

Annual Monitoring for Educational Oversight and Educational Oversight Exceptional Arrangements

1 Purpose of the monitoring process

1.1 This guidance note applies to alternative providers undergoing annual monitoring for educational oversight purposes. This includes alternative providers that have had a Review for Educational Oversight (REO), Higher Education Review (Plus), Higher Education Review (Alternative Providers) or Educational Oversight, Exceptional Arrangements. Separate guidance notes are available for embedded college providers, foreign and Study Abroad providers. Educational oversight consists of periodic reviews, an annual return and interim monitoring visits between reviews. The annual return and the monitoring visit are an integral part of the overall review process; they will serve as a short check on the provider's continuing management of academic standards, the management and enhancement of the quality of learning opportunities, and the information it publishes about its academic provision. The annual return will be an opportunity to reflect upon developments made in the management of higher education provision by the provider since the previous review or monitoring visit, and for QAA to note any matters that will be of particular interest to the team that conducts the provider's next review or monitoring visit.

1.2 The monitoring process has a developmental aspect, in that it will also serve to support providers in working with the UK Quality Code for Higher Education (Quality Code).¹ The Quality Code gives all higher education providers a shared starting point for setting, describing and assuring the academic standards of their higher education awards and programmes, and assuring the quality of the learning opportunities and information they provide. The existing Quality Code will continue to be used for the annual monitoring process for the 2018-19 academic year.

1.3 Material changes in circumstances, or complaints or concerns raised about a provider, may trigger a full review instead of a monitoring visit (see sections 4 and 5).

2 Overview of the monitoring process

2.1 All providers should submit an annual return to QAA, normally 9-10 months after their previous review or monitoring visit. QAA will notify providers of the date when the annual return should be submitted.

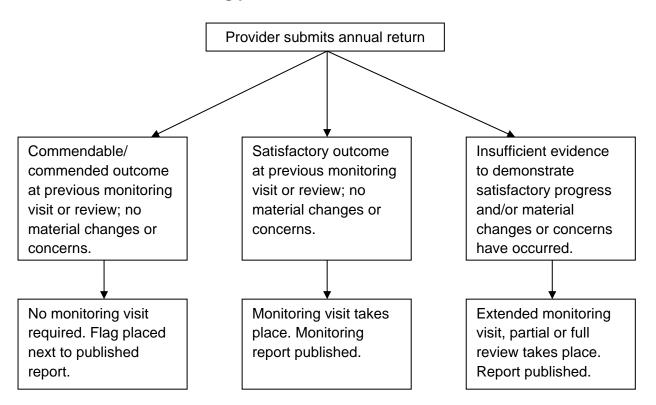
2.2 Based on the annual return, QAA will determine whether a monitoring visit or a partial or full review visit is necessary (see paragraph 2.15 and section 4). Providers who make commendable progress in one monitoring visit may not be required to receive a monitoring visit the following year.

¹ Available at: <u>www.qaa.ac.uk/quality-code</u>.

2.3 The monitoring visit will result in a published annual monitoring report.² If a full review takes place, a new review report will be published.

2.4 The flow chart below outlines the monitoring visit process, which takes place each year between full review visits.

Flow chart: the monitoring process



The annual return

2.5 The annual return will normally be submitted 9-10 months after the previous QAA visit. However, QAA should be notified within 28 days of any material changes of circumstances taking place (see section 4 for details of material changes). If a provider does not have a monitoring visit in one year, the annual return will be due one year after the previous return.

2.6 The annual return should be submitted electronically to QAA. Details will be given to providers on how to do this when they are advised of the date for submission.

2.7 The provider is required to update QAA on:

- current programmes offered, awarding bodies/organisations and student and staff numbers
- student retention and achievement data for the last three years
- any material changes since the last QAA visit (see section 4)

² Where providers do not have a monitoring visit because they exceeded expectations the previous year this will be flagged on the QAA website.

- progress on implementing the action plan arising from the previous QAA review or monitoring reports and any subsequent developments
- the provider's internal quality monitoring processes, and how these are used to identify good practice and areas for improvement within the provider
- any specific thematic areas that are to be explored across the sector (these will be clarified on the annual return template)
- actions taken to address any recommendations in other recent external reports (such as awarding organisation or professional, statutory or regulatory body reports)
- progress in working with relevant external reference points to meet UK expectations for higher education.

2.8 The annual return will take the form of a short briefing paper, which should be referenced to the supporting evidence (see Annex 2).

2.9 In the first year following a full review, the annual return should report in detail on how the provider has effectively implemented the action plan in response to the review report. Providers should supply evidence that the actions have been implemented effectively, and identify any enhancements to the student experience as a result of these actions.

2.10 Providers should maintain and publish an action plan on an ongoing basis, to ensure continual monitoring, review and enhancement of their higher education provision. In subsequent years, the monitoring visit will assess the effectiveness of the provider's actions to support continuous improvement. The annual return is the main mechanism by which the provider can communicate to QAA that it is continuing to evaluate and enhance its management of academic standards and quality.

2.11 Providers should also include a commentary on recruitment, retention and pass rates, over the period covered by the data return form, within the annual return form.

2.12 QAA may also ask providers to comment on their management of other areas of interest or concern through the monitoring process. Additional topics of interest will be the management of admissions and assessment.

2.13 Providers should consider how their quality assurance policies and processes allow them to meet the UK Expectations for higher education. Providers should reflect on their use of relevant external reference points, including the Quality Code, in the annual return.

2.14 Providers should engage students in their quality assurance processes. Students may be involved in implementing the action plan and/or in measuring the outcomes of actions taken.

2.15 The provider's annual return and supporting evidence will be read by a QAA Officer. QAA may decide that an extended monitoring visit, partial or full review is required instead of, or following, a monitoring visit if:

- there is evidence that material changes in circumstances have occurred or are shortly to occur (see section 4)
- there is a lack of demonstrable progress against the published action plan
- QAA has received complaints about academic standards, quality, information or enhancement that are being investigated through the Concerns Scheme (see section 5)
- there are other serious concerns about the provider's ability to effectively maintain academic standards and/or manage and enhance the quality of learning opportunities or the information the provider publishes about its academic provision.

The monitoring visit

2.16 The standard monitoring visit will last for one day, and will normally include meetings with the provider's staff and students. The monitoring team will normally consist of a QAA officer and one reviewer. The team will produce an annual monitoring report that will comment on:

- any changes since the last review or annual monitoring visit
- the progress that has been made in the monitoring, review and enhancement of its higher education provision, including reference to associated reports from awarding bodies/organisations
- any other thematic areas of interest, for example, admissions or assessment (these will be advised on an annual basis) and student outcomes data
- progress on working with external reference points to meet UK Expectations for higher education
- any matters that should be followed up in the next monitoring/review visit
- a conclusion on the progress made in responding to the previous review or monitoring visit.

Time +/- visit (in weeks)	Actions required
-8 weeks	Provider submits electronic copies of the annual return and supporting evidence to QAA.
-7 weeks	QAA Officer (QAAO) reads the annual return and determines whether a monitoring (or extended monitoring) visit will take place or whether a partial or full review is required. ³
	If the monitoring visit is to take place: QAA administrator confirms the monitoring team to the provider, and agrees the date(s) of the visit. (If a partial or full review is required, the visit will be rescheduled and the associated processes followed.)
-6 weeks	Monitoring team analyses the annual return and prepares its agenda for the monitoring visit.
	The team may ask for additional evidence / raise points for clarification before and / or during the visit as required.
-4 weeks	QAA Officer agrees the arrangements for the visit with the provider, and copies in the awarding bodies/organisations.
0 weeks	The (extended) monitoring visit takes place: monitoring team visits the provider, meets with staff and students, and considers any other evidence provided.

Table 1: Indicative timeline for the monitoring process

³ If a full review is required, the process will be followed as outlined in the review handbook. The review cycle will then begin again.

+1 weeks	Monitoring team drafts the monitoring report (includes editing by the QAA Officer).
+2 weeks	QAA Officer takes the report to a moderation meeting. QAA Officer then sends the report to the provider and its awarding bodies/organisations for comment.
+4 weeks	Provider returns comments on factual accuracy to QAA. Comments from awarding bodies/organisations should be incorporated into the provider's comments.
+5 weeks	QAA Officer discusses the provider's comments with the reviewer (and the Quality Assurance Manager if required), and makes final amendments to the report.
+6 weeks	QAA publishes the monitoring report on the QAA website.

3 Outcomes of the process

3.1 Conclusions reflect the provider's continuing management of academic standards, management and enhancement of the quality of learning opportunities, and the information it publishes about its academic provision. An overall conclusion will be graded as follows:

- the provider is making commendable progress
- the provider is making acceptable progress
- the provider is making progress but further improvement is required
- the provider is not making acceptable progress.

Guidance on how conclusions are reached is provided in Annex 1.

3.2 Providers should engage effectively with relevant external reference points, including the Quality Code, to manage their higher education. They should actively engage students in quality assurance processes. Monitoring teams will note instances where providers are not managing these responsibilities effectively, in addition to identifying areas where the provider has made commendable progress.

3.3 Academic standards and quality must be maintained in order for a provider to pass the monitoring process. Where there is evidence to demonstrate that a provider is making commendable progress, the next monitoring process may take place in two years' time,⁴ unless the next annual return provides insufficient evidence that the provider is continuing to make good progress, or the provider undergoes a material change in circumstances, or other concerns are raised about the provider's management of its academic provision.

3.4 Where there are weaknesses in the provider's maintenance of academic standards and/or quality, and/or where action plans have not been implemented fully or have not been effective in all areas, further action will be required to maintain educational oversight. The following outcomes are considered to be unsatisfactory:

- the provider is making progress but further improvement is required
- the provider is not making acceptable progress.

Where a provider receives one of these outcomes, it must submit a new action plan within 30 days of the monitoring visit. In order to maintain educational oversight, the provider should

⁴ If a full review is planned for the following year as part of the four-year cycle, this exemption will not apply.

request a full review to take place within **six months** of publication of the outcome of the monitoring process.

3.5 A draft of the monitoring team's findings will be sent to the provider for comment on factual accuracy. The final monitoring report will be shared with UK Visas and Immigration, the Department for Education (if appropriate), the Office for Students, and the provider's awarding bodies/organisations, and will be published on the QAA website.

4 Material changes in circumstances

4.1 A material change in circumstances may trigger an early monitoring visit, partial or full review. Providers must inform QAA within 28 days of meeting one of the triggers outlined in paragraphs 4.2 and 4.3. Failure to do so will result in the provider's Confirmation of Acceptance of Studies (CAS) allocation being set to zero pending the outcome of the monitoring visit or review.

4.2 The following changes in circumstances are likely to require an extended monitoring visit, at additional cost:

- change of address
- acquisition of a new building
- extension of premises with an increase in capacity by 25 per cent or more
- change of legal or trading name
- change of principal and/or proprietor or equivalent
- change of 20 per cent or more of permanent teaching staff
- change of 30 per cent or more on the type of provision/course offered, including changes of awarding body/organisation (calculated by student headcount on new programmes).

4.3 The following changes are likely to require an extended monitoring visit, partial or full review:

Provider size	Change in circumstances
Fewer than 50 students	 an increase in total student numbers (international and domestic) of more than 50 students a new site a merger with another provider a change of 50 per cent or more on the type of provision/ courses offered, including changes of awarding body/organisation (calculated by student headcount on new programmes)
50 or more students	 an increase in total student numbers (international and domestic) by more than 20 per cent or 100 students, whichever is greater a new site a merger with another provider a change of 50 per cent or more on the type of provision/courses offered, including changes of awarding body/organisation (calculated by student headcount on new programmes)

In addition, QAA may decide that an extended monitoring visit, partial or full review is required based on the evidence submitted in a provider's annual return, where this is insufficient to demonstrate that satisfactory progress is being made, or otherwise raises concerns about the provider's management of academic standards or quality.

5 Concerns about the standards and quality of higher education

5.1 As well as undertaking reviews of higher education providers, QAA can also investigate concerns about the standards and quality of higher education provision, and the information that higher education providers produce about their learning opportunities. Where there is evidence of weaknesses that go beyond an isolated occurrence, and where the evidence suggests broader failings in the management of quality and standards, we can investigate. These concerns may be raised by students, staff, organisations, or anyone else. Further details about the Concerns Scheme are provided on our website.

5.2 When a concern becomes known to QAA in the immediate build up to an EO monitoring visit, we may investigate the concern within that monitoring visit rather than conduct a separate investigation. If we choose to investigate through the monitoring visit, we will pass the information and accompanying evidence to the reviewers. QAA may need to extend the duration of the visit or add extra reviewers to the monitoring visit team. We will explain the nature of the concern to the provider and invite them to provide a response to the reviewers. The reviewers' view of the validity and seriousness of the concern may affect the monitoring visit outcome.

5.3 Where a concern becomes known to QAA during a monitoring visit, we may investigate the concern during the monitoring visit. If we choose to investigate the concern in this way, we will pass the information and accompanying evidence to the reviewer(s). We will explain the nature of the concern to the provider and invite them to provide a response to the reviewer(s). The reviewers' view of the validity and seriousness of the concern may affect the monitoring visit outcome. Alternatively, we may choose to investigate the concern after the monitoring visit has ended and this may also affect the visit outcome, and delay publication of the visit report.

5.4 We may also use EO monitoring visits to follow up on a provider's response to the outcomes of a Concerns full investigation following the publication of the investigation report, or its response to Concerns initial inquiries. If we intend to use the monitoring visit for this purpose, the QAA Officer will inform the provider and describe how the monitoring visit is likely to be affected. It may, for instance, involve the submission by the provider of additional evidence, or an additional meeting at the monitoring visit. The reviewers' view of the provider's response to the Concerns investigation may affect the monitoring visit's outcome.

Annex 1: Conclusions for the educational oversight and educational oversight exceptional arrangements monitoring process

Teams will draw a conclusion on the progress that has been made by the provider against their action plan since the last review or annual monitoring visit and on working with relevant external reference points, following the criteria below. Conclusions reflect the provider's continuing management of academic standards, management and enhancement of the quality of learning opportunities, and the information it produces about the learning opportunities they offer.

The provider is making commendable progress with continuing to monitor, review and enhance its higher education provision.	The provider is making acceptable progress with continuing to monitor, review and enhance its higher education provision.	The provider is making progress with continuing to monitor, review and enhance its higher education provision but further improvement is required.	The provider is not making acceptable progress with continuing to monitor, review and enhance its higher education provision.
The provider is maintaining the academic standards and enhancing the quality of learning opportunities of its provision.	The provider is maintaining the academic standards and quality of learning opportunities of its provision.	There are weaknesses in the provider's maintenance of the academic standards and/or quality of learning opportunities of its provision which have the potential to put academic standards and/or quality at risk.	There are weaknesses in provider's maintenance of the academic standards and/or quality of learning opportunities of its provision which currently put academic standards and/or quality at risk.
All actions (identified by a QAA team or by the provider) have been implemented fully and have led to improvements in the provider's management of its higher education. Where actions have not been completed fully, they are on target and progress towards achieving them can be demonstrated.	Most actions (identified by a QAA team or by the provider) have led to improvement. Actions that have not been addressed fully do not have the potential to put academic standards or quality at risk.	Actions that have not been addressed fully or effectively have the potential to put academic standards and/or quality at risk.	Actions that have not been addressed fully or effectively currently put academic standards and/or quality at risk.

The provider demonstrates highly effective engagement with relevant external reference points, including the Quality Code.	The provider demonstrates appropriate engagement with relevant external reference points, including the Quality Code.	and/or the provider demonstrates insufficient engagement with relevant external reference points, including the Quality Code	
Information produced by the provider for their intended audiences about the learning opportunities they offer is fit for purpose, accessible and trustworthy.	Information produced by the provider for their intended audiences about the learning opportunities they offer is fit for purpose, accessible and trustworthy.	and/or improvement is required to ensure information produced by the provider for their intended audiences about the learning opportunities they offer is fit for purpose, accessible and trustworthy.	
Outcome of the monitoring visi	t	I	
The provider is making commendable progress with continuing to monitor, review and enhance its higher education provision.	The provider is making acceptable progress with continuing to monitor, review and enhance its higher education provision.	The provider is making progress with continuing to monitor, review and enhance its higher education provision but further improvement is required.	The provider is not making acceptable progress with continuing to monitor, review and enhance its higher education provision.
The provider may not receive a monitoring visit in the following year, if no material changes have taken place that may require a full review. (If a full review is due the following year, there is no exemption.)	The provider will receive a monitoring visit or full review in the following year.	To maintain educational oversight, the provider must apply for and undergo a full review within six months of the publication of the outcome of the monitoring visit.	To maintain educational oversight, the provider must apply for and undergo a full review within six months of the publication of the outcome of the monitoring visit.

Annex 2: Annual monitoring for educational oversight and educational oversight exceptional arrangements: monitoring process annual return form

Provider name	
Date of submission	
Are you also being reviewed for specific course designation by QAA?	

Please complete this form electronically and send to QAA by the date requested (normally 9-10 months after your last QAA visit or annual return). All comments in sections 2-6 should be supported by evidence. Please append all evidence to this document.

Important note: the provider should notify QAA **within 28 days** if any of the material changes outlined in section 2 take place. Failure to do so will result in the provider's CAS allocation being set to zero pending the outcome of the monitoring visit or review.

Section 1.1 - Student data

Please complete and return the AP data return, which will have been sent to you in advance.

Below, please list all higher education programmes (level 4 and above on one of the UK qualifications frameworks)⁵ currently offered, with the number of students currently studying on each programme (at the point of submission of the annual return). (Please note that level 3 qualifications should also be included if they are designed to enable entry to a specified degree programme on completion).

Programme title	Awarding body/ organisation	Qualification level	Date programme was approved	Current number of students (headcount)
Example: HND Business Studies	Pearson	5	2013	25

[insert more rows as required]

⁵ The Framework for Higher Education Qualifications in England, Wales and Northern Ireland (FHEQ), the Regulated Qualifications Framework (RQF); the Scottish Credit and Qualifications Framework (SCQF); and the Credit and Qualifications Framework for Wales (CQFW)

Section 1.2 - Data commentary

Please provide a commentary on the information provided on the data return form and in the table above. The commentary should explain trends in recruitment, retention, completion and pass rates over the period covered by the form. This is in addition to any remarks in the 'Comments' column on the data return form, which are intended to clarify how the form has been completed.

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 2 - Recent changes

Please tick if any of the following material changes have taken place since the last review or monitoring visit:

Material change (notify QAA within 28 days of one of these changes taking place)	Check box
For providers with fewer than 50 students at the last QAA visit, an increase in total student numbers (international and domestic) of more than 50 students	
For providers with 50 or more students at the last QAA visit, an increase in total student numbers (international and domestic) by more than 20 per cent or 100 students, whichever is greater	
Change of address	
Acquisition of a new building	
A new site	
Extension of premises with an increase in capacity by 25 per cent or more	
Change of legal or trading name	
Change of principal and/or proprietor or equivalent	
Change of 20 per cent or more of permanent teaching staff	
Change of 30 per cent or more on the type of provision/course offered, including changes of awarding body/organisation (calculated by student headcount on new programmes)	
A change of 50 per cent or more on the type of provision/courses offered, including changes of awarding body/organisation (calculated by student headcount on new programmes)	
A merger with another provider	
A change in the accredited status of the provider in the UK, or in the accredited status of the overseas higher education provider that awards the degrees	

For study abroad providers, any move towards offering complete degrees to	
students who would be enrolled with the provider in the UK for the full duration	
of their programme	

If you have ticked any of the above, or have undergone any other changes relevant to QAA, please provide further details below:

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 3.1 - Update on the annual monitoring for educational oversight action plan and internal quality monitoring processes

One year after a full review: please provide an evaluation of the impact of the actions taken in response to the good practice, affirmations and recommendations from the last review.

Each good practice point, affirmation or recommendation should be accounted for separately.

or

One or two years after a monitoring visit: please provide an evaluation of the impact of the actions taken in response to the provider's own internal monitoring processes, and provide an update on any actions that had not been fully completed at the previous monitoring visit.

Provide documentary evidence to demonstrate the achievement, success and internal evaluation of all actions taken. Please provide a copy of your action plan.

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 3.2 - Admission of students

The Quality Code sets out the following Expectation about recruitment, selection and admission to higher education, which higher education providers are required to meet.

• Recruitment, selection and admission policies and procedures adhere to the principles of fair admission. They are transparent, reliable, valid, inclusive and underpinned by appropriate organisational structures and processes. They support higher education providers in the selection of students who are able to complete their programme (Quality Code, *Chapter B2*).

Please comment on how you meet this Expectation in general, and specifically in regard to the following questions.

- How do you manage the recruitment process, including the use of agents (if applicable)?
- How do you ensure students have sufficient English language competence to complete their programme of study?
- How do you assess applicants' prior qualifications and their suitability to study the subject and academic level for which they are applying?
- How do you assess that applicants have a genuine intention to study?

• What processes are used to test the integrity of the admissions process?

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 3.3 - Assessment of students

The Quality Code sets out the following Expectation about the assessment of students and the recognition of prior learning, which higher education providers are required to meet.

• Higher education providers operate equitable, valid and reliable processes of assessment, including for the recognition of prior learning, which enable every student to demonstrate the extent to which they have achieved the intended learning outcomes for the credit or qualification being sought (Quality Code, *Chapter B6*).

Please comment on how you meet this Expectation in general, and specifically in regard to the following questions.

- How do you assure that assessment is carried out with rigour and integrity, that students' work is genuine, and that students have not engaged in academic malpractice?
- How do internal and external verification processes ensure that student work is genuine, achieves the learning outcomes required and is marked fairly and securely?

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 4 - Other external reviews

Please provide details of any other external reviews/accreditations that have taken place since the last QAA review - for example, British Accreditation Council (BAC), Accreditation Service for International Colleges (ASIC), professional or statutory body, or awarding organisation - along with the outcomes (conditions, recommendations, and so on).

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 5 - The provider's use of relevant external reference points relating to academic standards and quality for higher education

Please provide details of how the provider has taken account of relevant external reference points, including the Quality Code, in managing its higher education provision. The existing Quality Code will continue to be used for the annual monitoring process for the 2018-19 academic year.

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Section 6 - Any other information

Please note any other information that may be relevant to the monitoring process.

[Type text here; expand as necessary. Please reference and append all supporting evidence.]

Appendices

Please list all evidence appended to this document.

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