselves.

Table 1a: Student numbers (including students aged 19 to 24)

Title	Comments
1.1a 2017/18 R04 total students	For FE colleges and some other FE institutions, this is the student number count as recorded on the 2017 to 2018 R04 return, with a reference data of 1 November.  This box is not completed for some ILPs and some other
	institutions, where a different methodology is used (see box 1.3a below).
1.2a 2016/17 R04 - R14	The ratio between R04 and R14 from 2016 to 2017.
student ratio	This box is not completed for some ILPs and for some other institutions, where a different methodology is used (see box 1.3a below).
1.3a Total lagged student number	For FE colleges and some other FE institutions, this figure is derived by uprating the 2017 to 2018 R04 numbers to a full year estimate by applying the R04 to R14 ratio (box 1.1a × 1.2a).
	For some ILPs a variant of the lagged approach will be applied taking a simple student number count:
	number of students carrying into the programme on 1 February 2017 + number of starts from 1 February 2017 to 31 January 2018
	For some small institutions where the above approaches are not appropriate, all year 2016 to 2017 student numbers are used.
1.4a Exceptional	An increase or decrease to be applied to the lagged
variations to lagged student number	student numbers. This is where an exceptional case has been agreed or where there have been any changes
Student number	resulting from reviewing college student numbers based on the R06 return.
1.5a Total student numbers for 2018/19	This is the total of lagged students plus exceptional variations (box 1.3a + 1.4a).

Table 1b: Breakdown of funding by funding band

Title	Comments
1.1b - 1.5b Student numbers 2016/17	The student numbers for each funding band as recorded in your 2016 to 2017 R14 data return.
	Band 5 students are all students with annual timetabled hours of 540 and over, except students aged 18+ who are not high needs.
	Band 4 students are split into 2 categories.
	<ul> <li>4a is those students who are aged 18+, not high needs and timetabled for over 450 hours per year.</li> <li>4b is 16 and 17 year olds and students aged 18+ with high needs who are timetabled for between 450 and 540 hours per year.</li> </ul>
	Bands 1 to 3 show all 16 to 19 ESFA funded students with timetabled hours in that band.
	In addition, for students in band 1 (up to 279 hours), row 1.6b shows the total FTEs for the student numbers shown on row 1.5b.
1.1b - 1.5b Proportions used in 2018/19 allocation	Proportions of students to be funded in each band based on the total student numbers in 2016 to 2017. The detail behind these proportions can be found on your student number statement.
1.1b - 1.6b Number of students allocated in 2018/19	The percentages in each band applied to the total student numbers for 2018 to 2019 (box 1.5a).
1.1b -1.6b National funding rate	The base amount of funding for each student in the band. The funding rates for bands 2, 3 and 4 are derived from the band 5 rate, proportioned according to the midpoint of the hours range.
1.1b - 1.6b Student	This is the total student funding for each band.
funding	Number of students (or the number of FTEs in 1.6b) × national funding rate.
1.7b - Total student	The total student funding for all bands.
funding	1.1b + 1.2b + 1.3b + 1.4b + 1.5b

# **Table 1c: Condition of funding**

Title	Comments
1.1c - 1.6c National funding rate	National funding rates.
1.1c - 1.6c Total students (2016/17 R14)	The total number of students in 2016 to 2017 as recorded in your 2016 to 2017 ILR R14 return, split by each funding band.
1.1c - 1.6c National funding rate applied to total students (2016/17 R14)	The student funding associated with the total students.  Total students (FTEs for band 1) × national funding rate
1.1c -1.6c Students not meeting CoF (2016/17 R14)	The number of students not meeting the condition of funding in 2016 to 2017 as recorded in your 2016 to 2017 ILR R14 return, split by each funding band.
1.1c -1.6c National funding rate applied to CoF non-compliant students	The student funding associated with the students not meeting the condition of funding.  students (FTEs for band 1) not meeting the CoF × national funding rate
1.7c Total funding	This shows the total funding for all students and for those students not meeting the condition of funding.  1.1c + 1.2c + 1.3c + 1.4c + 1.5c
1.8c 5% of national rate funding for total students	This is a tolerance that is allowed before any adjustment will be applied.  5% of national funding rate applied to total students (1.7c)
1.9c Funding for non- compliant students less 5% of total student funding	The resulting adjustment following the 5% tolerance.  National funding rate applied to CoF non-compliant students (1.7c) minus 1.8c
1.10c Final condition of funding adjustment (at 50%)	In order to mitigate the effect of the condition of funding adjustments, the final adjustment is at 50%.  50% of 1.9c

**Table 2a: Distribution of disadvantage funding** 

Title	Comments
Disadvantage block 1	
2.1a Economic deprivation funding	The student's home postcode and the Index of Multiple Deprivation (IMD) 2015 are used.
	The factor is shown as a percentage and is an average across the whole institution, weighted by the funded hours for each student.
	Calculated from ILR return R14 for 2016 to 2017.
	This block 1 factor is applied to the programme funding total as shown above up to and including programme cost weighting but before area costs.
2.2a Care leavers	The number of successful 16 to 19 Bursary Fund claims for 2016 to 2017 for vulnerable students who were 'in care' or 'care leavers', at a rate of £480 per student.
2.3a Total block 1 funding	
	2.1a + 2.2a

Disadvantage block 2	
2.4a Total 2018/19 instances attracting funding per student	The factor is based on the number of instances when a student does not have at least a C grade in GCSE maths or English at the end of year 11. A student without a C in maths and English counts as 2 instances, a student without a C in either maths or English counts as 1 instance and a student with Cs (or above) in both counts as 0 instances.  We are now using 2016 to 2017 ILR data to provide the number of instances per student.
2.5a Total funded instances for 2018/19	Instances per student applied in 2018 to 2019 (2.4a) × total student numbers (1.5a)
2.6a to 2.9a Total funded instances, funded instances attracting the full time/part time/FTE rate	The total number of instances in box 2.5a split between the full time and part time bands according to the proportions in table 1b.  Number of funded instances in each band (2.6a to 2.9a) × block 2 funding rate = block 2 funding
2.10a Total block 2 funding	2.6a + 2.7a + 2.9a
2.11a Minimum top up if applicable	If the total disadvantage funding (block 1 + block 2) for an institution is less than £6,000, disadvantage funding will be topped up to £6,000.
2.12a Total disadvantage funding	2.3a + 2.10a + 2.11a

# Table 2b: Large programme uplift

Title	Comments
2.1b and 2.2b Students meeting large programme uplift criteria	The number of students meeting the large programme uplift criteria for the 10% uplift and 20% uplift respectively. Numbers are based on the Young People's Matched Administrative Dataset (YPMAD) for 2015 to 2016.
2.1b and 2.2b Funding uplift per year	This is 10% or 20% of the national funding rate.
2.1b to 2.2b Total large programme uplift (2 years)	2.1b and 2.2b show the total uplift for the 2 years  – that is double the funding uplift per year.  students meeting criteria × funding uplift per student per year × 2

Title	Comments
2.3b Total large programme uplift	2.1b + 2.2b

#### **Table 3: Care standards**

Title	Comments
3.1 Care standards	Care standards funding is paid as a lump sum of £12,252 per institution, plus £817 per eligible care standards student for those institutions eligible for this funding.

# **Table 4: Formula protection funding (FPF)**

Title	Comments
4.1 2017/18 FPF per student	From your 2017 to 2018 allocation statement (box 4.3).
4.2 Reduction applied to 2017/18 FPF	From your 2017 to 2018 allocation statement (box 4.2).
4.3 2018/19 FPF per student	This is the 2017 to 2018 FPF per student minus the same reduction applied in that year, with a minimum of zero.
	4.1 minus 4.2, or zero, whichever is higher
4.4 Number of students receiving 2018/19 FPF	The number of students receiving FPF in 2018 to 2019 is capped at the number of funded students in 2015 to 2016.  The lower of 1.3a and the 2015/16 funded
	students
4.5 2018/19 Total formula protection funding	The amount of FPF funding to be allocated in 2018 to 2019.  4.4 × 4.3
4.6 2018/19 total programme funding plus FPF per student	The programme funding per student (the total programme funding from the summary table on page 1, divided by the number of students) plus the FPF per student.  (programme funding ÷ 1.5a) + 4.3

## **Table 5: High needs funding**

Title	Comments
5.1 High needs element 2 for 2018/19	This shows the number of high needs students split by age groups.
	Total number of high needs students × rate per student (£6,000) = funding

# **Table 6: Student financial support funding**

Title	Comments
6.1a 2018/19 number of funded students	The number of 16 to 19 students for which an institution is receiving ESFA funding.
6.1a Percentage applied	The percentage applied is the number of students in 2009 to 2010 in receipt of EMA at £30 per week as a percentage of 2010 to 2011 funded numbers.
	Where the provision was new in 2011 to 2012 or later, the percentage used is 36% (the national average percentage of students claiming £30 per week in 2009 to 2010).
	This percentage is multiplied by the 2018 to 2019 student numbers to determine the number of bursary funded students attracting the standard funding rate.
6.1a Standard funding rate	This is the unit cost that has been used to calculate the total funding. The rate for 2018 to 2019 is £298.
6.1a Funding	The standard funding rate is multiplied by the number of bursary funded students (rounded to the nearest pound).
	A minimum allocation of £500 has been applied.

Title	Comments
6.1b Bursary adjustment in respect of free meals	Refer to the 16 to 19 Bursary Fund and free meals in further education section on page 11 of this document.
	Each institution's percentage share of the deduction is calculated, proportionally, from R14 data.
	Protection is then applied so that
	<ul> <li>no institution experiences a reduction of greater than 25% for their 16 to 19 Bursary Fund allocation</li> </ul>
	<ul> <li>no institution experiences a reduction that is greater than the reduction applied in 2017 to 2018, and</li> </ul>
	<ul> <li>no institution has a 16 to 19 Bursary Fund allocation of less than £500</li> </ul>
6.1c Capacity and Delivery: student support funding – 10% of the qualifying students	10% of the qualifying students in 7.1.
6.1c Disadvantage block 1 uplift	Double the block 1 uplift allocated in 2018 to 2019 (2.1a).
6.1c Rate per student	The rate per student for 2018 to 2019 is £100.
6.1c Student support capacity and delivery with minimum funding applied	10% of the qualifying students × disadvantage block 1 uplift × rate per student
6.1d Discretionary bursary fund total	6.1a + 6.1b + 6.1c
6.2a Residential bursary fund	This is the total funding allocation for the residential bursary fund.
6.2b Residential support scheme	This is the total funding allocation for the residential support scheme.
6.2c Residential funding total	6.2a + 6.2b
6.3a Total students	This is the total number of 16 to 19 year olds recorded on the 2016 to 2017 ILR R14.
6.3a Free meals students	This is the number of students recorded on R14 as accessing free meals.
6.3a Proportion of students on free meals	Free meals students (R14) divided by Total Students (R14)

Title	Comments
6.3a Total students in 2018/19 funded for free meals	This is the total number of students that will attract free meals funding in 2018 to 2019. It is calculated by applying the proportion of students on free meals to the total student numbers for 2018 to 2019 (1.5a).
6.3b - 6.3d Free meals higher rate, lower rate and FTE rate	The total number of 2018 to 2019 free meals students in box 6.3 split between the higher rate, lower rate and FTE rates according to the proportions in table 1b.  Number of free meals students × free meals funding rate = free meals funding
6.3e Free meals administration	Funding for administration is allocated at 5% of the free meals funding.
6.3f Total free meals funding	6.3b + 6.3c + 6.3d + 6.3e
6.4 Total student support funding	Total student support funding. The sum of all student support funding.  6.1d + 6.2c + 6.3f

# **Table 7: Capacity and Delivery Fund (CDF)**

Title	Comments
7.1 Number of qualifying students	The number of qualifying students in your 2015 to 2016 R14 data.
7.1 Number of funded students	The number of funded students.
	This number may differ from the number of qualifying students.
	If you have 1 to 10 students, we will fund you for 10 students (£2,500).
	If you have 11 to 20 qualifying students, we will fund you for 20 students (£5,000).
7.1 Rate per student	The rate of funding per student for 2018 to 2019 is £250.
7.1 Capacity and delivery funding	Number of funded students × rate per student



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