



Department
for Education

2019/20 Teacher Supply Model (TSM) Methodological Annex.

October 2018.

Contents.

Figures within methodological annex.	5
Tables within methodological annex.	7
Glossary of key terms.	8
Chapter 1: The 2019/20 Teacher Supply Model methodological annex.	10
1.1 Changes from the 2018/19 Teacher Supply Model.	12
1.2 Addressing potential self-fulfilling prophecies within the 2019/20 Teacher Supply Model.	13
1.3 Using projections from the 2019/20 Teacher Supply Model.	14
Chapter 2: The overall structure of the 2019/20 Teacher Supply Model.	15
2.1 The two sections of the 2019/20 Teacher Supply Model.	15
2.2 The scope of the 2019/20 Teacher Supply Model.	18
2.3 The structure of the 2019/20 Teacher Supply Model.	20
Chapter 3: How the 2019/20 Teacher Supply Model estimates the number of entrant teachers needed to go into the active stock of teachers.	21
3.1 What does this section of the 2019/20 Teacher Supply Model do?	21
3.2 Structure of the first section of the 2019/20 Teacher Supply Model.	23
3.3 The data that feed into this section of the 2019/20 Teacher Supply Model.	25
3.4 Data and assumptions on the current stock of teachers.	26
3.5 Data and assumptions on the number of teaching hours by subject.	27
3.6 Data and assumptions on pupil projections.	28
3.7 Teacher flow data from the matched School Workforce Census.	29
3.8 Data and assumptions on historical and current wastage rates.	31
3.9 Data and assumptions on projected wastage.	32
3.10 Data and assumptions on retirements.	34
3.11 Data and assumptions on deaths in service.	35

3.12 How does the model estimate the required future stocks of teachers (the teacher need) by phase?.....	36
3.13 How does the 2019/20 TSM estimate the future stocks of secondary teachers by subject (i.e. the secondary teacher need by subject)?.....	39
3.14 How does the 2019/20 TSM account for any additional need for teachers resulting from new teacher-related policies?	41
3.15 How does the 2019/20 TSM estimate the number of teachers needed to enter the stock each year (the entrant teacher need)?	43
3.16 The individual steps of calculating the entrant teacher need for each phase and subject.	44
Chapter 4: How the 2019/20 TSM calculates ITT trainee need from entrant teacher need.	49
4.1 What does the second section of the 2019/20 Teacher Supply Model do?	49
4.2 Structure of the second section of the 2019/20 Teacher Supply Model.....	50
4.3 The data that feed into this section of the 2019/20 Teacher Supply Model.	53
4.4 How does the 2019/20 TSM estimate the numbers of entrants needed via NQT and non-NQT (e.g. re-entrants) routes?	54
4.5 How does the 2019/20 TSM account for different working patterns among the entrants?.....	54
4.6 How does the 2019/20 TSM estimate the numbers of entrants via NQT routes who studied on courses lasting longer than a year?	56
4.7 How does the 2019/20 TSM convert the number of trainees into the number needed to start ITT?	56
4.8 How does the 2019/20 TSM calculate the number of trainees starting ITT in 2019/20 on longer courses?	57
Chapter 5: User testing the 2019/20 Teacher Supply Model.	58
5.1 How to use scenario testing in the 2019/20 TSM: inputting changes.	58
5.2 How to use scenario testing in the 2019/20 TSM: viewing outputs.....	64
Chapter 6: Additional information on the data sources used within the 2019/20 TSM.	69
Annex:.....	70

A.1 A data timeline for the 2019/20 TSM.....	71
A.2: Simplified overall structure of the 2019/20 TSM.....	72
A.3: Further information on the structure of the 2019/20 Teacher Supply Model.....	73

Figures within methodological annex.

Figure 1: Overall structure of the 2019/20 Teacher Supply Model.....	16
Figure 2: Map of the first section of the 2019/20 Teacher Supply Model.	24
Figure 3: Pupil population projections data as used in the 2019/20 Teacher Supply Model broken down by phase.....	29
Figure 4: Changes in pupil numbers (FTE) and pupil:teacher ratio (PTR) in primary schools 1970-2010.	37
Figure 5: Changes in pupil (FTE) numbers and pupil:teacher ratio (PTR) in secondary schools 1970-2010.	37
Figure 6: Teacher need values by phase as calculated by the 2019/20 Teacher Supply Model.....	39
Figure 7: Teacher need values for EBacc subjects as calculated by the 2019/20 TSM...	40
Figure 8: The process of calculating the entrant teacher need values for each phase and subject within the 2019/20 Teacher Supply Model.....	45
Figure 9: Map of the second section of the 2019/20 Teacher Supply Model.	52
Figure 10: Screenshot of the ‘econometric wastage scalars’ scenario testing in the 2019/20 Teacher Supply Model.....	59
Figure 11: Screenshot of the ‘pupil projections’ scenario testing in the 2019/20 Teacher Supply Model.	59
Figure 12: Screenshot of the PTR scenario testing in the 2019/20 Teacher Supply Model.	60
Figure 13: Screenshot of the PTR scenarios output graph in the 2019/20 Teacher Supply Model.....	61
Figure 14: Screenshot of the ‘NQT entrant rate’ scenario testing in the 2019/20 Teacher Supply Model.	62
Figure 15: Screenshot of the ‘post-ITT employment rate’ scenario testing in the 2019/20 Teacher Supply Model.....	62
Figure 16: Screenshot of the ‘unqualified teacher rate’ scenario testing in the 2019/20 Teacher Supply Model.....	63
Figure 17: Screenshot of the EBacc entry rate scenario testing in the 2019/20 Teacher Supply Model.....	64

Figure 18: Screenshot of the scenario outputs for entrant teacher need in the Teacher Supply Model.65

Figure 19: Screenshot of the scenario outputs for postgraduate ITT trainee need in the Teacher Supply Model.66

Figure 20: Entrant need values for language subjects under the central and user-selected scenarios calculated by the 2019/20 Teacher Supply Model.67

Figure 21: The SUMMARY OUTPUTS tab from the 2019/20 Teacher Supply Model.68

Figure 22: The flow of data into and out of the 2019/20 Teacher Supply Model.71

Figure 23: The overall structure of the 2019/20 Teacher Supply Model.72

Tables within methodological annex.

Table 1: What is and is not included within the 2019/20 Teacher Supply Model.	18
Table 2: The subject groupings used in the 2019/20 Teacher Supply Model.....	19
Table 3: Assumed wastage rate conversion rates used in the 2019/20 Teacher Supply Model for group 1, 2, and 3 subjects.....	34
Table 4: Policy assumptions used in the 2019/20 Teacher Supply Model.	42
Table 5: The tabs within the 2019/20 Teacher Supply Model.	73

Glossary of key terms.

- **Active stock (or active teacher stock):** The number of qualified teachers employed in regular roles (non-supply) in the state-funded schools sector as defined by the TSM (see the definition of the state-funded schools sector further down).
- **Deferred entrants:** Teachers entering the active stock more than a year after graduating from ITT, i.e. entrance to the active stock is deferred or delayed by a year or more. Deferred entrants are included within the 'entrants that are new to the state-funded sector' group.
- **DTR:** Database of Teacher Records.
- **English Baccalaureate (EBacc):** The English Baccalaureate (EBacc) was introduced in 2010 and defined an academic core including GCSE-level examinations in English, Mathematics, science, humanities, and languages. To enter the EBacc, pupils are required to take GCSE-level examinations in English Language and English Literature, Mathematics, two or three science subjects,¹ History or Geography, and an ancient or a modern language. [Find out more about the EBacc, including information on which qualifications count towards the EBacc.](#)
- **Entrants that are new to the state-funded sector:** Teachers entering the active stock that are new to the state-funded schools sector. In other words, they are not recorded on datasets held by the department as having taught in a regular teaching role in the state-funded schools sector. They may have taught previously outside of the state-funded schools sector (see the definition of the state-funded schools sector further down) or in supply roles.
- **FTE or full-time equivalent rate:** A teacher that is employed as a full-time teacher is assumed to have a 1.0 FTE rate. A teacher who is employed as a part-time teacher and works 50% of their school's full-time contracted hours is assumed to have a 0.5 FTE rate.
- **ITT:** Initial teacher training.
- **MFL:** Modern Foreign Languages (Ancient Languages such as Latin or Ancient Hebrew are included within 'Classics').
- **Newly qualified teacher entrants:** Teachers entering the active stock in the year following ITT.
- **NQT:** Newly qualified teacher.
- **PGCE:** Postgraduate Certificate in Education.
- **PTR:** Pupil:teacher ratio. The current pupil:teacher ratio is calculated by dividing the full-time equivalent (FTE) number of pupils by the FTE for all teachers employed, broken down by phase². For statistical purposes only, pupils who do not attend both morning and afternoon at least five days a week are regarded as part-time. Each part-

¹ Either Combined Science (two out of Biology, Chemistry or Physics) or any three of Biology, Chemistry, Physics or Computer Science.

² The calculation of PTR in the TSM differs from certain other government publications (e.g. the School Workforce statistical release) because it includes occasional and centrally employed teachers, as well as both qualified and unqualified teachers.

time pupil is treated as 0.5 FTE. A teacher's FTE rate is based on the number of hours they work in a week divided by the number of hours the school sets as full time. PTR values are then forecast for future years based on pupil projection numbers and modelling assumptions on how PTRs will change in future.

- **Re-entrants:** Teachers entering the active stock having taught previously in the state-funded schools sector as defined by the TSM³.
- **State-funded schools sector:** For the purposes of the TSM, the state-funded schools sector covers state-funded nursery, primary, and secondary schools in England (including school sixth forms). Academies and free schools are also included but independent schools, further education institutions, state-funded special schools, or pupil referral units are *not* counted as being in the state-funded schools sector. Only teachers employed in regular roles (i.e. non-supply) within the state-funded schools sector are considered (by the TSM) as being in service in the state-funded schools sector⁴. It is worth noting that the School Workforce statistical release⁵ uses a slightly different definition of what the state-funded schools sector is (PRUs and special schools are included). This results in some current/historical workforce data differing in the TSM and the School Workforce statistical release.
- **SWC:** School Workforce Census.
- **Wastage:** Teachers in publicly-funded schools leaving the profession for reasons other than retirement or death in service. This includes teachers leaving to teach outside of England, in independent schools, special schools, pupil referral units or other school settings not included within the state-funded sector as defined by the model. It also includes those teachers leaving to other (non-teaching) professions or to become economically inactive, as well as teachers that are barred from service. It does not include teachers taking maternity leave.

³ As recorded on datasets held by the department.

⁴ Whilst the TSM does not consider state-funded special schools and PRUs as being within the state-funded schools sector, the model does account for qualified teachers entering active service within such institutions (either through wastage or NQTs entering those sectors post-ITT). Therefore, the model is (indirectly) estimating and accounting for the number of qualified teachers needed by schools in England that are outside of the state-funded schools sector (as defined by the TSM). The same approach is used for independent schools and FE colleges in England too along with schools in Scotland and Wales.

⁵ [Read the latest School Workforce statistical release \(2017\).](#)

Chapter 1: The 2019/20 Teacher Supply Model

methodological annex.

This methodological annex provides information to help model users understand the 2019/20 Teacher Supply Model (TSM) and the user testing that has been made available in the model.

This methodological annex explains:

- The **data and assumptions** that are used in the 2019/20 Teacher Supply Model.
- Which **data sources** are used.⁶
- How the model is **structured** and how this differs from the previous year's model (2018/19 TSM).⁷
- How the model calculates:
 - The **teacher need** (the number of qualified teachers needed in the active stock⁸ each year);
 - The **entrant teacher need** (the number of qualified teachers required to enter into the active stock each year by all entrance routes into the profession);
 - The **newly qualified teacher entrant need** or **NQT entrant need** (the number of newly qualified teachers required to enter into the active stock in the 2020/21 academic year to meet the needs of the system) and;
 - The **postgraduate 'initial teacher training' trainee need** or **postgraduate ITT trainee need** (the number of ITT places required in the 2019/20 academic year to generate this number of NQTs entering into the active stock in 2020/21).
 - This **postgraduate ITT trainee need** is the **final output** of the 2019/20 Teacher Supply Model and is used to illustrate the number of teacher trainees that are required and to inform decisions around allocations of places where appropriate.

⁶ The flow of information for the TSM can be seen in **Annex A1**, Figure 22.

⁷ A full map of the model can be seen in **Annex A2**, Figure 23.

⁸ The number of qualified regular teachers in active service within state-funded nursery, primary, and secondary schools (including academies and free schools).

- What **assumptions are used within the model** and how these compare to the previous year's model (2018/19 TSM).
 - The model makes assumptions to estimate the number of new teachers required in the future and the number of training places that are required to meet this need. For example, the model projects how the size of the active stock of teachers will change over time with changing pupil numbers.
 - Where government policy is confirmed, then the model assumes the expected direction from announced government policy. Where the government position has yet to be announced, a range of scenarios is modelled in line with government policy and the central scenario is presented.
 - Where government policy has yet to be confirmed, but a direction of travel has been indicated, the analytical teams review a range of possible scenarios and utilise the central estimate of these. Therefore, the TSM uses some assumptions that are made ahead of a final policy decision being reached.
 - The modelling assumptions used are not formal departmental policies on how things will change in future, as many of the changes in the school system almost entirely depend on decisions made by schools themselves. Instead, they are simply *estimations* of what we might expect to happen in the future given what has happened in the past, based on the most reliable and up-to-date information we had available at the time that the model was produced.
 - In other words, if the model assumes that the primary pupil:teacher ratio (PTR) will increase to 22 over the next ten years, this is not a governmental policy that there should be 22 primary pupils per teacher in future. This is actually a modelling *assumption* that we most likely expect a PTR of 22 in future given known projected pupil numbers and evidence on previous trends in teacher recruitment and pupil numbers.
 - There are some specific policy-based assumptions used within the model (referred to as 'policy assumptions'). These assumptions are applied separately to primary and secondary phase calculations, and a separate tab in the model identifies these for each phase (**Policy assumptions PRIM** and **Policy assumptions SEC**). All policy assumptions used were present in the 2018/19 model, though they may have been updated and amended to reflect the latest information and data. There are no new policy assumptions added this year.
 - For more information on policy assumptions, see **Chapter 3.14**.

- **User testing** that can be undertaken within the model and how model users can implement it. The range of features for user testing are the same as those included in the 2018/19 TSM; some features have been altered to provide scenarios suitable for the current data.
 - For example, the model allows users to test different scenarios for the size of the future pupil population and to examine the impact that these scenarios might have on the number of teachers and ITT places required in future.
 - In other words, what impact would higher/lower pupil numbers have on the outputs of the model?
 - The 2019/20 model provides default output values (i.e. the actual model outputs, which are estimates of the requirement for postgraduate ITT places for 2019/20 ITT). In addition, there are a number of options that can be applied to the model (by making selections of the scenarios to use in the model on the **USER TESTING TAB**). In some cases, the scenario options in the pull-down menu differ from last year because of data characteristics or new policy initiatives. The values derived by the user are presented alongside a set of values relating to the model's default scenarios. Scenario values have been chosen as illustrative only, and should not be viewed as being related to government targets. They are only provided to show the effects of different starting assumptions on the calculations within the model. This testing *cannot* be used as a means to test the 'accuracy' of the model outputs, e.g. creating the highest and lowest potential values to calculate a 'margin of model error'.

This methodological annex supports the 2019/20 Teacher Supply Model. The previous Teacher Supply Models and the model user guides supporting these models were published on the gov.uk website⁹.

1.1 Changes from the 2018/19 Teacher Supply Model.

- In the 2019/20 TSM, post-ITT employment rates are calculated using the Department's new linked ITT-SWC dataset. Prior to the 2019/20 TSM, post-ITT employment rates were calculated using DLHE (Destination of Leavers of Higher Education) survey data. The Department has linked ITT Performance Profiles data to the School Workforce Census, which allows employment rates for trainees to be generated using data already held by the Department. This new data source allows us to track individuals from their teacher training through to their first

⁹ [The 2015/16 and 2016/17 Teacher Supply Models are here.](#) [The 2018/19 Teacher Supply Model can be found here.](#)

teaching post in the state-funded school sector, and throughout their subsequent teaching career. This data was first published within the February 2018 Teachers Analysis Compendium¹⁰. The decision to move to this new data source for post-ITT employment rates within the 2019/20 TSM has been made following HESA's (Higher Education Statistics Agency) announcement to discontinue the DLHE survey. HESA is replacing the DLHE survey with the Graduate Outcomes survey, but as this will run over a longer time frame (examines employment outcomes 15 months after ITT rather than in the academic year following ITT) it will not be suitable for use in the TSM. Therefore, we have proactively moved to using the new linked ITT-SWC data source. The Department also believes the new linked ITT-SWC data to be the most robust source of post-ITT employment rates in the state-funded sector in England available.

- In the 2019/20 TSM, no subjects have had ITT place protection applied. ITT place protection has been used within previous versions of the TSM for selected subjects (all EBacc subjects, Physical Education, and Religious Education in the 2018 to 2019 model) to prevent ITT place numbers from falling on the level of the year before. This provides the model with greater flexibility to account for potential extra demand relating to emerging policies that are not yet evident within the underlying data and recruit additional teachers in those subjects in which demand and teaching hours are growing to the greatest extent. The removal of place protection this year has impacted on four subjects where places were previously held at higher levels; Classics, Computing, Geography and RE. Place protection increases ITT place numbers for individual subjects up to a higher level than the demand as estimated by the TSM and the current levels of teaching per pupil as recorded within the SWC. Therefore, the removal of place protection has not reduced ITT places below the level required as estimated by the Department.

1.2 Addressing potential self-fulfilling prophecies within the 2019/20 Teacher Supply Model.

There is the possibility for potential 'self-fulfilling prophecies' to impact upon the Teacher Supply Model. For example, the percentage of teachers that are unqualified (as recorded in the SWC) might increase because of an undersupply of qualified teachers (among other things). Subsequently, the TSM would use this higher percentage value for the percentage of teachers that are unqualified to make future estimates of teacher need. This higher value would have a negative (and downward) impact on the model's projections of teacher need and in turn, ITT place requirements. This could potentially make the undersupply situation *worse* (i.e. a 'self-fulfilling prophecy').

¹⁰ [The February 2018 Teachers Analysis Compendium can be found here.](#)

There are three areas of the model that could act as potential self-fulfilling prophecies, namely:

- The percentage of teachers that are unqualified.
 - An increase in the percentage of teachers without QTS might be a result of teacher under-supply.
- The percentage of entrants that are NQTs (as opposed to re-entrants or new to state-funded schools sector).
 - A fall might be the result of a shortage of NQTs.
- The post-ITT employment rates.
 - If there were a shortage of NQTs, post-ITT employment rates might increase as more employment opportunities are available.

Trends in these areas are analysed and assessed on an annual basis, allowing implementation of solutions to be directly added into the TSM modelling calculations.

There are no self-fulfilling prophecies apparent in for the 2019/20 TSM model. Therefore no corrective action has been undertaken this year.

These issues will continue to be revised in future versions of the TSM.

Via the **USER TESTING TAB**, the model allows users to enter the values from the current year or the year before when modelling in all three of the areas listed above, e.g. using the percentage of teachers that are unqualified from the 2016, as opposed to 2017, SWC.¹¹

1.3 Using projections from the 2019/20 Teacher Supply Model.

Some tabs within the model show projected values of teacher or pupil numbers, or subject teaching hours (among others). It is important to note that these projected estimates have been derived using the latest information and data available to the model, and adjustments that reflect the latest understanding of the impacts of teacher-related policies. The projections for a particular future academic year *will not* be the same as projections from previous versions of the TSM: modelling in the TSM is retrospectively updated each year to reflect policy and the most up-to-date census data.

¹¹ The rates from the published 2018/19 TSM have been adjusted using internal data to account for increased/decreased numbers of School Direct (salaried) and Teach First trainees that are classed as being 'unqualified teachers' in the SWC.

Chapter 2: The overall structure of the 2019/20 Teacher Supply Model.

2.1 The two sections of the 2019/20 Teacher Supply Model.

The Teacher Supply Model is a statistical model that seeks to estimate the future national need for teachers. It is used to inform government decisions about the allocation of funding and places for initial teacher training at a national level. Actual decisions about the employment and deployment of teachers at a school level fall under the responsibility of schools themselves.

Up to 2016/17, the TSM was split into two separate parts that were within two separate Excel workbooks: Part One calculated the **teacher entrant need** and fed this output into Part Two, which used it to estimate the **postgraduate ITT trainee need**.

The 2019/20 Teacher Supply Model (TSM) is not spread across two separate workbooks: it is completely contained within a single Excel workbook, as it has been since the 2017/18 model. This allows superior and more extensive user testing capabilities, as well as being more user-friendly. However, the 2019/20 model can be regarded as being a model of two 'sections', each being equivalent to one of the two 'parts' of the previous model. Hence, the functionality of both sections remains broadly the same as the functionality of the two parts in previous models:

- The first section (referred to as 'Section one') of the model estimates the **teacher need**: the number of teachers required in the active stock¹² each year. The model then uses this teacher need to estimate the **entrant teacher need**: the number of teachers required to enter into the active stock each academic year by all entrance routes¹³ into the profession. This estimation is made using assumptions as to the number of leavers¹⁴ expected each academic year and how the population of qualified teachers (the size of the active stock) will change over time (because of factors such as changing pupil numbers). For more details on the first section of the 2019/20 TSM, see **Chapter 3**.
- The second section of the model (referred to as 'Section two') takes the number of teachers needed to enter the active stock each academic year and estimates the **NQT entrant need** for the 2020/21 academic year¹⁵. This NQT entrant need is

¹² The number of qualified regular teachers in active service within state-funded nursery, primary, and secondary schools (including academies and free schools).

¹³ This includes entrants that are new to the state-funded schools sector and re-entrants as well as those that are newly qualified teachers.

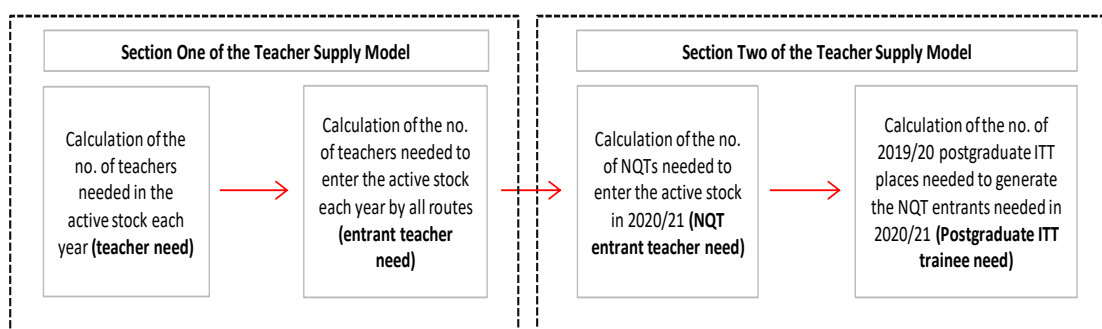
¹⁴ Teachers leaving the active stock as either: wastage, retirements, or deaths in service.

¹⁵ ITT trainees completing training in 2019/20 will only be able to enter the active stock as qualified teachers in 2020/21 at the earliest.

the number of newly qualified teachers (NQTs) required to join the active stock in 2020/21 to meet the estimated teacher need¹⁶.

- The model then estimates the **postgraduate ITT trainee** need for 2019/20: the number of postgraduate ITT (initial teacher training) places required (in the 2019/20 academic year) to generate this number of NQTs entering into the active stock in 2020/21¹⁷. This conversion is made by making assumptions on the number of trainees that will not successfully gain employment in the state-funded schools sector post ITT or successfully complete their training courses to gain QTS¹⁸. For more details on the second section of the 2019/20 TSM, see **Chapter 4**.
- Figure 1 (see below) provides an illustration of how the two sections of the Teacher Supply Model feed into one another and the key calculation steps made along the way. All calculation steps are made for each phase and subject independently.

Figure 1: Overall structure of the 2019/20 Teacher Supply Model.



User testing capability is available for a number of variables within both sections of the model (see the **USER TESTING TAB**). This capability allows users to test the impact (on the model outputs calculated) of altering some of the assumptions that feed into the model. The scenario testing available within the model is outlined below:

- Future teacher wastage rates by gender.
- Projections of pupil population by phase and key stage (in secondary phase).

¹⁶ Given the number of teachers expected to enter by non-NQT routes (e.g. as re-entrants).

¹⁷ The TSM only calculates the number of ITT trainees required both to start and to complete ITT in 2019/20.

¹⁸ These trainees may not go into teaching at all, defer their entrance into the active stock, or enter into teaching in another sector (e.g. in Wales/Scotland, in a supply role, in an independent school, in a special school, etc.).

- Projections of how the active teacher stock (via the pupil:teacher ratio) will change as pupil populations change:
 - Altering the caps applied to future PTR values for primary and secondary phases.
 - Changing the rate at which PTRs will change in future across the two phases.
- The proportions of newly qualified entrants expected among the entrants to the active stock by phase.
- The employment rate for students gaining QTS six months after they graduate (i.e. post-ITT employment rate), for primary and secondary phases separately.
- The proportion of unqualified teachers in active service by phase.
- The rate of GCSE examination entry for academic subjects comprising the English Baccalaureate.

For more detail on the user testing made available within the 2019/20 TSM, see **Chapter 5**.

2.2 The scope of the 2019/20 Teacher Supply Model.

Table 1 (below) illustrates what is and is not included within the 2019/20 Teacher Supply Model.

Table 1: What is and is not included within the 2019/20 Teacher Supply Model.

Included	Excluded
England.	Scotland, Wales, and Northern Ireland.
<p><i>Qualified</i> teachers (i.e. teachers with QTS)</p> <p>(<i>Unqualified</i> teachers are included within the stock and teacher need calculations but are not included in the final teacher need outputs, which cover qualified teachers only).</p>	<p><i>Unqualified</i> teachers are excluded from all teacher flows calculations and rates¹⁹.</p> <p>Unqualified teachers are also excluded from all entrant teacher need, NQT entrant need, and postgraduate ITT trainee need calculations.</p> <p>Qualified teachers who are working as <i>supply</i> teachers are considered as teaching <i>outside</i> of the active stock.</p>
State-funded primary (including maintained nurseries attached to schools) and secondary schools, academies and free schools.	<p>Special schools, pupil referral units, early years, independent schools, and further education/sixth-form colleges.</p> <p>Qualified teachers who are teaching in such schools are considered as teaching <i>outside</i> of the active stock for the purposes of the TSM²⁰.</p>
Teaching in years 12-13 in secondary schools.	Teaching in years 12-13 in standalone sixth-form colleges or FE colleges.

¹⁹ The model assumes that the proportion of the active stock going forward that will be unqualified is constant, reflecting the proportion in workforce data that is selected to avoid a 'self-fulfilling prophecy'. For more detail, see **Chapter 1.2**.

²⁰ The TSM assumes that some qualified teachers will do something other than teach in the state-funded schools sector. All such teachers are handled in the same way within the TSM irrespective of whether they are economically inactive, teach in Wales or Scotland, or teach in sectors other than state-funded primary and secondary schools.

Table 2 (below) illustrates the subject groupings as used in the 2019/20 Teacher Supply Model²¹:

Table 2: The subject groupings used in the 2019/20 Teacher Supply Model.

Subject grouping.	Subjects included.
Art & Design	<i>Includes Applied Art & Design, Art & Design, and Art.</i>
Biology	<i>Includes Biology, Botany, Zoology, Ecology, Combined/General Science (Biology), and Environmental Science.</i>
Business Studies²²	<i>Includes Applied Business Studies, Accountancy, Commercial & Business Studies, Economics, Industrial Studies, other Business and Commercial subjects.</i>
Chemistry	<i>Includes Chemistry and Combined/General Science (Chemistry).</i>
Classics	<i>Includes Classics and Ancient Languages such as Ancient Greek, Ancient Hebrew, and Latin.</i>
Computing	<i>Includes Applied ICT, Computer Science, and Information & Communication Technology.</i>
Design & Technology	<i>Includes Design & Technology, Construction & Building, Craft and D & T, Electronics, Engineering, Graphics, Resistant Materials, Manufacturing, Systems & Control, and Textiles.</i>
Drama	<i>Includes Drama and Performing Arts.</i>
English	<i>Includes English Language and English Literature.</i>
Food	<i>Includes Food Technology plus Catering & Hospitality.</i>
Geography	<i>Includes Geography and Geology.</i>
History	<i>Includes History.</i>
Mathematics	<i>Includes Mathematics and Statistics.</i>
Modern Foreign Languages	<i>Includes French, German, Spanish, Arabic, Bengali, Chinese, Welsh, Modern Greek, Italian, and any other Modern Languages.</i>
Music	<i>Includes Music.</i>
Others	<i>Includes Child Development, Citizenship, Law, Media Studies, Other Social Studies, Other Technology, Politics, Psychology, Sociology, and Social Sciences among others.</i>
Physical Education²³	<i>Includes Dance, Physical Education and Sports.</i>
Physics	<i>Includes Physics and Combined/General Science (Physics).</i>
Religious Education	<i>Includes Religious Education and Philosophy.</i>

Source: 2019/20 Teacher Supply Model.

The model also aggregates subjects into ‘Group 1’, ‘Group 2’, or ‘Group 3’ subjects in some tabs for wastage rate projections purposes. For more details, see **Chapter 3.9**.

²¹ ITT places for those subjects not modelled independently within the TSM are allocated as separate subjects based on requests for places from providers. Providers are allocated the full number of places they request for those subjects and have automatic permission to recruit above this number without requesting additional places. These subjects are modelled as part of the ‘Others’ group of subjects in the TSM.

²² Economics has been moved from ‘Others’ to Business Studies within the 2019/20 TSM.

²³ Dance has been moved from ‘Others’ to Physical Education within the 2019/20 TSM.

2.3 The structure of the 2019/20 Teacher Supply Model.

Overall, the 2019/20 TSM comprises 98 tabs, each one colour-coded to reflect the type of information contained within it: blue tabs contain general modelling information and background; green tabs contain the data inputs to the calculations in the model; red tabs show the calculations the model makes; and yellow tabs show the outputs of the model. The ultimate output of the TSM (the **FINAL OUTPUTS OF ITT PLACES** tab) is in orange so it can be identified easily, as is a **SUMMARY OUTPUTS** tab that allows quick access to a large amount of information about outputs and any effects of user testing. In addition, each tab in the model workbook includes information at the top stating from where data are sourced and into which tabs the data feed.

Additionally, a model map is provided on the **Map of sheets** tab showing the flow of information around the model and how the overall model is structured. This map is presented in **Annex A.2** as Figure 23. Table 5 (see **Annex A.3**) provides a description of each tab within the 2019/20 TSM and what that tab does.

Chapter 3: How the 2019/20 Teacher Supply Model estimates the number of entrant teachers needed to go into the active stock of teachers.

Chapter 3 of this methodological annex describes:

- The first section of the 2019/20 Teacher Supply Model (TSM);
- The structure of the relevant information flow through the tabs in this section of the model;
- The data which feed into this section of the 2019/20 TSM;
- The assumptions used to produce these data; and
- The calculations used by the TSM to calculate the **teacher need** and **entrant teacher need** by both phase and subject, and the assumptions behind them.

3.1 What does this section of the 2019/20 Teacher Supply Model do?

As outlined in **Chapter 2**, the first section of the Teacher Supply Model estimates the **teacher need**: the number of teachers (as a headcount) required in the active stock each year. This is estimated for both the primary and secondary phases using projected pupil populations by phase and assumptions regarding how the PTR (pupil:teacher ratio) will change over time²⁴.

This *assumed* PTR is used to estimate how many teachers are required in the active stock each academic year going forward²⁵. The assumption is *not* a departmental policy on future PTRs; it is only an *estimation* as to how the PTRs will change given historical data and trends.

The secondary active stock is then broken down by subject by using assumptions as to how much time (proportionately) is spent teaching the different subjects²⁶.

²⁴ The pupil:teacher ratios used in the TSM may differ to those in the School Workforce statistical release. Whilst both calculate PTRs by dividing the FTE pupil number by the FTE value for all teachers, the TSM includes centrally employed and occasional teachers and also includes both qualified and unqualified teachers.

²⁵ As the projected number of pupils going forward has already been calculated using the [Pupil Projections Model](#).

²⁶ For example, if the secondary teaching stock spends 15% of its total teaching time teaching English, 15% of the secondary teaching stock would need to be English teachers.

These teacher need values are then utilised to estimate the **entrant teacher need**. This is the number of teachers required to enter into the active stock each academic year by all entrance routes²⁷. To do this, the model uses the following formula for year 'X':

'Need' for entrant teachers in year 'X' = Teacher need in year 'X' –

(Entrant need)

Stock of teachers at the end of previous year +

Number teachers expected to leave in year 'X'

Therefore, the model assumes that the **entrant teacher need** for a particular academic year is equal to:

1. The number of additional/fewer teachers that might be required compared to the stock from the previous academic year (e.g. because pupil numbers have increased/decreased or there have been curriculum changes) *and*
2. The number of teachers that are expected to leave the active stock in that academic year (and require replacement).

As part of this calculation process, the model must make an estimation of the number of leavers from the active stock expected each academic year. This estimation is made using assumed projected wastage, retirements, and 'deaths in service' leaver rates. For more details, see **Chapters 3.8 – 3.11**.

Additionally, to reflect the effect of the ever-changing characteristics and size of the active stock (see **Chapter 3.7**), the model makes assumptions on:

1. How the size of the active stock changes over time, and
2. The number of those entering and leaving the active stock each academic year and their demographic characteristics.

The **entrant teacher need** output feeds directly into calculations of **ITT trainee need** in the second section of the model.

It should be noted that the entrant teacher need values are closely related to the estimated year-on-year growth in the qualified teacher stock. So, entrant teacher need (and therefore, ITT places) generally *go up* as the rate at which the stock (teacher need) is estimated to grow *increases*. Similarly, if the stock is forecast to grow at a *slower* rate, the entrant teacher need *falls*. Therefore, in the cases of some subjects such as English, Mathematics, and Primary, the entrant teacher need (and ITT place numbers) may *fall* even though the teacher need (stock) is forecast to keep *growing*. In other words, the

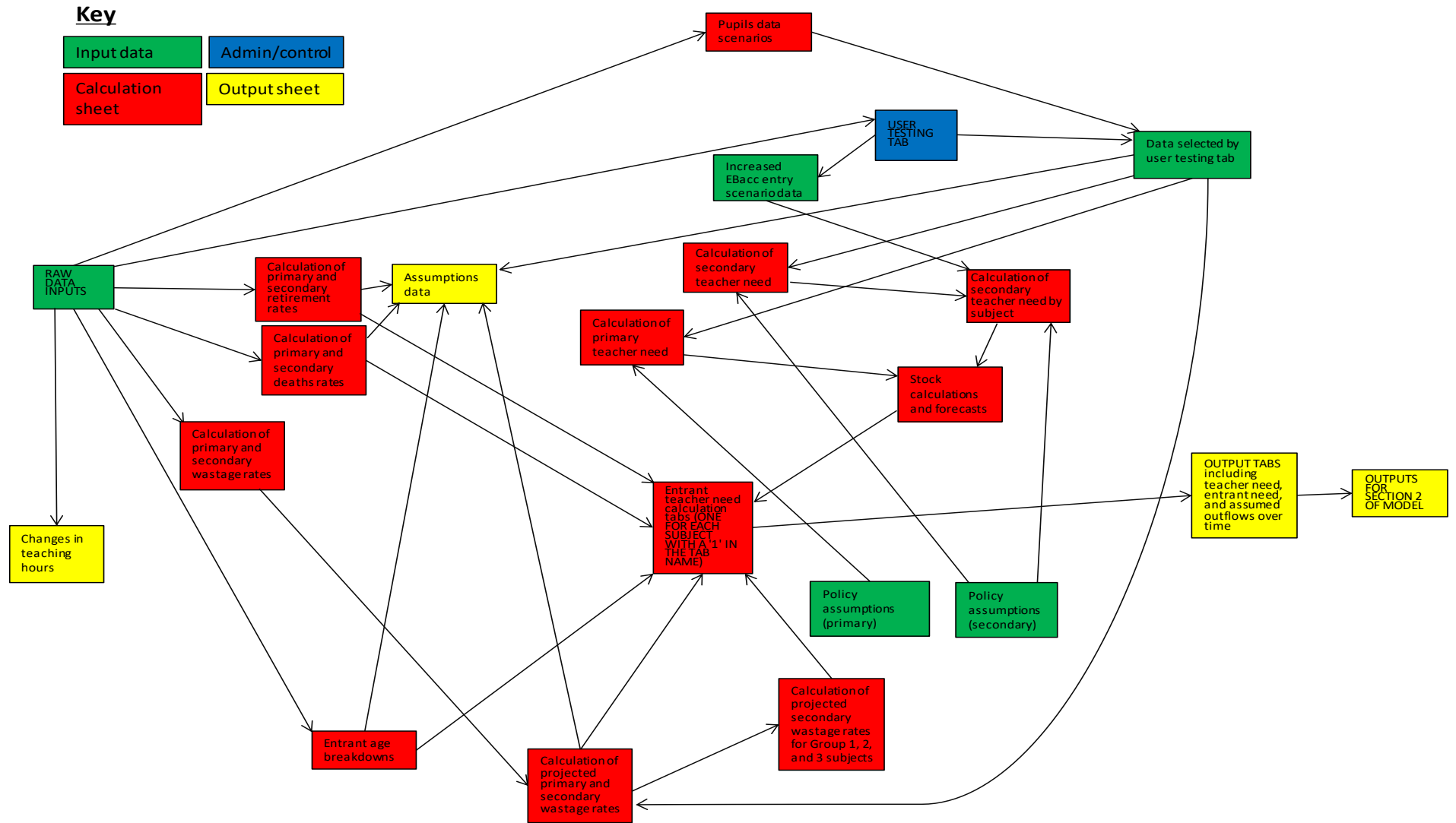
²⁷ This includes entrants that are new to the state-funded schools sector and re-entrants as well as those that are newly qualified.

stock is still estimated to grow by the TSM, but is expected to grow at a *slower* rate, therefore fewer 'new' teachers (entrant need) are required each year as the stock isn't 'growing as much' each year.

3.2 Structure of the first section of the 2019/20 Teacher Supply Model.

The section of the 2019/20 TSM that calculates the number of teachers needed to enter the active stock is reproduced in diagrammatic form in Figure 2 overleaf. This section of the model uses raw data inputs and user scenario specifications (if selected) to calculate aspects of the active stock of teachers: teacher flow, effects of specific policy assumptions on subject requirements and, hence, the number of teachers needed to enter the stock to support the teaching requirements in the subsequent year(s).

Figure 2: Map of the first section of the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

3.3 The data that feed into this section of the 2019/20 Teacher Supply Model.

The following data sources feed into the Teacher Supply Model:

- **Pupil population projections** from the **Pupil Projections Model** by key stage.
 - Pupils studying in years 12-13 in state-funded secondary schools are also included.²⁸
- **Teacher leavers and entrants data** from the **2017 matched School Workforce Census**²⁹ (these data were previously provided by the **Database of Teacher Records** for the 2015/16 and earlier Teacher Supply Models).
 - Teachers leaving the active stock as wastage³⁰, retirements, or deaths in service.
 - Data on the characteristics (age group and gender) of entrants to the active stock by all entrance routes³¹.
- **Teacher stock data** from the **2017 matched School Workforce Census**, including data on:
 - Teachers' characteristics (age group and gender).
 - Secondary subject timetable information (what subjects secondary teachers are teaching at each key stage and for how many hours in a typical week).
 - Teachers' full-time equivalent (FTE) rates³².
 - Teachers' qualification status³³.
- **Projected teacher wastage** rates from the Department's **Econometric Wastage Model**

²⁸ The PPM does not include projections for years 12-13, but it does include projections for the 16-19 population. The TSM uses these to estimate numbers of pupils in years 12-13: for more detail, see **Chapter 3.6**.

²⁹ [Read the latest School Workforce statistical release \(2017\)](#).

³⁰ Wastage covers teachers leaving the active stock to teach in supply roles, teach in sectors outside of the state-funded schools sector in England, work in other non-teaching sectors, and those that become economically inactive. Teachers that are barred from service are also counted towards wastage. Teachers on maternity breaks are not classed as wastage.

³¹ Including those entering as NQTs, new to the state-funded sector entrants, and re-entrants.

³² A teacher who is employed full-time is classed as 1.0 FTE, a teacher who is employed part-time and works 50% hours is 0.5 FTE.

³³ Whether teachers are qualified (QTS) or unqualified.

- Data projecting how teacher wastage rates³⁴ are likely to change going forward.

All data inputs into the model are provided in the **RAW DATA INPUTS** tab in the model workbook.

The department's standards for data suppression require that fields relating to fewer than five individuals should not be published³⁵. In the department's statistical releases, this is achieved by replacing figures based on fewer than five individuals with an "x". That approach does not work in the TSM, as it would suppress the entire function within the model. To overcome this - and still apply the department's suppression rules - fields with fewer than five individuals have been aggregated either across gender or age bands. The effect of this is to increase the total ITT place requirements for 2019/20 by **three training places** compared to the disaggregated data used within the department.

More information on the data sources used in the Teacher Supply Model can be found within **Chapter 6**.

3.4 Data and assumptions on the current stock of teachers.

Calculations relating to the current stock of teachers are made on the **Stock calculations** and **Stock ages breakdowns** tabs.

Matched School Workforce Census (SWC) 2017 data are used to provide information on the *current* stock of teachers³⁶ by headcount. The census provides a snapshot of the active teacher stock in state-funded schools in England on census day in November 2017. The Teacher Supply Model assumes that the active stock as of November 2017 will be the active stock that will end the 2017/18 academic year.

The census provides information on teachers' gender and age group, whether teachers are qualified or unqualified, and teachers' full-time equivalent rates.

Secondary teacher numbers are also broken down by their **subject** specialism. Within the census, teachers are *not* identified as 'belonging' to a particular subject, e.g. teacher X 'is' a Biology teacher. The census simply provides information on teachers' qualifications³⁷ and timetable³⁸ information. Additionally, the census does not provide any information on any additional training that teachers may have received to teach additional

³⁴ Proportion of the active stock leaving in a given academic year as wastage.

³⁵ For example, the model should not identify that there was just one male teacher aged 20-24 who taught a particular subject in November 2017.

³⁶ In the state-funded schools sector only.

³⁷ The highest post A-level qualification that a teacher holds in that particular subject.

³⁸ The number of hours that an individual secondary teacher teaches in each subject in years 7-9, years 10-11, and years 12-13 respectively.

subjects, e.g. a training course to enable a Geography teacher to teach Mathematics effectively³⁹.

As teachers may teach subjects other than those that they are most highly qualified in or hold a PGCE in, teachers are assigned to subjects according to how much time they spend teaching particular subjects. This assumption is designed to reflect what is happening within schools and how teachers are actually being utilised.

For example, if a teacher teaches Mathematics 100% of the time, they are assumed to be 1.0 of a Mathematics teacher. If they teach Mathematics 50% of the time and Physics 50% of the time, they are assumed to be 0.5 of a Mathematics teacher and 0.5 of a Physics teacher. These values are not adjusted to account for teachers' full-time equivalent rates (the differences in FTE rates between subjects are accounted for elsewhere within the TSM stock derivation calculations).

Data from the matched School Workforce Census are published as part of the School Workforce statistical release⁴⁰. Some headcount figures may appear to differ slightly to those used within the Teacher Supply Model. These differences are the result of the active stocks used in the Teacher Supply Model having different selection criteria to those presented within the School Workforce statistical release because of modelling reasons (for example, different subject groupings and coverage).

3.5 Data and assumptions on the number of teaching hours by subject.

The matched School Workforce Census is used to provide data on how many hours are being taught in which subjects in years 7-9, years 10-11, and years 12-13 in secondary schools by both the *total* secondary active stock and *individual* secondary teachers.⁴¹ The subjects are defined as illustrated in Table 2 in **Chapter 2.2**.

Data that are similar to this on the *total* number of hours taught for particular subjects in secondary schools are included within the School Workforce statistical release and may show some slight differences to those figures used within the TSM (see **Chapter 3.4**).

Additionally, it is worth noting that the TSM completely *excludes* hours spent teaching PSHE (Personal, Social and Health Education). This assumption is made to prevent the model overestimating the number of PSHE teachers required (and therefore the number of trainees requiring PSHE ITT). This assumption was made to reflect the fact that the

³⁹ A teacher could also have extensive *experience* of teaching a subject outside of their subject specialism that would not be picked up within the census. For example, a Geography teacher may have taught Geography for 30 years but have no post A-level 'Geography' qualifications.

⁴⁰ [Read the latest School Workforce statistical release \(2017\)](#).

⁴¹ The timetabling information collected in the SWC on the curriculum delivered is provided by a large sample of secondary schools (representing 76 per cent of all secondary school teachers).

overwhelming majority of PSHE teaching is carried out by non-PSHE specialists, e.g. teachers of other subjects teaching PSHE to their tutor groups for one or two hours a week. The same approach is used for the teachers and teaching of General Studies and Health & Social Care.

3.6 Data and assumptions on pupil projections.

Calculations relating to pupil projections inputs are performed on the **Pupils data scenarios** tab.

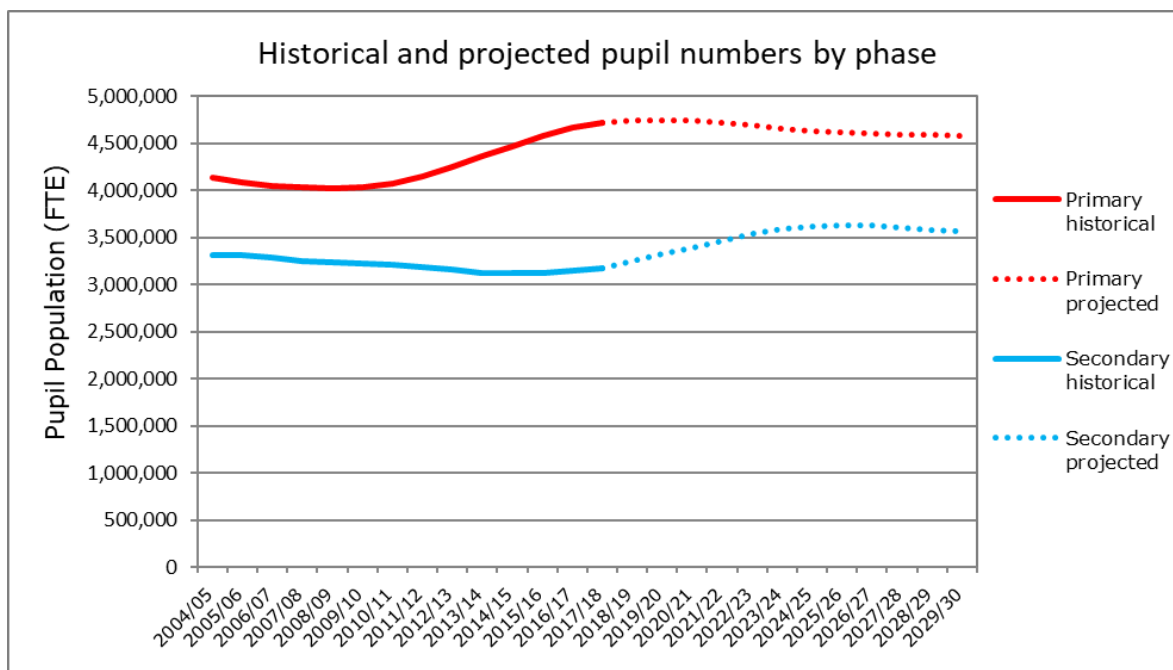
The change in the size of the pupil population going forward at each key stage is estimated using the outputs derived by the Pupil Projections Model, which is used in the Department's published national pupil projections⁴². High, central, and low scenarios of projected pupil populations are derived for use in the TSM using variations of birth rate and migration projections.

The Pupil Projections Model does not currently forecast how the number of pupils in years 12-13 in state-funded schools will change over time. Because these projections *are* required by the Teacher Supply Model, for simplicity the TSM assumes over the longer term that the number of pupils in years 12-13 in secondary schools will change at the *same* year-on-year rate as the national 16-19 population (projections on changes to the national 16-19 population *are* provided within the Pupil Projections Model). In the shorter term (for the years 2018/19, 2019/20, and 2020/21), the model assumes that the post-16 participation rate will change based on the participation rate change of the three previous years.

Pupil population projections data for the total primary and secondary phases as used by the TSM are illustrated in Figure 3 (see below).

⁴² These were last published in July 2018. [Detailed figures and background information here.](#)

Figure 3: Pupil population projections data as used in the 2019/20 Teacher Supply Model broken down by phase.



Source: 2019/20 Teacher Supply Model and Pupil Projections Model.

3.7 Teacher flow data from the matched School Workforce Census.

Data from the matched School Workforce Census (SWC) are used in the Teacher Supply Model to provide information on *historical* teacher flows, i.e. teachers leaving and entering the stock in previous years.

Matched School Workforce Census flow data provide information about:

- The *characteristics* of leavers and entrants (gender and age group).
 - The SWC also provides information on the phase of school in which teachers teach, and the subjects secondary teachers teach or in which they have qualifications.
- The *origin* of entrants.
 - For example, whether entrants are NQTs, ‘new to the state-funded’ sector entrants, or re-entrants.

- The *destination* of leavers.
 - For example, whether leavers have left through retirement, wastage⁴³, or death in service.
- All SWC flow data used in the 2019/20 TSM are in headcount form (rather than FTE).

Data on historical teacher flows are available up to 2016/17 (however, data for 2015/16 and 2016/17 remain provisional). In light of SWC flow data post-2014/15 being provisional, the model uses weighted⁴⁴ averages of the four most recent years of data for *all teacher flow rates calculations*.

SWC data are a ‘snapshot’ of the teacher workforce taken on census day in November of each year. As a result, historical flow rates (e.g. the wastage rate) are calculated as being the proportion of the active stock of qualified teachers that leave between November of a particular year and November of the subsequent year.

For example, the wastage rate for the 2016/17 academic year is the proportion of the active stock in November 2016 that leaves as wastage between November 2016 and November 2017.

Rates are calculated for all age groups and for both genders.

For consistency, the stock figures used to calculate such historical flow rates also come from the SWC. These stock figures may differ from those stock figures provided from the matched School Workforce Census elsewhere for the reasons outlined previously in **Chapter 3.4**.

The wastage numbers in the TSM may differ from those published in the matched School Workforce statistical release and are not directly comparable⁴⁵. These differences are the result of different criteria: for example, the School Workforce statistical release and TSM have slightly different criteria of what is classed as the state-funded schools sector, e.g. inclusion of specials schools, PRUs, etc..

⁴³ Wastage covers teachers leaving the active stock to teach in supply roles, teach in sectors outside of the state-funded schools sector in England, work in other non-teaching sectors, and those that become economically inactive, as well as teachers barred from service. Teachers on maternity breaks are not classed as wastage.

⁴⁴ A weighted average is used to account for the fact that the two most recent years of SWC data are provisional and subject to change. The model uses data from 2013/14, 2014/15, 2015/16, and 2016/17 with an average value being calculated which is weighted towards 2016/17 (weights are 0.1, 0.2, 0.3 and 0.4 respectively).

⁴⁵ [For more information, see School Workforce statistical release here.](#)

All wastage, retirements, and deaths in service figures used in the TSM have been estimated separately⁴⁶ from fields in the matched SWC for modelling purposes in order to apply economic wastage estimates going forward (from the Econometric Wastage Model, see **Chapters 3.8 and 3.9**). The figures used by the TSM on future retirements or deaths in service are not designed to be definitive estimates of retirements or deaths from service.

3.8 Data and assumptions on historical and current wastage rates.

Data on 'current' wastage rates (data from 2016/17 and the three prior years) are calculated on the **Calculation PRIM wastage rates** and **Calculation SEC wastage rates** tabs for the primary and secondary phase respectively.

Data on historical wastage rates come from the matched School Workforce Census (SWC).

The Teacher Supply Model estimates the proportion of the stock of teachers that will have left as wastage⁴⁷ (for each age group and gender) using a weighted⁴⁸ average of wastage rates from the previous four years of historical data. Values are calculated for the primary and secondary phases *separately*.

Whilst the model calculates separate rates for the two genders⁴⁹, the model does *not* calculate different wastage rates for individual subjects. This is a result of:

- The **Econometric Wastage Model**⁵⁰ (EWM) historically using wastage data broken down by gender but not by phase/subject.
 - As a consequence, the EWM assumes that wastage rate changes for each gender are consistent across the phases.
- Subject-specific wastage data being unavailable from the matched SWC broken down by both age group and gender.
 - Whilst these rates *could* be derived, the numbers of teachers of each subject within each age group and gender would be too small to make the rates meaningful for modelling purposes.
 - They would also be unsuitable for use in a published model due to data suppression reasons, as most figures (number of leavers within a particular

⁴⁶ The TSM uses projected wastage rates from the Econometric Wastage Model, which does not include deaths in service or retirements as wastage.

⁴⁷ In the most recent year for which we have data (2016/17).

⁴⁸ A weighted average is used to account for the fact that the two most recent years of SWC data are provisional and subject to change.

⁴⁹ There are noticeable differences in the likelihood of leaving the active stock as wastage between the two genders.

⁵⁰ Used to estimate projected wastage rates.

gender, age group, and subject specialism) would relate to less than five teachers.

- However, the model *does* account for variation in wastage rates for three *groups* of subjects and ages in its projections (see **Chapter 3.9**).

The stock data in the model also take into account that subjects have different proportions of teachers who are male/female and within different age groups. Therefore, as the estimated wastage rates are different for each demographic group, the model estimates that different proportions of the stock will leave as wastage for the individual subjects, and the overall wastage rate will change as the age and gender profile of the stock changes⁵¹.

3.9 Data and assumptions on projected wastage.

Having calculated baseline wastage rates for 2016/17, the model then calculates *projected* wastage rates on the '**Projected PRIM wastage rates**' and '**Projected SEC wastage rates**' tabs.

In most previous years, the model has used forecasts from the **Econometric Wastage Model** to scale the wastage rates for each subset of gender, age and subject.⁵² The EWM uses measures of economic growth and unemployment data to estimate the teacher wastage rate⁵³ based on time series analysis of teacher wastage and economic factors from 1999⁵⁴ to 2016.

The model uses the historic relationships between teacher wastage for each gender and the economic explanatory factors to estimate how each factor independently impacts on wastage. This relationship, coupled with economic forecasts, can then be used to project how the teacher wastage rate will change in future years based upon historical relationships between wastage and these, and other, variables.

Using the matched SWC data, the department holds wastage data that provide information on the subjects that were taught by leavers before their departure. These data can be used to assess the difference in wastage rates between subjects. As the individual subject 'cohorts' are of small size and the TSM uses average rates calculated

⁵¹ For example, if the stock of Mathematics teachers had fewer female teachers than the stock of Drama teachers, a greater proportion of the Mathematics stock might be expected to leave as wastage than from within the Drama stock.

⁵² The exception being the 2017/18 model, as economic indicators had too great a level of uncertainty in this year.

⁵³ The Econometric Wastage Model uses data including:

- Teacher pay data from the DTR and Professional pay data from the Labour Force Survey (published by ONS). Relative pay is the ratio between these.
- [Historic GDP data from the ONS IHYP series.](#)
- [Historic unemployment rate data from the ONS.](#)

⁵⁴ The data used go back to 1997, but lags introduced into the EWM mean the earliest year for wastage estimation is 1999.

for each demographic group, subjects are aggregated into three *a priori* 'subject groups' (to get meaningful sample sizes for analysis⁵⁵). The subject groups used are as follows:

- **Group 1** – EBacc 'Science and Mathematics' subjects - including Biology, Chemistry, Computing, Mathematics, and Physics.
- **Group 2** – EBacc non-'Science and Mathematics' subjects - including Classics, English, Geography, History, and Modern Foreign Languages.
- **Group 3** – All other subjects - including Drama, Music, Physical Education, and Religious Education among others.

Group 1 subjects generally have higher wastage rates than group 2 subjects for the younger demographic groups. Group 2 subjects in turn generally have higher wastage rates than group 3. This analysis makes like-for-like comparisons between age groups and gender (only the subject that the teachers teach differs). Overall, this analysis may be an indication that teachers of group 1 subjects are more likely to leave the active stock (as wastage) than are their group 2 and 3 subject colleagues.

The 2019/20 TSM applies wastage rate conversion rates (see Table 3 below) to the overall secondary projected wastage rates (for each demographic group) in order to estimate likely differences in projected wastage rates between subject groups on the **Group 1 rates**, **Group 2 rates**, and **Group 3 rates** tabs.

For example, the projected wastage rate of male teachers for year 'X' that are aged 20-24 who teach a group 1 subject will be 1.28 times that of the overall secondary projected wastage rate of male teachers aged 20-24 for year 'X'.

⁵⁵ Especially when broken down by age group and gender.

Table 3: Assumed wastage rate conversion rates used in the 2019/20 Teacher Supply Model for group 1, 2, and 3 subjects.

Age group	Assumed wastage conversion rates					
	Male			Female		
	Group 1	Group 2	Group 3	Group 1	Group 2	Group 3
20-24	1.28	0.86	0.71	1.15	0.97	0.88
25-29	1.14	1.05	0.82	1.11	1.06	0.85
30-34	1.15	1.02	0.86	1.08	1.06	0.91
35-39	1.15	0.96	0.89	1.09	1.02	0.92
40-44	1.07	0.94	0.97	1.04	0.99	0.97
45-49	1.08	0.98	0.91	1.06	1.00	0.95
50-54	1.11	0.93	0.92	1.08	0.95	0.98
55-59	1.22	0.83	0.87	1.17	0.96	0.92
60-64	1.17	1.00	0.84	0.99	1.02	0.99
65 plus	1.12	0.93	0.87	1.09	1.02	0.92
Total	1.14	0.98	0.86	1.10	1.02	0.91

Source: 2019/20 Teacher Supply Model.

3.10 Data and assumptions on retirements.

Calculations of retirement rates by phase are carried out on the **Calc PRIM retirement rates** and **Calc SEC retirement rates** tabs.

The model calculates retirement rates as being the proportion of the active stock of qualified teachers that leaves the active stock (as retirements only) between census day in November of a particular year and November of the subsequent year⁵⁶.

For example, the retirement rate for the 2016/17 academic year is the proportion of the active stock in November 2016 that leaves as retirements between November 2016 and November 2017.

Rates are calculated for all age groups for both genders using four years of data, weighted towards the most recent years. This retirement rate by age group and gender is then applied to the stock to estimate the number of teachers leaving by retirement for each phase and subject.

For example, if the projected retirement rate for the overall secondary stock for female teachers aged 50-54 is 2%, the model assumes that 2% of female Mathematics teachers aged 50-54 will leave as retirements each year.

The model assumes that the secondary retirement rates are consistent across all subjects, e.g. if the retirement rate for female Mathematics teachers aged 50-54 is 2%, it

⁵⁶ The SWC is a snapshot from census day in November of a given year.

is also 2% for female Physics teachers aged 50-54. However, the current stocks data take into account that some subjects have higher or lower proportions of teachers over the age of 50 which results in higher or lower proportions leaving by retirement.

The model also assumes that the primary and secondary retirement rates remain constant over time. However, as the model assumes that the proportion of teachers within different age groups will change over time, it does therefore assume that the proportion of the stock that will retire will change over time, though the rates remain constant.

The retirement rates are fed into the tabs for each individual phase and subject to estimate future retirement numbers for each phase and subject.

3.11 Data and assumptions on deaths in service.

Calculations of 'death in service' rates by phase are carried out on the **Calc PRIM death rates** and **Calc SEC death rates** tabs.

The model calculates death in service rates as being the proportion of the active stock of qualified teachers that dies in service between November of a particular year and November of the subsequent year.

For example, the 'death in service' rate for the 2016/17 academic year is the proportion of the active stock in November 2016 that dies in service between November 2016 and November 2017.

Rates are calculated for all age groups for both genders using four years of data and are weighted towards the most recent years. This 'death in service' rate by age group and gender is then applied to the stock to estimate the number of teachers that will die in service for each phase and subject.

For example, if the projected 'death in service' rate for the overall secondary stock for female teachers aged 50-54 is 0.1%, the model assumes that 0.1% of female Mathematics teachers aged 50-54 will die in service each year.

The model assumes that the secondary 'death in service' rates are consistent across the subjects, e.g. if the 'death in service' rate for female Mathematics teachers aged 50-54 is 0.1%, it is also 0.1% for female Physics teachers aged 50-54.

The model also assumes that the primary and secondary 'death in service' rates remain constant over time.

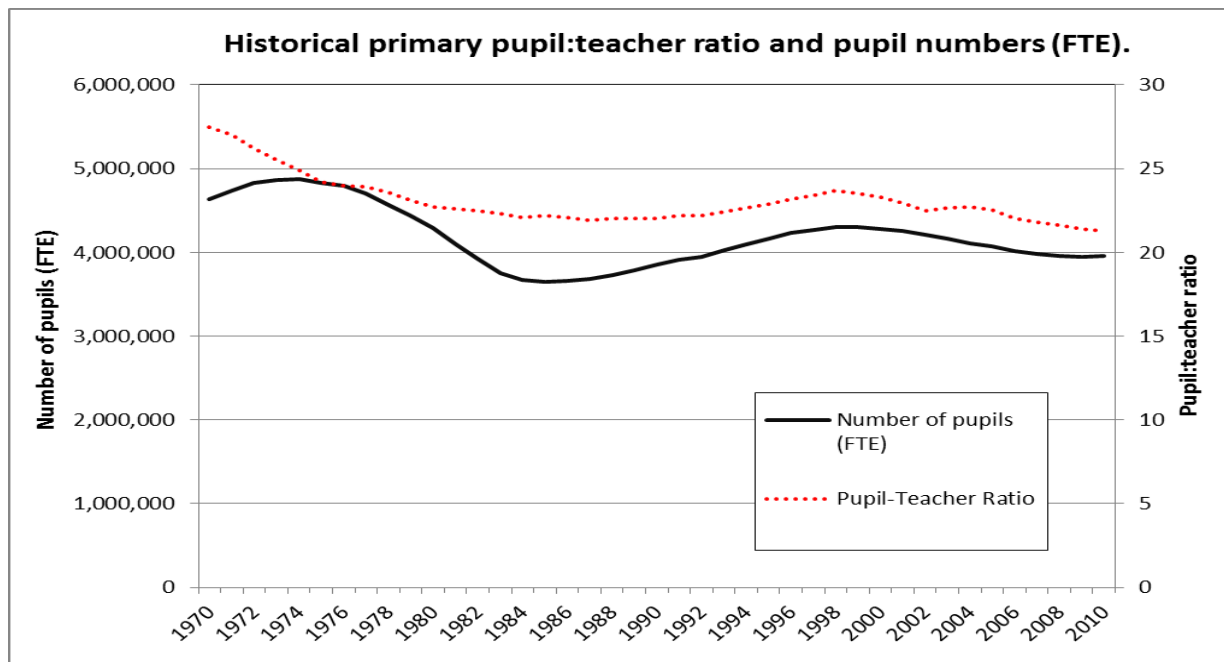
These 'death in service' rates are fed into the tabs for each individual phase and subject to estimate future 'death in service' numbers for each phase and subject.

3.12 How does the model estimate the required future stocks of teachers (the teacher need) by phase?

The Teacher Supply Model calculates the teacher need by phase on the **Calc Primary teacher need** and **Calc overall Sec teacher need** tabs respectively.

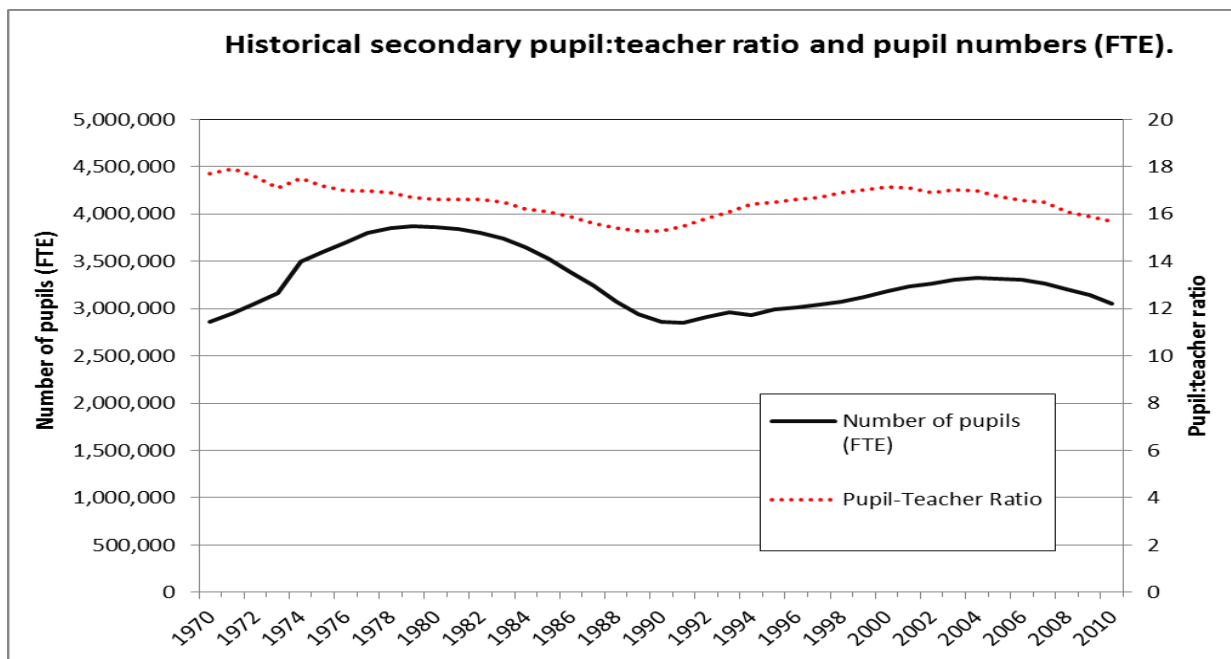
The model does this by estimating how the pupil:teacher ratio (PTR) will change going forward (from the current PTR) as pupil numbers change (these are projected by the [Pupil Projections Model](#)). From this estimated PTR, given that the future number of pupils is known, the overall number of teachers required to provide this PTR can be calculated (this overall number of teachers includes teachers that are unqualified, centrally employed, or occasional).

Figure 4: Changes in pupil numbers (FTE) and pupil:teacher ratio (PTR) in primary schools 1970-2010.



Source: School Census and 618g survey.

Figure 5: Changes in pupil (FTE) numbers and pupil:teacher ratio (PTR) in secondary schools 1970-2010.



Source: School Census and 618g survey.⁵⁷

⁵⁷ The 618g survey was the precursor to the SWC. It relied on local authorities returning data on teachers and was returned every January.

Historical trends of pupil:teacher ratio with changes in pupil FTE numbers from 1970-2010⁵⁸ can be seen in Figures 4 and 5 above for the primary and secondary phases respectively. These trends illustrate that as the pupil population has increased in the past, part of the additional need for teachers has been met by increasing class sizes (and therefore, PTRs).

These historical figures (from between late 1980s to early 2000s when pupil numbers were rising as they are currently) are used for making assumptions in the TSM (as opposed to more recent data that may be available) as they provide evidence on how the state-funded schools sector has adapted most recently to, and managed, an increase in pupil numbers over a prolonged period of time⁵⁹.

Using rates of PTR change from the historical data above, the model assumes that, for an increase in pupil population of **1%**, the PTR will increase by **0.5 percentage points**⁶⁰ for the primary phase and **0.6 percentage points** for the secondary phase up to a maximum cap⁶¹. Should pupil numbers increase such that the PTR would exceed this cap, teacher need increases such that the PTR will remain constant (at this cap).

This estimated future PTR for the system is used to calculate the number of full-time equivalent (FTE) teachers required (the '**teacher need**').

The PTR caps to be used in the model are **22** for the primary phase and **16** for the secondary phase (relating to the maximum PTR levels observed around the year 2000⁶², this being the end of the time series section that relates to current conditions of rising pupil numbers).

The current (November 2017) **ratio of unqualified to qualified teachers** is estimated by the TSM using the latest SWC data (by both phase and subject). This ratio is then applied to the FTE teacher need (by both phase and subject⁶³) to subtract the proportion of the teacher need that is assumed will be met by *unqualified* teachers in the future⁶⁴. It is assumed that this rate will remain constant going forward to reflect the stability of the unqualified teacher rate in the SWC and the approach used in the TSM historically.

⁵⁸ [Read the relevant report information here.](#)

⁵⁹ [More recent data \(up to 2017\) on pupil:teacher ratios are available within the School Workforce statistical release.](#) PTRs calculated for years pre-2010 use teacher numbers from a now discontinued data source. Therefore, as the 1970-2018 PTR time series is not consistent in the data sources used, PTR values post-2010 have not been presented in Figures 4 and 5.

⁶⁰ Based on the historical PTR change rates seen in Figures 4 and 5 when pupil numbers were most recently increasing for a sustained period.

⁶¹ This is the approach that has been used in previous versions of the TSM and is based on historical increases of PTR with increasing pupil numbers.

⁶² The figures differ slightly to those presented in Figures 4 and 5 as they have been *adjusted* to account for unqualified teachers.

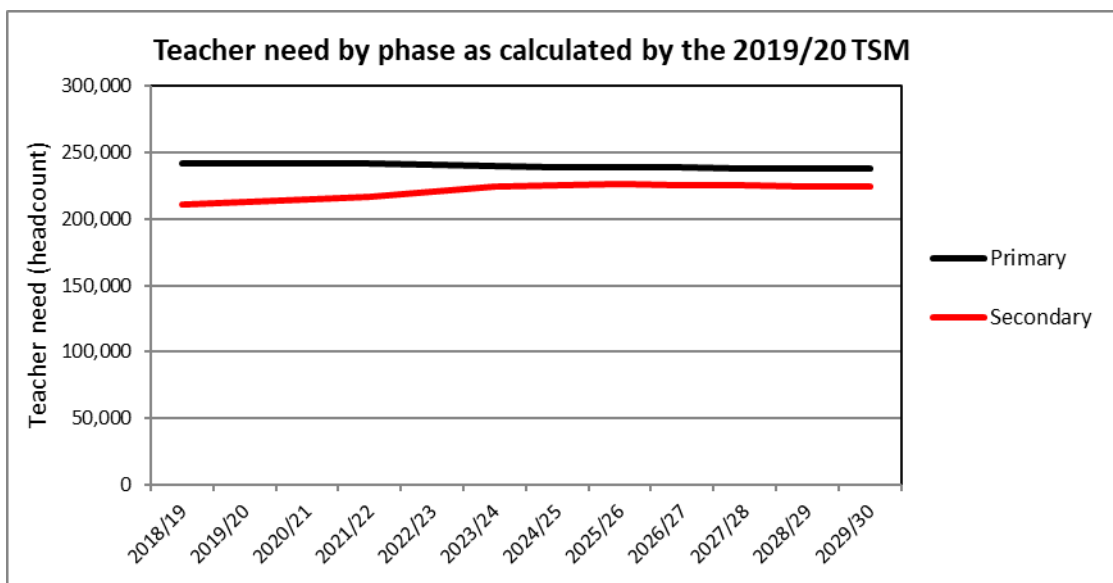
⁶³ This calculation is performed on the **Teacher need by subject** tab for the secondary phase and takes into account that different subjects have proportionately more or less unqualified teachers than others.

⁶⁴ A similar approach is used to estimate the proportion of teacher need that will be met by centrally employed teachers.

The FTE teacher need is then converted into *headcount* teacher need by dividing the FTE teacher need by the *FTE rate* for teachers. Values for the primary and secondary phase are calculated separately from the SWC. It is assumed that these FTE rates will remain constant going forward: for example, if the current FTE rate of the primary teacher stock is 0.89 (reflecting the current balance of full-time to part-time teachers, and the average FTE rate of part-time teachers), the model assumes that the FTE rate of the primary teacher stock will be 0.89 going forward.

The **teacher need** values by phase as calculated by the TSM are illustrated in Figure 6 below. All figures are calculated using the central (default) scenarios.

Figure 6: Teacher need values by phase as calculated by the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

3.13 How does the 2019/20 TSM estimate the future stocks of secondary teachers by subject (i.e. the secondary teacher need by subject)?

Once the FTE teacher need for the *overall* secondary phase has been calculated, this figure can then be divided into the teacher need for individual subjects on the **Teacher need by subject** tab.

At a high level, this works on the assumption that if 15% of the total teaching time of the secondary workforce is spent teaching English (for example), then 15% of the FTE secondary workforce needs to be English teachers. In other words, 15% of the secondary lessons are currently English lessons.

To reflect that different subjects are more/less in demand at the different key stages, and that the proportion of the secondary pupil population at the different key stages is in flux, the model estimates the average quantity of teaching time required per pupil for each subject in years 7-9, years 10-11, and years 12-13; this is then multiplied upwards using

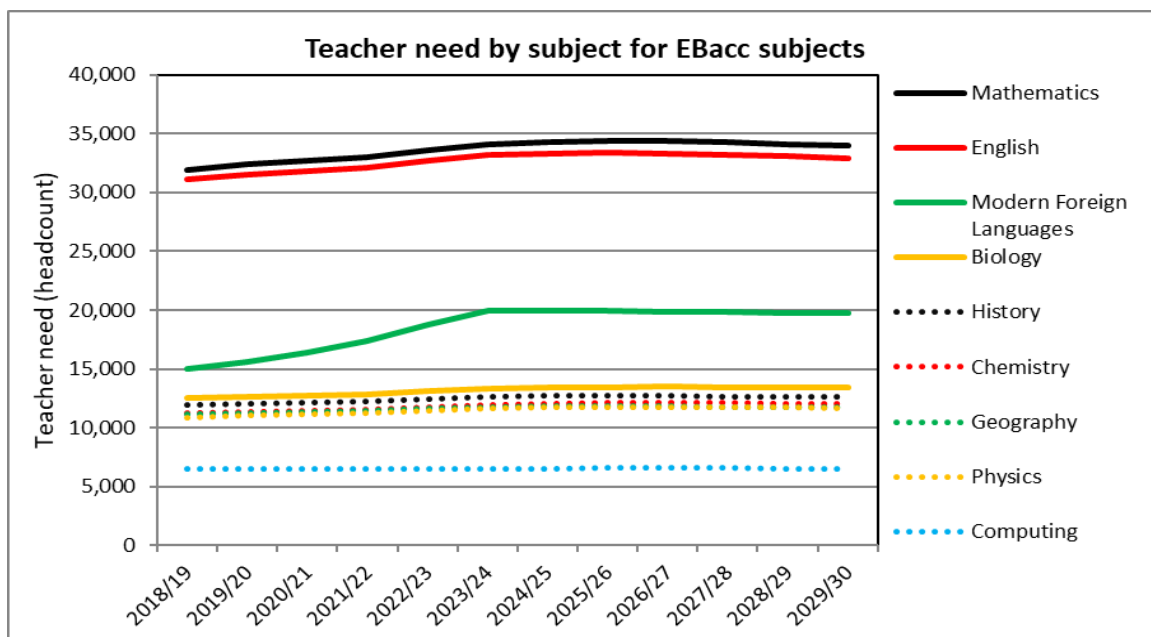
projected pupil numbers to take into account the changing teacher need for subjects as the pupil demographics change⁶⁵. If secondary pupil numbers increase through increased numbers of pupils leaving primary school and moving up to secondary, any increase in secondary pupil numbers will be experienced in years 7-9 *before* years 10-11, and then years 12-13.

All secondary teacher need values are adjusted to account for the FTE rates of the secondary workforce and the proportion of teachers that is expected to be unqualified (as explained above).

The **teacher need** values as calculated by the TSM for subjects that form the English Baccalaureate are illustrated in Figure 7 (below). All figures are calculated using the central (default) scenarios. Graphical representations of teacher need for all subjects as calculated by the model are available on the **Teacher need charts over time** tab.

The stocks of teachers for EBacc subjects are forecast to grow steadily to 2023/24 because of three reasons; the impact of the respective policy assumptions applied in the model, secondary pupil number growth, and the changing balance of secondary pupil demographics toward years 7-9⁶⁶. The most rapid rate of growth is expected to be for MFL teachers. Beyond this point, the year-on-year rate of growth starts to slow down.

Figure 7: Teacher need values for EBacc subjects as calculated by the 2019/20 TSM



Source: 2019/20 Teacher Supply Model.

⁶⁵ Different subjects require different amounts of average teaching time per pupil in years 7-9, years 10-11, and years 12-13. This is a result of different subjects being more/less in demand at the different key stages and differences in curriculum time. For example, Business Studies is far more in demand in years 10-11 than in years 7-9.

⁶⁶ The balance of subjects studied varies by year group. A higher percentage of years 7-9 lessons are dedicated to EBacc subjects than for years 12-13.

3.14 How does the 2019/20 TSM account for any additional need for teachers resulting from new teacher-related policies?

If a teacher-related policy is expected to *increase* the future need for teachers (**teacher need**) by **more than 100 FTE teachers in 2019/20 or beyond**, a *policy assumption* (based on evidence) to increase teacher need could be added to the model⁶⁷. The specific policy assumptions for the TSM are reviewed annually.

Where government policy is confirmed, then the model assumes the expected direction from announced government policy. Where the government position has yet to be announced, a range of scenarios are modelled in line with government policy and the central scenario is presented; therefore, some policy assumptions have been made ahead of a final policy decision being reached.

If a policy relates to the *training* of teachers, e.g. 100 teachers are to be trained by a new training route, an assumption in the TSM is *not* required as this policy does not affect the number of teachers required in the active stock.

There are no current policies relating to the *overall need* for primary teachers or an additional requirement for more primary teachers within the active stock.

There are **seven** secondary teacher-related policies that would result in an increase in the number of teachers of more than 100⁶⁸ in particular subjects.

These assumptions are summarised on the **Policy assumptions SEC** tab within the TSM. **Five** of the seven policies are expected to affect the demand for particular subjects at particular points within the secondary education process (e.g. the assumed increases in EBacc entry rate will make some subjects more in demand in years 10-11 than they were in the previous SWC data). Using this information, assumptions are made by the model as to how the proportion of the overall secondary teacher requirement in years 7-9, years 10-11, and years 12-13 might increase (and in what academic year those increases would occur) and are added into the **Teacher need by subject** tab.

The policy assumptions included in the 2019/20 TSM are listed in Table 4 overleaf. Additional information on the EBacc entry rate testing capability within the TSM, and how the different scenarios have been derived, can be found in **Chapter 5.1 (h)** of this methodological annex.

⁶⁷ This assumption could be made at either phase or individual subject level.

⁶⁸ Following internal analysis carried out by the department to assess the effects of policy assumptions.

Table 4: Policy assumptions used in the 2019/20 Teacher Supply Model.

No.	Policy area	Name	Brief description	Assumption to be used	Into which sheet is the assumption added?
1	Curriculum changes	EBacc policy	<p>From 2018/19 we expect to see increases in the EBacc entry rate up to 75% for GCSE examinations in the summer of 2024 and 90% by 2027 as outlined in the EBacc consultation response published in July 2017. The model makes an estimate of the first stage of this increase up to 75%; the increase up to 90% by 2027 has not been modelled in these initial estimates.</p> <p>As mainstream entry rates for all EBacc pillars, apart from Modern Foreign Languages (MFL), are currently at or in excess of 75% we have modelled additional future teaching time requirements in MFL to reach an entry rate of 75% for GCSE examinations at the end of 2023/24 (the rate is kept at 75% beyond this point). This modelling is based on an analysis of teaching time in existing schools to provide a guide of what future teacher need might be.</p> <p>We anticipate that individual schools will implement this policy differently, dependent on their individual circumstances, and therefore this assumption is used to provide a national level estimate of what might be needed. We will review this assumption each year with the latest SWC and GCSE entries data.</p> <p>The EBacc assumptions assume that Geography and History teaching requirements do not need to increase in future because mainstream take-up of this pillar has already reached 75%.</p>	<p>The balance of teaching across secondary subjects is adjusted using internal analysis on the impact of increased EBacc entry on the number of hours taught in each secondary subject. This analysis estimates how teaching hours will be adjusted across subjects. The total number of teaching hours is not changed, only the balance between subjects.</p>	'Teacher need by subject' tab.
2	Sources of new teachers	Modern Foreign Languages (EBacc) - Adjusting for different sources of new teachers	<p>As outlined above we expect to see an increase in the entry rate of EBacc and as part of this, a significant increase in the take-up of Modern Foreign Languages (MFL). To meet this additional teacher need, the model would assume that entrant numbers via all entry routes would rise (NQTs, new to state-funded sector, and re-entrants). However, as the numbers of new to state-funded entrants and re-entrants are likely to be limited by the existing pool of such teachers, we have limited these figures to the estimate for 2016/17 using the methodology used in the May 2017 teachers analysis compendium. Alongside this, there are some new programmes to get more MFL teachers to meet this demand, which have not traditionally been modelled in the TSM. We have assumed that 255 teachers will be sourced by these routes in 2020/21 and all subsequent years. They are referred to within the model as teachers that are sourced via a new category of 'other, new initiatives'.</p>	<p>Re-entrant and new to the state-funded sector entrants for MFL can only increase up to the estimate for 2016/17 using the methodology used in the May 2017 teachers analysis compendium with an additional number added to estimate the impact of the MFL 'returners package'. A category has been added into the model for MFL recruitment via 'other, new initiatives' from 2020/21 onward.</p>	'Modern Foreign Languages 2' and 'Entrants via other initiatives' tab.
3	Sources of new teachers	Geography and History (EBacc) - Adjusting for different sources of new teachers	<p>As outlined above, we expect to see increases in the entry rate of EBacc and as part of this, future increases in the take-up of Geography and History. As the combined mainstream entry rate for Geography and History is currently at 75% no increases above this level are modelled within the TSM this year.</p> <p>However, as the numbers of new to state-funded entrants and re-entrants is likely to be limited by the existing pool of such teachers, we have limited these figures to the estimate for 2016/17 using the methodology used in the May 2017 teachers analysis compendium for the respective subject. The model assumes that all remaining additional Geography and History teachers will be sourced via ITT. Given that the model does not assume that future take-up rates for these two subjects will increase this assumption is slightly redundant</p>	<p>Re-entrant and new to the state-funded sector entrants for Geography and History can only increase up to the estimate for 2016/17 using the methodology used in the May 2017 teachers analysis compendium for the respective subject.</p>	'Geography 2' and 'History 2' tabs.

No.	Policy area	Name	Brief description	Assumption to be used	Into which sheet is the assumption added?
			this year but has been retained for future use or testing purposes.		
4	Curriculum changes	New Mathematics GCSE	The quantity of KS4 teaching (as a % of the total) dedicated to Mathematics is growing; as a result of both the greater importance of Mathematics within performance tables and policies such as the Teaching for Mastery programme and the new, expanded GCSEs. The model assumes that the % of KS4 teaching time dedicated to Mathematics will increase between 2017/18 and 2018/19 to the same extent that it increased between 2016/17 and 2017/18 as recorded within the SWC.	The number of years 10-11 Mathematics teaching hours estimated as being required in future is increased between 2017/18 and 2018/19 to provide additional teachers to deliver Mathematics in years 10-11.	'Teacher need by subject' tab.
5	Curriculum changes	Increases in Mathematics teaching requirements in years 12-13	There will be continued growth in the take-up of post-16 Mathematics qualifications, including Core Maths. The percentage of years 12-13 teaching time dedicated to Mathematics will increase at the current rate for the next 3 years (up to and including 2020/21).	The number of years 12-13 Mathematics teaching hours estimated as being required in future is increased between 2017/18 & 2018/19 and the following two years to provide additional teachers to deliver Mathematics in years 12-13.	'Teacher need by subject' tab.
6	Curriculum changes	Increases in English teaching requirements in years 10-11	The quantity of KS4 teaching (as a % of the total) dedicated to English is growing; as a result of both the greater importance of English (especially English literature) within performance tables and the new, expanded GCSEs. The model assumes that the % of KS4 teaching time dedicated to English will increase between 2017/18 and 2018/19 to the same extent that it increased between 2016/17 and 2017/18 as recorded within the SWC.	The number of years 10-11 English teaching hours estimated as being required in future is increased between 2017/18 and 2018/19 to provide additional teachers to deliver English in years 10-11.	'Teacher need by subject' tab.
7	Curriculum changes	Increases in Science teaching requirements in years 10-11	The quantity of KS4 teaching (as a % of the total) dedicated to Science (Biology, Chemistry, and Physics) is growing; as a result of both the removal of the Core Science GCSE option and increasing uptake of triple science. We expect further increases to occur. To reflect the additional need for Science teachers, the model assumes that the % of KS4 teaching time dedicated to Science will increase between 2017/18 and 2018/19 and the subsequent year to the same extent that it increased between 2016/17 and 2017/18 as recorded within the SWC.	The number of years 10-11 teaching hours estimated as being required in future for Biology, Chemistry, and Physics is increased to reflect additional teaching requirements in Science.	'Teacher need by subject' tab.

Source: 2019/20 Teacher Supply Model.

3.15 How does the 2019/20 TSM estimate the number of teachers needed to enter the stock each year (the entrant teacher need)?

The TSM models the 'need' for entrant teachers by assuming that:

'Need' for entrant teachers in year 'X' (entrant need) = Teacher need in year 'X' –

Stock of teachers at the end of previous year +

Number teachers expected to leave in year 'X'

Therefore, the model assumes that the need for entrant teachers in a particular year is equal to:

1. The number of additional/fewer teachers that might be required compared to the stock from the previous year (e.g. because pupil numbers have increased/decreased or there have been curriculum changes) *and*
2. The number of teachers that are expected to leave (and require replacement).

The **entrant teacher need** (by headcount) is calculated individually for each phase/subject on the relevant phase/subject tab. For example, the calculations for Mathematics are on the **Mathematics 1** tab. The individual steps required in this calculation are summarised in **Chapter 3.16**.

It should be noted that the entrant teacher need values are closely related to the estimated year-on-year growth in the qualified teacher stock. So, entrant teacher need (and therefore, ITT places) generally *go up* as the rate at which the stock (teacher need) is estimated to grow *increases*. Similarly, if the stock is forecast to grow at a *slower* rate, the entrant teacher need *falls*. Therefore, in the cases of some subjects such as English, Mathematics, and Primary, the entrant teacher need (and ITT place numbers) may *fall* even though the teacher need (stock) is forecast to keep *growing*. In other words, the stock is still estimated to grow by the TSM, but is expected to grow at a *slower* rate, therefore fewer 'new' teachers (entrant need) are required each year as the stock isn't 'growing as much' each year.

3.16 The individual steps of calculating the entrant teacher need for each phase and subject.

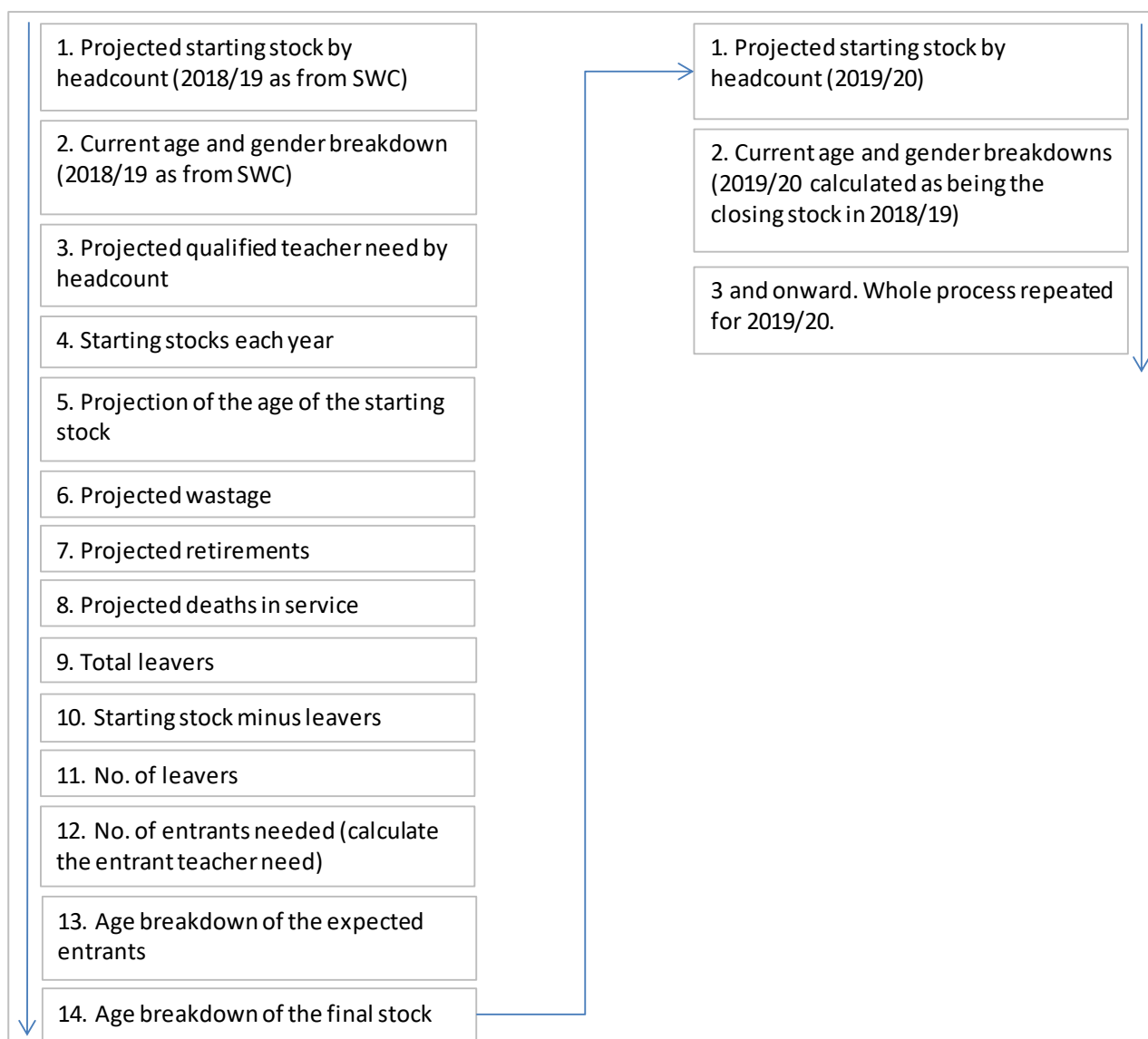
Collated on the yellow output tabs (for all the different subjects and phases together) are both the **entrant teacher need** values plus any other values that are calculated by the model (e.g. the number of retirements as estimated and assumed by the model are collated on the **Retirements over time** tab).

The entrant teacher need as provided on the **OUTPUTS FOR SECTION 2 OF MODEL** tab is the output from the first section of the TSM and feeds directly into the second section of the model.

Figure 8 below illustrates the process of calculating the **entrant teacher need** for each phase and subject (using the 2018/19 academic year as an example). This process is carried out on an individual tab for each subject and phase (for example, all the Mathematics calculations are performed on the **Mathematics 1** tab, the primary on the **Primary 1** tab, etc.). All figures calculated are in headcount form.

The calculation process is carried out for one academic year at a time. This is a result of the calculation of values for the 2019/20 academic year being dependent on all the values being calculated for the 2018/19 academic year first (and so on).

Figure 8: The process of calculating the entrant teacher need values for each phase and subject within the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

1. Projected starting stock by headcount

The **starting stock for 2018/19** is the assumed closing stock from 2017/18, i.e. the *current* stock figures as provided by the 2017 SWC (see **Chapter 3.4** for more details).

Going forward, the model needs to make an assumption as to how the size of the starting stock will change. It does this by making a high-level assumption that the state-funded schools system adapts to changing numbers of pupils over time by meeting the required *need* for teachers in each year (and thus achieving the desired/expected PTR of the state-funded schools system). The projected stock figures are calculated on the **Forecast stock figures** tab.

For example, if the system requires 30,000 Mathematics teachers in 2018/19, the system *will* recruit enough teachers to meet that teacher need. Therefore, the

stock of Mathematics teachers at the end of 2018/19 will be 30,000. *This* will be the starting stock for 2019/20.

In other words, the model assumes that the **starting stock of a given year will be equal to the need of the year before**.

However, in order to calculate the future entrant teacher need, the model needs to make assumptions as to how the number of leavers will change over time (i.e. how many replacements will be required each year⁶⁹) and therefore how the characteristics of the active stock will change in future.

2. Current age and gender breakdowns

The model assumes that the 'current' age and gender breakdowns (for 2018/19) will be the same as those in the closing stock for 2017/18. The model assumes that these stock figures are those given from the SWC for the relevant subject/phase.

3. Projected qualified teacher need by headcount

These values are calculated by the model already by subject/phase projected into the long-term future (see **Chapters 3.12** and **3.13**).

4. Starting stocks each year

The model assumes that the starting stock for 2017/18 is as the current age group and gender breakdowns.

5. Projection of the age of the starting stock

Demographic breakdowns of the *current* active stock are produced from the SWC.

The active stock is broken down into age groups, each with a range of five years, for each gender - for example, male teachers aged 30-34; female teachers aged 25-29, etc.

The model then makes an assumption as to how the stock naturally ages year-on-year⁷⁰.

6. Projected wastage

The model takes the stock from stage 5 and assumes that a certain number of teachers will leave as wastage in 2018/19 using the assumed projected wastage rates for each academic year (see **Chapter 3.9**).

Different wastage rates are applied to the different genders and age groups.

⁶⁹ As the demographics of the stock changes, so does the proportion that will leave, as there are differences in the leaver rates of different age groups and genders.

⁷⁰ Each year one fifth of each five-year age group 'moves up' to the age group above.

7. Projected retirements

The model takes the stock from stage 5 and assumes that a certain number of teachers will leave as retirements in 2018/19 using the assumed projected retirement rates for each academic year (see **Chapter 3.10**).

Different retirement rates are applied to the different genders and age groups.

8. Projected deaths in service

The model takes the stock from stage 5 and assumes that a certain number of teachers will leave as 'deaths in service' in 2018/19 using the assumed projected 'death in service' rates for each academic year (see **Chapter 3.11**).

Different 'death in service' rates are applied to the different genders and age groups.

9. Total leavers

The total number of leavers in 2018/19 (as assumed by the model) are added together (i.e. the results of stages 6, 7 and 8 are summed) and then broken down by their gender and age group. The model has now calculated the numbers of teachers for that phase or subject that are expected to leave in 2018/19.

10. Starting stock minus leavers

The stock that *started* the academic year 2018/19 now has the teachers expected to leave in 2018/19 subtracted from it.

11. The number of leavers expected

The numbers of leavers in 2018/19 by all leaver routes are added together to create the total number of leavers expected. This provides the total figures from 9 above without the further categorisation into demographic subsets.

12. The number of entrants needed

The model now calculates the number of entrants required in 2018/19 (the **entrant teacher need** for 2018/19).

This value is equal to the number of additional or future teachers needed in 2018/19 due to greater/fewer numbers of pupils *plus* the number of teachers expected to leave the stock in 2018/19.

13. Age breakdown of required entrants

The model then assumes that this number of teachers will enter into the stock in 2018/19. In other words, the number of entrants in 2018/19 will be equal to the **entrant teacher need** 2018/19.

High-level assumptions are then made on the 2018/19 entrants' characteristics:

- The model assumes that the age group breakdown of entrants coming in is equal to the historical age group breakdowns of entrants (from all entrance routes combined) from the four previous years⁷¹ of SWC data (for each phase). These are calculated on the **Entrant age breakdowns** tab.
- The gender balance of entrants is assumed to be the same as the current stock. For example, if 40% of Physics teachers in the current stock are female, the model assumes that 40% of Physics entrants will also be female.

14. Age breakdown of the final stocks

These entrants broken down by gender and age group for 2018/19 are then added to the stock calculated in stage 10 to give the *closing* stock for the 2018/19 academic year.

The model assumes that this stock breakdown will be the *starting* stock breakdown for the subsequent year, 2019/20. **The whole process now repeats itself.**

The Teacher Supply Model in future years

Each year, *new* SWC current stock data will become available and will be added to the model⁷². These data will update the:

- PTR-led teacher need calculations and how the ratios of pupils and teachers are actually changing over time, given funding and accommodation capacity issues.
- FTE rates of the stock.
- The unqualified rates of the stock.
- Secondary timetable information and demographic breakdowns of the stock to reflect how they will change over time.

⁷¹ The data from the previous four years are weighted towards the most recent year. Data are available up to 2016/17, although data for 2015/16 and 2016/17 remain provisional. Data on the age of entrants are not used for individual subjects.

⁷² For this reason, amongst others, projections for a particular academic year in the future are not the same in successive TSMs.

Chapter 4: How the 2019/20 TSM calculates ITT trainee need from entrant teacher need.

Chapter 4 of this methodological annex describes:

- What the second section of the 2019/20 Teacher Supply Model (TSM) does;
- The structure of the second section of the 2019/20 TSM;
- The data which feed into this section of the model;
- The assumptions used to produce these data; and
- The calculations used by the TSM (at a high level) to calculate the 2020/21 **NQT**⁷³ **entrant teacher need** and the 2019/20 **postgraduate ITT**⁷⁴ **trainee need** by both phase and subject, and the assumptions behind them.

4.1 What does the second section of the 2019/20 Teacher Supply Model do?

This section of the Teacher Supply Model takes the numbers of teachers (as a headcount) needed to enter the stock each year calculated from the first section of the model and estimates the **NQT entrant need** for 2020/21.

The model calculates the number of NQT entrants required in a particular academic year using the following formula:

$$\text{Number NQT entrants required in year 'X' (NQT entrant need)} = \text{'Need' for entrant teachers in year 'X' (entrant need)} - \text{Number 'new to state-funded sector' entrants expected in year 'X' (new to SF sector entrant need)} - \text{Number re-entrants expected in year 'X' (re-entrant need)}$$

To do this, the model needs to estimate the number of teachers expected to enter the active stock as **entrants that are new to the state-funded schools sector** or **re-entrants** in 2020/21.

- Entrants that are new to the state-funded schools sector are qualified entrant teachers who did not qualify in the year before they entered into the active stock. They are not recorded on the department's databases as having previously held a regular teaching role within a state-funded primary/secondary/academy school in

⁷³ Newly qualified teacher.

⁷⁴ Initial teacher training.

England. However, they may have taught previously within a PRU, special school, independent school, or school in Wales/Scotland, etc.

- Re-entrants are entrant teachers who did not qualify in the year before they entered into the stock and *are* recorded on the department's databases as having previously held a regular teaching role within a state-funded primary/secondary/academy school in England at an earlier point in their career.

The **NQT entrant need** is the number of NQTs required to enter into the active stock in the 2020/21 academic year to meet the teacher need estimated in the first section of the model.

The TSM estimates the proportions of entrants entering the active stock via the different entrant routes (NQT, new to state-funded sector, and re-entrant) using historical entrants data from the matched School Workforce Census (SWC).

Entrant teachers are *not* all employed as full-time teachers - with a full-time equivalent (FTE) value that is equal to 1.0 FTE. Additionally, the FTE values of entrant teachers may be lower/higher than that of the overall active stock. To account for this, the model calculates the total FTE number of teachers entering by each entrance route (e.g. as NQTs, re-entrants etc.) and adjusts these numbers to ensure that the total FTE value for entrants by all routes⁷⁵ is *equal* to the total FTE number of entrant teachers required.

Using the **NQT entrant need** values, the second section of the model then estimates the **postgraduate ITT trainee need**. This is the number of postgraduate ITT places in 2019/20 required to generate this number of NQTs entering into the active stock in 2020/21. This conversion is made by making assumptions as to how many trainees are likely to complete their courses and go into employment in the state-funded schools sector post ITT.

The postgraduate ITT trainee need calculated only covers those trainees both starting and completing ITT in 2019/20.

*The **postgraduate ITT trainee need** is the **final output** of the 2019/20 Teacher Supply Model and feeds into the 2019/20 ITT recruitment process⁷⁶.*

4.2 Structure of the second section of the 2019/20 Teacher Supply Model.

Each tab in the model workbook includes information at the top showing from where data are sourced and into which tabs the data may feed.

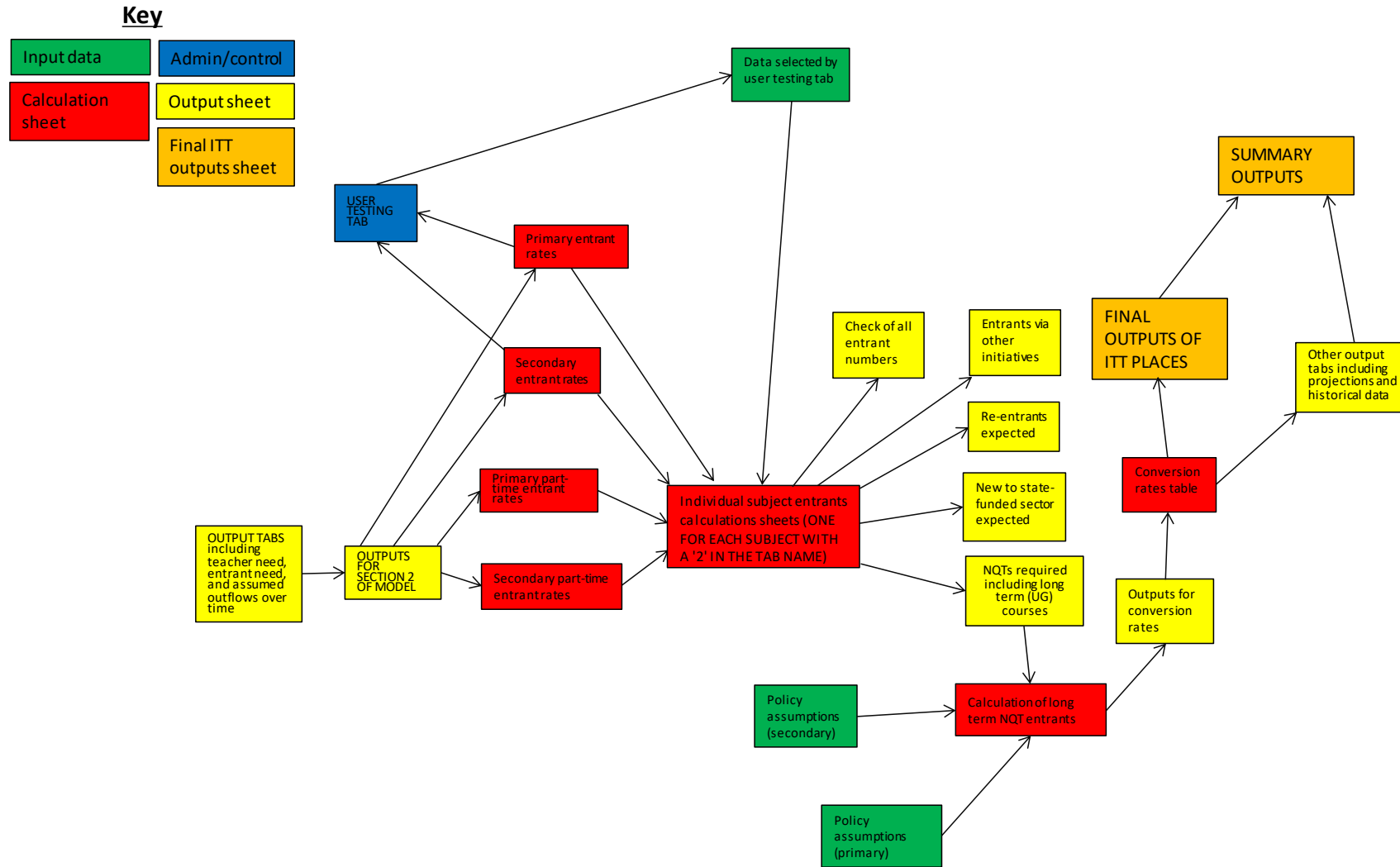
⁷⁵ Whilst *maintaining* the expected ratio of entrants by different entrant routes by headcount.

⁷⁶ The postgraduate ITT trainee need as calculated by the TSM *includes* any places that are to be assigned to Teach First.

Additionally, a model map is provided on the **Map of sheets** tab showing which tabs feed into which and how the overall model is structured. The portion of that map relevant to the second section of the model is presented below as Figure 9. The tabs in this section of the model take the projected **entrant teacher need** for 2019/20 and use information from other sources (especially the ITT censuses held by the department) to convert these figures into **NQT entrant need** figures for each subjects and phase, and then **ITT places needed** for each subject and phase.

Table 5 (see **Annex A.3**) provides a description of each tab within the 2019/20 TSM and what that tab does.

Figure 9: Map of the second section of the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

4.3 The data that feed into this section of the 2019/20 Teacher Supply Model.

The following data sources feed into the second section of the Teacher Supply Model:

- **Entrant teacher need** values (as a headcount) for all subjects and phases from the first section of the model.
- **Teacher entrants data** from the **matched School Workforce Census (SWC)**. See **Chapter 3.7** for more details on the SWC.
- **Teacher stocks data** from the **2017 matched School Workforce Census**.
 - Data on the full-time equivalent (FTE) rates of part-time teachers and proportion of entrants that are part-time for each of the different entrant routes.
- The **number of trainees completing ITT** from the **ITT Performance Profiles**. The model uses these data to compute a weighted average from the four most recent years of data.
- The **number of trainees gaining employment** in the state-funded sector on completion of ITT from the **Departments linked ITT-SWC dataset**. The model uses these data to compute a weighted average from the four most recent years of data.
- Data on the number of trainees on longer term courses (e.g. undergraduate teacher training courses) from the **2017/18 ITT census**. An assumption is made that the published figure on such trainees includes the net number deferring and re-entering ITT in 3 years' time.

All data inputs into the model are provided in the **RAW DATA INPUTS** tab in the model workbook.

The department's standards for data suppression require that fields relating to fewer than five individuals should not be published. In the department's statistical releases, this is achieved by replacing figures based on fewer than five individuals with an "x". That approach does not work in the TSM, as it would suppress the entire function within the model. To overcome this - and still apply the department's suppression rules - fields with fewer than 5 individuals have been aggregated either across gender or age bands. These amendments increase the overall **postgraduate ITT trainee need** total by **three training places** compared to the model without data suppression.

More information on the data sources used in the Teacher Supply Model can be found within **Chapter 6**.

4.4 How does the 2019/20 TSM estimate the numbers of entrants needed via NQT and non-NQT (e.g. re-entrants) routes?

The second section of the TSM calculates the number of NQT entrants required in a particular year (e.g. 2019/20) using the following formula:

$$\begin{aligned} \text{Number NQT entrants required in year 'X' (NQT entrant need)} = & \text{'Need' for entrant teachers in year 'X' (entrant need)} - \\ & \text{Number 'new to state-funded sector' entrants expected in} \\ & \text{year 'X' (new to SF sector entrant need)} - \\ & \text{Number re-entrants expected in year 'X' (re-entrant need)} \end{aligned}$$

Therefore, the model is assuming that the number of NQT entrant teachers required in 2020/21 is equal to the overall entrant need for 2020/21 minus the number that will enter via the other entrant routes in that year.

Values are estimated using the high, central, and low scenarios as determined by scenario testing in the model.

Unless otherwise stated in subject-specific policy assumptions (see **Section 3.14**), the proportion of the 'entrant need' that will be met by re-entrants or those who are new to the state-funded sector is assumed using a weighted⁷⁷ average of re-entrant and 'new to the state-funded sector' rates from the previous four years of data⁷⁸.

Values are calculated separately for the primary and secondary phases. Values are calculated for the primary phase on the **Calc PRIM entrant rates** tab and on the **Calc SEC entrant rates** for the secondary phase.

For example, if the weighted historical re-entrant rate is 40%, the model assumes that 40% of entrants will be re-entrants. If the entrant need for Mathematics teachers in 2020/21 is 1,000, the model will assume that 400 (40%) of the Mathematics entrants in 2020/21 will be re-entrants.

4.5 How does the 2019/20 TSM account for different working patterns among the entrants?

Not all entrants will be employed as teachers full-time, with a full-time equivalent (FTE) value of 1.0. In particular, NQTs are more likely to be employed full-time than entrants via other entrant routes, such as re-entrants. As a consequence, one entrant teacher does not necessarily equal 1.0 FTE teacher.

⁷⁷ A weighted average is used to account for the fact that the two most recent years of data are provisional and subject to change.

⁷⁸ Data are from the matched SWC.

To ensure that the number of entrants *will* provide the number of FTE teachers required (as identified by the first section of the model⁷⁹), the TSM has to ensure that the FTE ‘quantity of teachers’ entering the stock via each route is equal to the FTE quantity needed.

The TSM assumes that full-time entrants are 1.0 FTE and part-time entrants have an FTE value equal to the average FTE of part-time teachers⁸⁰ as calculated within the current stock (from the SWC).

The expected FTE rates of the entrants via the different routes are estimated by the model using historical weighted averages of SWC entrants data, e.g. 35% of returners are part-time, 3% of NQTs are part-time, etc. Values are estimated on the **Calc PRIM part-time entrants** and **Calc SEC part-time entrants** tabs for the two phases respectively.

Using these assumptions, the model then calculates the *actual* FTE value of teachers supplied by each route for each phase and subject on the relevant phase/subject tab. For example, all Mathematics calculations are performed on the **Mathematics 2** tab, the Primary on the **Primary 2** tab, etc.

The model scales the numbers of entrants via each route accordingly to provide enough FTE teachers to meet the **entrant teacher need** whilst retaining the rates of entrant teachers via the different routes as expected⁸¹.

In general, the model assumes that the rates of ‘new to the state-funded sector’ entrants and re-entrants needed are equivalent across secondary subjects. However, policy assumptions on ‘increased EBacc entry’ require the model to adjust the levels of ‘new to sector’ entrants and re-entrants for Geography, History, and Modern Foreign Languages.⁸² The number of ‘new to the state-funded sector’ entrants and re-entrants expected by phase and subject are collated on the **New to SF sector expected** and **Re-entrants expected** tabs respectively.

The model assumes that any remaining entrants will be NQTs.

⁷⁹ The entrant teacher need.

⁸⁰ For the relevant phase.

⁸¹ As calculated and assumed from the historical SWC data on the proportion of entrants via different routes.

⁸² For more details on policy assumptions, please see **Chapter 3.14**. Note that in this year’s model, although the relevant adjustments are not necessary for Geography and History, they are retained for future use.

4.6 How does the 2019/20 TSM estimate the numbers of entrants via NQT routes who studied on courses lasting longer than a year?

The model has now calculated the number of entrants expected who are NQTs by both subject and phase (the **NQT entrant need** for 2020/21). These values are collated on the **NQT entrants required inc UGs** tab.

However, some of these NQTs will be those who have studied on courses lasting more than one year⁸³. These trainees would *not* require recruitment to ITT beginning in 2019/20, as they are already 'in the ITT system'.

To reduce the 2020/21 **NQT entrant need** accordingly by removing these trainees on longer courses, the model uses ITT census data to identify the number of trainees on longer training courses by phase and subject who are expected to graduate in 2019/20.

Using subject/phase ITT specific drop-out rates and rates of employment on the completion of ITT, the model estimates (on the **Calc long term NQT entrants** tab) the number of these trainees who are expected to complete their ITT courses *and* enter into the active stock in 2020/21 (using the Departments linked ITT-SWC dataset). These numbers are calculated for all phases and subjects.

This number of NQT entrants who studied on longer courses that will meet part of the 2020/21 NQT entrant need is subtracted from the overall NQT entrant need accordingly.

This provides the 2020/21 **NQT entrant need** values by phase and subject for those NQTs who will both start and complete ITT in 2019/20 to enter the active stock in 2020/21. These are then fed into the **Outputs for conversion rates** tab.

4.7 How does the 2019/20 TSM convert the number of trainees into the number needed to start ITT?

The model uses subject/phase specific ITT drop-out⁸⁴ rates and rates of employment on the completion of ITT⁸⁵ to convert the 2020/21 **NQT entrant need** into the number of trainees required to both begin and complete ITT in 2019/20 (the 2019/20 **postgraduate**

⁸³ Their courses would begin before 2019/20.

⁸⁴ ITT drop-out rates were derived from the [ITT Performance Profiles \(2015 to 2016\)](#), the latest data available at the time of this year's TSM modelling round. More recent data are available from the [ITT Performance Profiles \(2016 to 2017\)](#), which were published after this year's TSM modelling round.

⁸⁵ Post ITT-employment rates were derived by linking trainees from the [ITT Performance Profiles \(2015 to 2016\)](#) to the School Workforce Census 2016, the latest data available at the time of this year's TSM modelling round. More recent data are available from the [ITT Performance Profiles \(2016 to 2017\)](#) and [School Workforce Census 2017](#), which were published after this year's TSM modelling round.

ITT trainee need). This postgraduate ITT trainee need *includes* School Direct and Teach First trainees. These calculations take place on the **Conversion rates table** tab.

When using the ITT drop-out rates and post-ITT rates of employment, the model assumes that the distribution of places to different routes (e.g. HEI, school/employment based etc.) will be the same as for the most recent years.

The final outputs of the TSM to feed into the allocations model are summarised on the **FINAL OUTPUTS OF ITT PLACES** and **SUMMARY OUTPUTS** tabs.

4.8 How does the 2019/20 TSM calculate the number of trainees starting ITT in 2019/20 on longer courses?

The TSM does *not* calculate the number of trainees required who will start ITT courses of more than one year in length in 2019/20.

Such trainees would not be able to meet part of the teacher need or join the active qualified teacher stock until *after* 2020/21.

If the Department wished to allocate additional ITT places to longer ITT courses (e.g. places on primary undergraduate courses), these would simply be accounted for in future versions of the model as described in **Chapter 4.6**.

Chapter 5: User testing the 2019/20 Teacher Supply Model.

Chapter 5 of this methodological annex describes:

- How to implement user/scenario testing in the 2019/20 Teacher Supply Model; and
- How to examine the outputs derived from such scenario testing.

The 2019/20 TSM offers a range of user testing options on the **USER TESTING TAB**. Users can test the effects of a variety of input changes on a variety of the outputs of the model. Some of these changes are pre-set scenarios; however, it is also possible for the user to enter their own values for different input variables into the model. *We welcome feedback from users of the model on this set of scenario-testing features. Please send any feedback to TeachersAnalysisUnit.MAILBOX@education.gov.uk*

Caveats:

Whilst model users are free to input their own values for a number of variables, caution must be employed if these values lie outside of the pre-set values in the model. Any model of this nature integrally has a range of values that can be considered within the 'scope' of the model. Values outside of this range may result in 'extreme' estimations and potentially extremely unrealistic outcomes. For example, model users may select econometric wastage scalar values in excess of 1.30. Given previous outputs of the Econometric Wastage Model such a change in future wastage rates is extremely unrealistic.

A further caveat is also worth expressing here. The model testing feature provides pre-set testing scenarios, which are based either on modelling using high/low inputs from published data sources (e.g. the Pupil Projections Model) or on data from the previous TSM/SWC. Any values derived by scenario testing should **not** be interpreted as a measure of accuracy of the TSM itself or an accuracy of the model workings.

5.1 How to use scenario testing in the 2019/20 TSM: inputting changes.

There are **eight** separate inputs that can be altered by the user to test the effects of changed input on the model outputs. For each of these input variables, the user is able to select pre-set scenarios (e.g. low; high; values from a previous year's TSM) other than the default (or central) scenario used by the model. In addition, some user testing allows the user to input their own values for the variables (manual selection). The user testing comprises changing scenarios for:

- a) econometric wastage scalars;
- b) pupil population projections;

- c) PTR cap levels;
- d) PTR rates of change;
- e) NQT entrant rates;
- f) post-ITT employment rates;
- g) unqualified teacher rates;
- h) entry rate for the EBacc subjects.

a) Figure 10 below shows the section of the **USER TESTING TAB** related to user testing of the econometric wastage scalars. There are two pull-down menus allowing the user to select the pre-set scenarios incorporated in the model: these alter the wastage rates for males and females respectively; it is also possible to type in values manually. To aid sensible selection of manual scalars, this tab provides the default scalars used in the model and the wastage scalars from the previous model (2018/19 TSM). **If the user applies manual values for the econometric scalars, the caveats given at the start of this chapter must be carefully considered.**

Figure 10: Screenshot of the ‘econometric wastage scalars’ scenario testing in the 2019/20 Teacher Supply Model.

[\(a\) Econometric wastage scenarios - scalars](#)

Users can select different projected wastage rate scenarios.

The TSM uses a central scenario based on the median value of GDP and unemployment from the HMT's comparison of independent forecasts as well as the OBR's forecast of salary increases. Additionally, high and low scenarios are provided based on the interquartile range of HMT's comparison of independent forecasts for GDP and unemployment.

The same applies for the low and high scenarios which assume there will be no change in future wastage rates.

The model offers the opportunity to use the wastage scalars used by the 2018/19 model (see below) or scalars entered manually into the cells below.

Male **Female**

Male Central Female Central

Male and female wastage scalars manually selected values

When manually selecting an econometric wastage scalar, the model assumes that the scalar rate used in the model will remain constant at this rate going forward after 2022/23. A scalar value of 1.00 would keep the wastage rate constant at the current rates, a value below 1.00 assumes that the wastage rate will fall below current levels. To provide context, the scalars from the 2018/19 model are

		2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
Wastage scalars as used by this (2019/20) model	Male	1.00	0.99	0.99	0.98	0.98	0.98	0.98
	Female	1.00	0.98	1.02	1.02	1.06	1.07	1.07
Wastage scalars as used by the 2018/19 model	Male	1.05	1.05	1.01	1.05	1.03	1.03	1.03
	Female	0.99	1.01	1.01	1.03	1.04	1.04	1.04
Manually selected scalars	Male	1.00	1.00	1.00	1.00	1.00	1.00	1.00
	Female	1.00	1.00	1.00	1.00	1.00	1.00	1.00

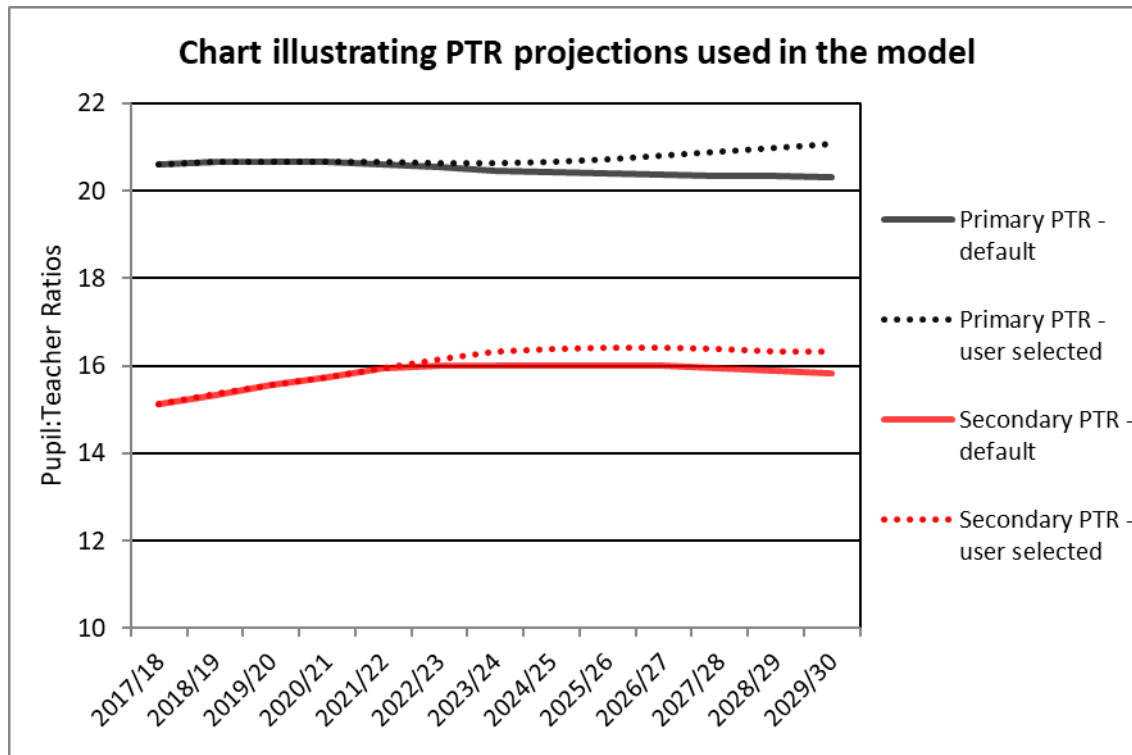
Source: 2019/20 Teacher Supply Model.

b) Figure 11 below shows the section of the **USER TESTING TAB** related to scenario testing of the pupil population projections. There are four pull-down menus allowing the user to select the pre-set scenarios incorporated in the model: these alter the pupil projections for the primary phase, years 7-9, years 10-11, and years 12-13 respectively. For each of these, the user can select a “low” or a “high” pre-set on top of the “central” scenario used by the model.

Figure 11: Screenshot of the ‘pupil projections’ scenario testing in the 2019/20 Teacher Supply Model.

Figure 13 below shows the graphical representation of the PTR values under example scenarios selected in (b), (c) and (d): this chart appears on the **USER TESTING TAB** to the right of the tables shown above. The dotted lines represent the user-selected scenarios; these can be contrasted against the model's default PTR projections (solid lines) to evaluate the effects of the user scenarios selected.

Figure 13: Screenshot of the PTR scenarios output graph in the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

- e) Figure 14 below shows the section of the **USER TESTING TAB** related to scenario testing of the rate of NQT entrants. There are two pull-down menus allowing the user to select the pre-set scenarios incorporated in the model: these alter the NQT entrant rates for the two phases, primary and secondary. For both of these, the user can select a number of higher or lower pre-sets on top of the “central” scenario used by the model. It is also possible to type in values manually. For the guidance of the user, values from the previous four years of data are provided. Given the large range of pre-sets available, **if the user applies manual values for the NQT entrant rates outside of the range provided by the pre-set scenarios, the caveats given at the start of this chapter must be carefully considered.**

Figure 14: Screenshot of the ‘NQT entrant rate’ scenario testing in the 2019/20 Teacher Supply Model.

(e) NQT (Newly Qualified Teacher) entrant rates - scenarios

Users can select different rates for the proportion of entrants who will be Newly Qualified Teachers. Obviously, this in turn also affects the proportion that won't be NQTs (e.g. the proportion that will be re-entrants or new to the SF sector entrants).

The central scenario rate is based on weighted averages of historical rates from the most recent four years for which we have data. (As data are provisional for the two most recent years, the data are weighted).

There are four additional scenarios of alternative NQT entrant rates for both phases. These rates are **2.5 and 5% pts higher/lower** than the central rate.

There is also the opportunity to use manually selected NQT entrant rate values by using the drop down menu and entering values (e.g. 53%) in the grey boxes below.

Primary **Secondary** For context, the central rates used are:

Primary	51.7%
Secondary	53.2%

Central rate (historical rate) enter a value

Primary NQT entrant rates manual values Secondary NQT entrant rates manual values

50% enter a value 50% enter a value

What about the rates used last year?

Users may want to use the rates from previous years. As an illustration, rates are provided below from the published 2018/19 TSM (they can be tested by entering the values manually into the manual values cells above):

Entrant route	Primary phase					Secondary phase				
	Year					Year				
	2012/13	2013/14	2014/15	2015/16	Weighted average over 4 years	2012/13	2013/14	2014/15	2015/16	Weighted average over 4 years
New to state-funded sector	16.5%	15.1%	12.6%	13.1%	13.7%	15.0%	14.3%	12.5%	11.4%	12.7%
Re-entrants	32.5%	33.5%	32.8%	36.2%	34.3%	34.1%	36.1%	35.4%	36.7%	35.9%
NQTs	51.0%	51.4%	54.0%	50.8%	52.1%	50.8%	49.7%	52.1%	51.9%	51.4%
Total	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%

Source: 2019/20 Teacher Supply Model.

- f) Figure 15 below shows the section of the **USER TESTING TAB** related to scenario testing of the rates of post-ITT employment. There are two pull-down menus allowing the user to select the pre-set scenarios incorporated in the model: these alter the post-ITT employment rates for the two phases, primary and secondary. For both of these, the user can select the latest linked ITT-SWC data or the rates used in the previous year's model, 2018/19 TSM.

Figure 15: Screenshot of the ‘post-ITT employment rate’ scenario testing in the 2019/20 Teacher Supply Model.

(f) Post-ITT employment rates

Users can select different values for the post-ITT employment rates. Users can use rates calculated from the latest data or values from the 2018/19 TSM.

These rates are used to estimate the proportion of trainees that will gain employment in the state-funded schools sector within approximately 6 months of completing training.

Note that the data source of post-ITT employment rates has changed. Previously, rates were calculated using the DLHE (Destinations of Leavers of Higher Education) survey. The 2019/20 TSM uses rates derived from the Department's new linked ITT-SWC data source. See the 'Details' tab for more info.

The change of data source and calculation of post-ITT employment rates has resulted in some fairly large differences for certain subjects and routes, between the rates used in the 2018/19 TSM and the rates derived from the latest data (as seen in the table below).

Primary **Secondary**

Rates from the latest data

Rates from the latest data

The table below illustrates rates from the published 2018/19 TSM in comparison to those derived from the latest data for use in this model under the central scenario:

Subject/phase	Rates from the 2018/19 TSM				Rates from latest linked ITT-SWC data			
	Undergrad	Postgraduate			Undergrad	Postgraduate		
		HEI (Core)	SCITT (Core)	SD		HEI (Core)	SCITT (Core)	SD
Art & Design	84%	78%	81%	75%	75%	72%	80%	76%
Biology	81%	81%	83%	76%	68%	78%	85%	79%
Business Studies	72%	80%	75%	79%	88%	67%	71%	73%
Chemistry	79%	80%	84%	85%	82%	76%	79%	79%
Classics	72%	72%	75%	75%	88%	67%	71%	73%
Computing	75%	79%	88%	83%	70%	71%	80%	80%
Design & Technology	76%	76%	87%	75%	75%	76%	82%	82%
Drama	72%	79%	86%	82%	88%	73%	79%	79%
English	86%	83%	86%	84%	75%	82%	86%	87%
Food	72%	72%	75%	75%	88%	75%	91%	88%
Geography	82%	80%	86%	75%	85%	82%	89%	82%
History	92%	83%	82%	86%	84%	83%	84%	86%
Mathematics	83%	81%	88%	83%	78%	76%	81%	80%
Modern Foreign Languages	86%	76%	81%	79%	80%	69%	71%	78%
Music	92%	77%	75%	86%	88%	68%	73%	74%
Other	72%	80%	76%	75%	88%	77%	72%	85%
Physical Education	80%	76%	82%	78%	71%	67%	71%	73%
Physics	72%	77%	80%	80%	74%	71%	77%	76%
Primary	82%	85%	87%	87%	78%	78%	83%	87%
Religious Education	86%	80%	86%	86%	76%	77%	91%	84%
Total	n/a	82%	85%	85%	n/a	77%	81%	83%

Source: 2019/20 Teacher Supply Model.

- g) Figure 16 below shows the section of the **USER TESTING TAB** related to scenario testing of the rates of unqualified teachers. There are two pull-down

menus allowing the user to select the pre-set scenarios incorporated in the model: these alter the unqualified teacher rates for the two phases, primary and secondary. For both of these, the user can select the latest SWC data or the rates from the previous year's model, 2018/19 TSM.

Figure 16: Screenshot of the 'unqualified teacher rate' scenario testing in the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

h) Figure 17 below shows the section of the **USER TESTING TAB** related to scenario testing of the entry rates for English Baccalaureate subjects. There is a pull-down menu allowing the user to select the pre-set scenarios incorporated within the model. These reflect 'current' EBacc entry rates (as based on information from the latest performance tables publication⁸⁶) or an increase in the EBacc entry rate up to 75% for GCSE examinations in the summer of 2024 as outlined in the EBacc consultation response published in July 2017⁸⁷, and are titled Scenario 1 and 2 respectively.

⁸⁶ The data used in the TSM can be found [here](#).

⁸⁷ From 2019/20 we expect to see increases in the EBacc entry rate up to 75% for GCSE examinations in the summer of 2024 and 90% by 2027 as outlined in the [EBacc consultation response](#) published in July 2017. The model makes a starting estimate of the first stage of this increase up to 75% within the teacher need estimations; the increase up to 90% by 2027 has not been modelled in these initial estimates.

Figure 17: Screenshot of the EBacc entry rate scenario testing in the 2019/20 Teacher Supply Model.

(h) Increased EBacc entry policy assumptions

Users can select two scenarios for the impact of the increased EBacc entry policy on the number of secondary teaching hours required for each subject. These scenarios do not change the total number of secondary teaching hours; only the balance between subjects is changed. Scenario 2 is used as the default to estimate the ITT place projections used for 2019/20 ITT (i.e. the default scenario figures). Scenario 1 allows users to examine the impact of Scenario 2 on the model outputs by 'turning off' the increased EBacc policy assumptions by assuming that EBacc take-up will not increase from current levels.

Scenario 2 - 75% for GCSE exams in summer of 2024 ▼

Scenario	Details of policy
1. Current EBacc entry rate	Assume that EBacc entry rates stay at 'current' rates; no modifications are made by the model to individual subject teaching levels to reflect the increased EBacc policy. *The rates from the 2016/17 performance tables.
2. 75% entry rate for exams in 2024	Assume that Modern Foreign Languages GCSE entry rates increase up to 75% for GCSE exams in the summer of 2024 with corresponding increases in the quantity of Modern Foreign Languages teaching hours. Modern Foreign Languages teaching hours are increased at the expense of subjects other than Biology, Chemistry, Classics, English, Geography, History, Mathematics, and Physics teaching hours.

Source: 2019/20 Teacher Supply Model.

These scenarios enable estimation of the impact that the entry rate for EBacc would have on the hours taught in each subject by schools in both years 7-9 and years 10-11 (see the **USER TESTING TAB** and **Increased EBacc scenario data** tab). The changes in hours taught were informed by analysis conducted internally that looked at how teaching time by subject differs between schools with different levels of EBacc entry rates, using non-selective schools within the scope of the TSM (i.e. PRUs, special schools, etc. were excluded).

As mainstream entry rates for all EBacc pillars, apart from languages, are currently at or in excess of 75% we have modelled additional future teaching time requirements in Modern Foreign Languages to reach an entry rate of 75% for GCSE examinations at the end of 2023/24; the rate is kept at 75% beyond this point. This modelling is based on an analysis of how teaching time changes with higher EBacc entry rates in existing mainstream schools to provide a guide of what future teacher need might be. We anticipate that individual schools will implement this policy differently, dependent on their individual circumstances, and therefore this assumption is used to provide a starting estimate of what might be needed. We will review this assumption next year with the latest SWC and GCSE entries data.

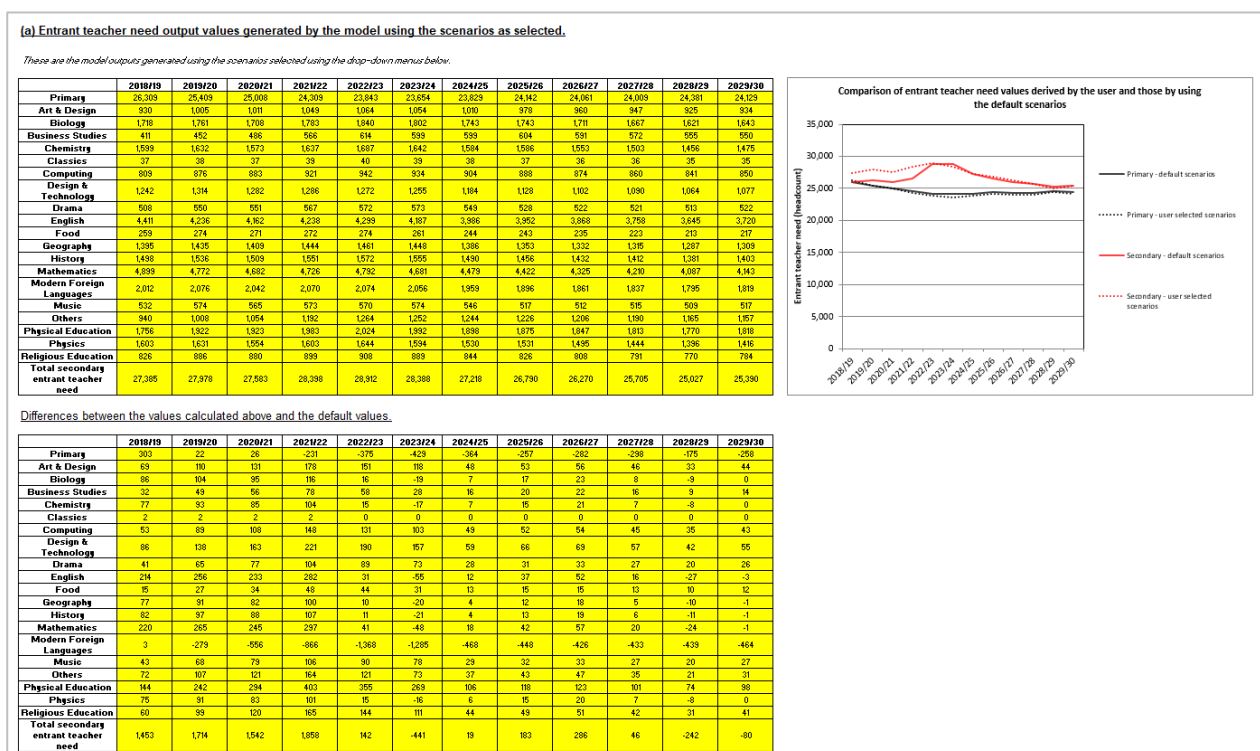
5.2 How to use scenario testing in the 2019/20 TSM: viewing outputs.

For all changes made in the **USER TESTING TAB**, it is possible to view immediately the effects of these changes on the outputs for the two sections of the model: the **OUTPUTS FOR SECTION 2 OF MODEL** and the **FINAL OUTPUTS OF ITT PLACES**. The tables and graph at the top of the **USER TESTING TAB** give the scenario output values.

a) The entrant teacher need.

Figure 18 shows an example of scenario output values for the **entrant teacher need**. The first table gives the numerical values assigned to subjects across years estimated by the user-selected scenario. The table below it shows the differences in these values between the user-selected scenario and the central scenario of the 2019/20 TSM. The graph shows the values for the user scenario in the top table and the 2019/20 TSM values for **entrant teacher need** in the primary and secondary phases.

Figure 18: Screenshot of the scenario outputs for entrant teacher need in the Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

b) The postgraduate ITT trainee need.

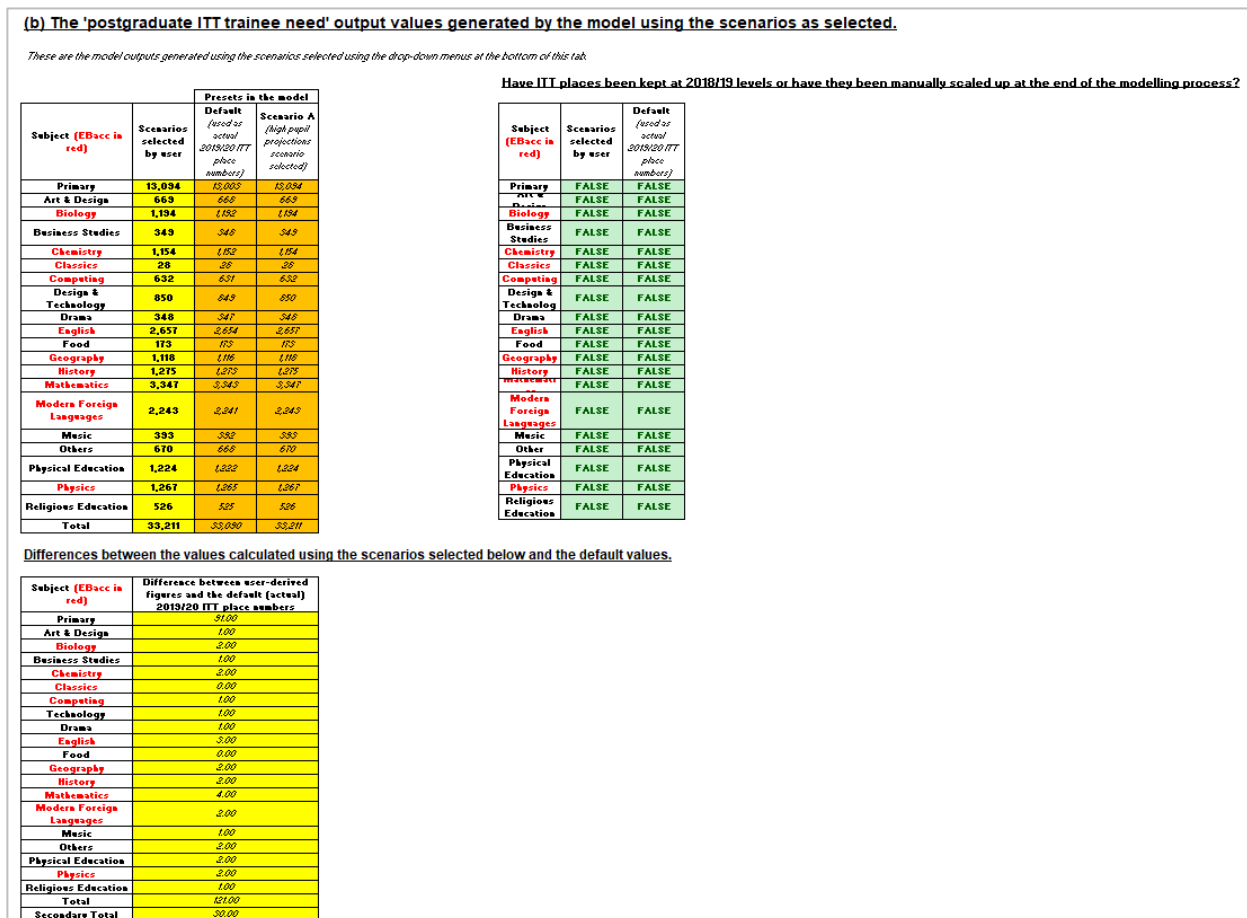
Below the tables described above, there are three further tables showing the effects of the user-selected scenarios on the **postgraduate ITT trainee need** (see Figure 19 below). On the left are two tables analogous to the tables for entrant teacher need: the table above gives the postgraduate ITT trainee need values for the user scenario; the table below shows the differences between these figures and the ones provided by the central scenario of the 2019/20 TSM. The values derived by the user are shown alongside two presets: the values derived from the default scenarios (i.e. the outputs of the model) and the values derived under a 'scenario A'⁸⁸.

⁸⁸ Scenario A values were derived using 'high' pupil projection figures.

Scenario A values have been chosen as illustrative only, and should not be viewed as being related to government targets. They are only to show the effects of different starting assumptions on the calculations within the model. To the right of these, a table shows whether values calculated have been manually scaled up at the end of the modelling process to account for policy assumptions.

The screenshot below has been shrunk to fit the page, so the figure is for illustrative purposes only.

Figure 19: Screenshot of the scenario outputs for postgraduate ITT trainee need in the Teacher Supply Model.



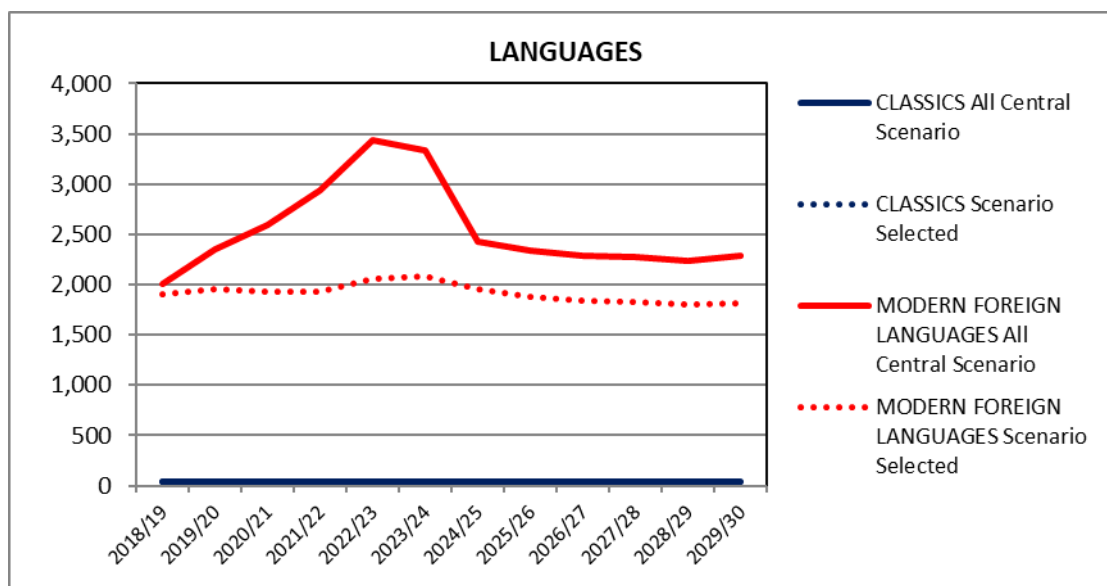
Source: 2019/20 Teacher Supply Model.

- c) There are a number of output tabs (colour-coded yellow⁸⁹) in the model that also show the effects of a user-selected scenario graphically in a similar way to the graph shown in Figure 18 above. The user-selected and default scenarios are shown on the same graph so direct comparison of the effects of scenario change can be made. On these tabs, the outputs are shown contrasted by phase or by comparing selected academic subjects in the secondary phase, so that there are a number of graphs showing the effect of the scenario change.

⁸⁹ Not colour-coded in the ODS document.

An example of such a graph (showing the effects of scenario change on language subjects from the **Entrant need charts over time** tab) is given in Figure 20 below.

Figure 20: Entrant need values for language subjects under the central and user-selected scenarios calculated by the 2019/20 Teacher Supply Model.

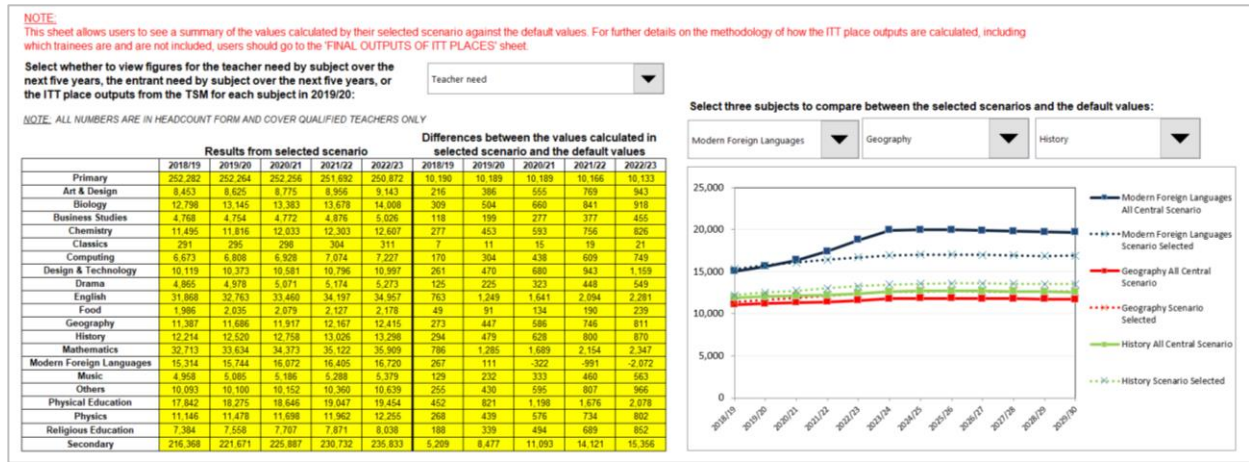


Source: 2019/20 Teacher Supply Model.

- d) There are two other output tabs in the model that show historical data and projections from the model on the same charts. These are the **Outputs with historical data** and the **Historical and projected ITT** tabs. The former tab comprises a large number of graphs showing all intermediate variables in time series, including graphs for different phases; the latter tab comprises graphs showing historical and projected ITT figures broken down by phase and subject groups. On the former tab, it is important to note that the data are derived from **previous** versions of the TSM, with the most recently published figures provided in the tab. The data are in headcount form and are *for qualified teachers only*. The historical ITT figures on the latter tab comprise raw outputs from previous versions of the TSM (without policy adjustments having been made) and the figures prior to 2015/16 are estimates of postgraduate numbers derived from these previous models and not published elsewhere. Projected figures for ITT places are revised each year and are therefore liable to change.
- e) Two orange tabs provide quick access to the outputs of the 2019/20 TSM. The first of these shows the final output of the model: the **postgraduate ITT trainee need**. This is the **FINAL OUTPUTS OF ITT PLACES** tab and shows in tabular form the ITT places estimated by the model, both 'raw' values from the calculations and adjusted values taking into account policy considerations. The second orange tab (**SUMMARY OUTPUTS**) allows the user to select one output variable from the model (**teacher need, entrant need or ITT places**), and three academic subjects to show the effects of scenario testing graphically

on these. In addition, it provides quick hyperlink access to user testing and main tabs for the three output variables. Figure 21 below shows a screenshot of this tab.

Figure 21: The SUMMARY OUTPUTS tab from the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

Chapter 6: Additional information on the data sources used within the 2019/20 TSM.

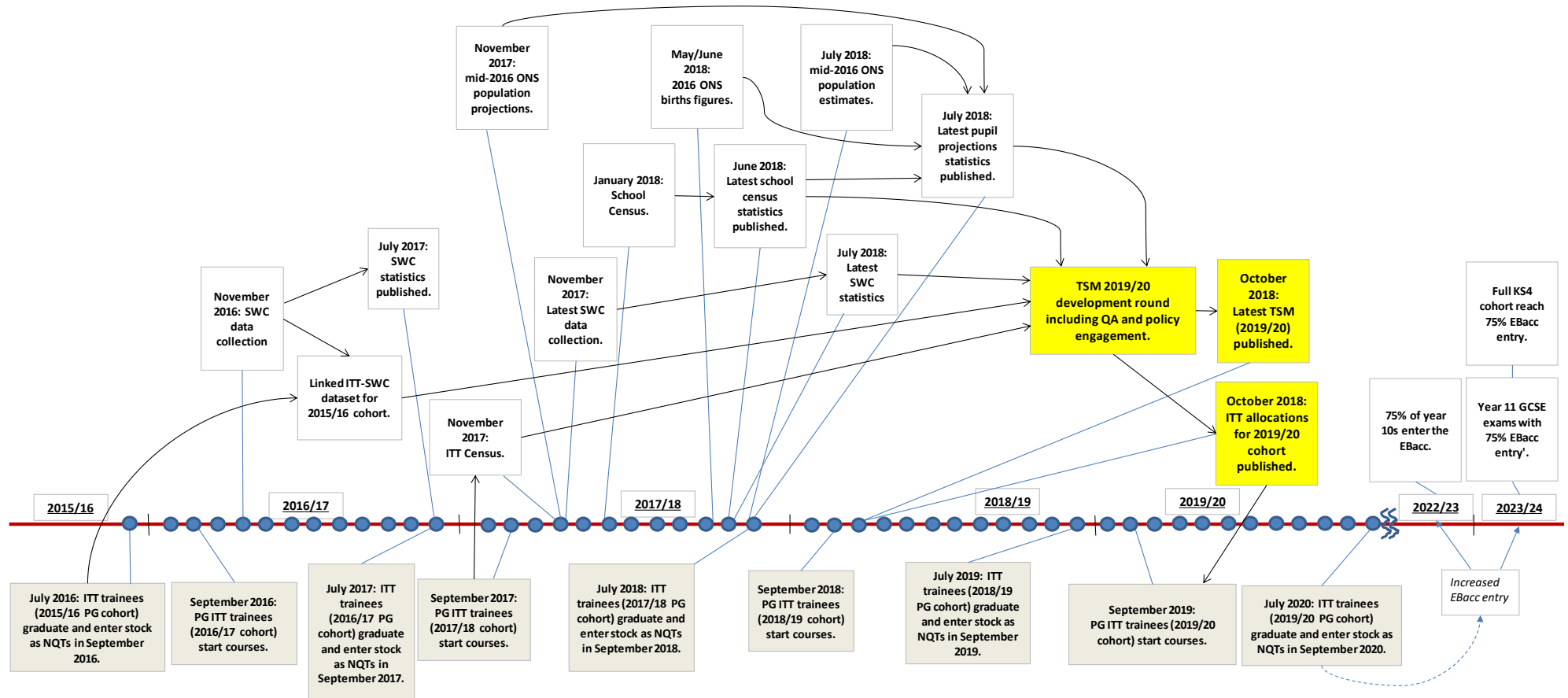
1. The **Departments linked ITT-SWC dataset** provides the number of ITT trainees who are expected to enter teaching in the state-funded sector in England in the academic year following completion of ITT, by linking individuals between the ITT performance profiles and the matched School Workforce Census datasets.
2. The **ITT Census** provides the course lengths and numbers of new ITT trainees by route. [Read the latest ITT census \(2017 to 2018\) here.](#)
3. The **matched School Workforce Census** provides information (including demographics) on the teacher stock, the number of hours secondary teachers spend teaching each subject, and teacher flows. [The data from 2010 onwards are here.](#)
4. **National Pupil Projections** are used in the demand modelling. [Find the published statistics here.](#)
5. **PENSTATS** is an unpublished teacher pension data source held by the Department for Education that is used to model retirements. Penstats data are merged into the matched School Workforce Census to identify teachers specifically leaving as retirements.
6. **ONS National unemployment statistics** are used in the teacher Econometric Wastage Model and are derived from historical [Labour Market Statistics.](#)
7. **HM Treasury forecasts of unemployment and GDP** are used in the teacher Econometric Wastage Model and can be found [here.](#)
8. **Office for Budgetary Responsibility estimates of Gross Domestic Product** are also used in the Econometric Wastage Model and form part of the [economic and fiscal outlook publication \(latest November 2017\).](#)

Annex:

- A1. Figure 22: The flow of data into and out of the 2019/20 Teacher Supply Model.
- A2. Figure 23: The structure of the 2019/20 Teacher Supply Model.
- A3. Table 5: The tabs within the 2019/20 Teacher Supply Model.

A.1 A data timeline for the 2019/20 TSM.

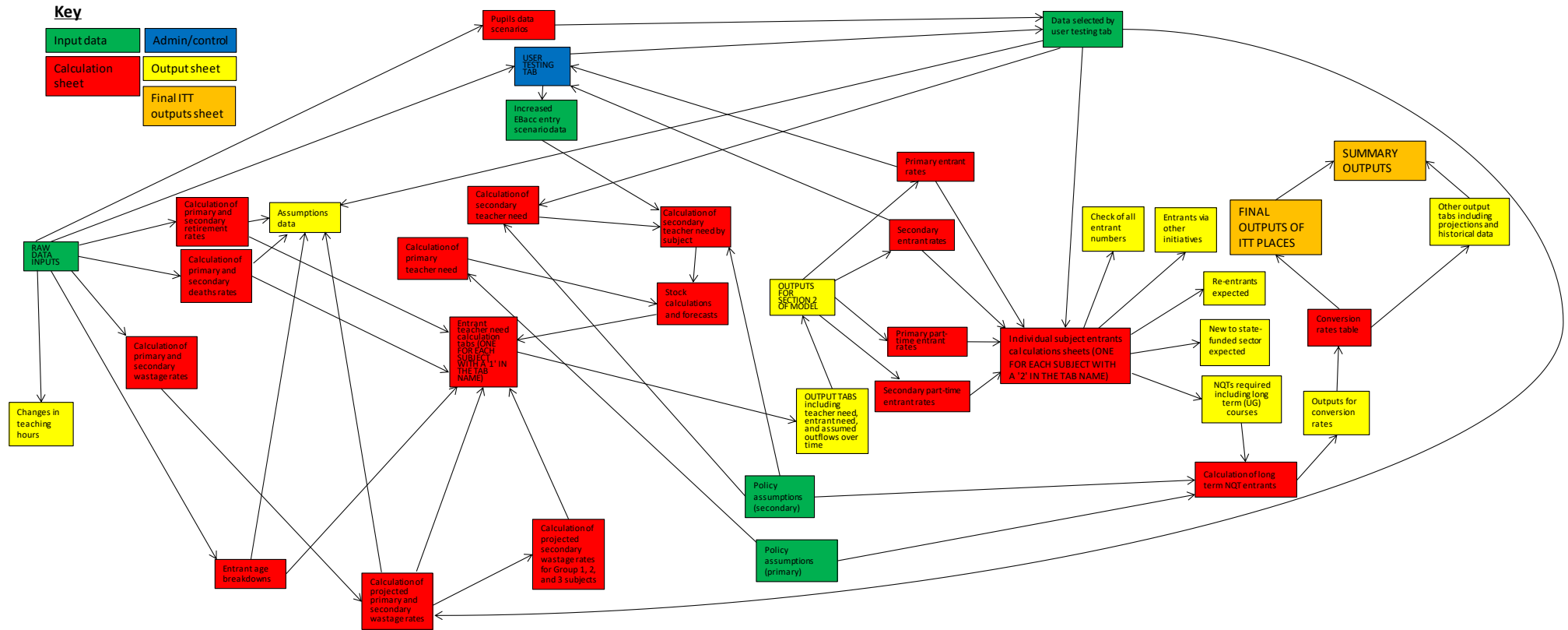
Figure 22: The flow of data into and out of the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

A.2: Simplified overall structure of the 2019/20 TSM.

Figure 23: The overall structure of the 2019/20 Teacher Supply Model.



Source: 2019/20 Teacher Supply Model.

A.3: Further information on the structure of the 2019/20 Teacher Supply Model.

Table 5 below illustrates the purpose of each tab within the 2019/20 TSM.

Table 5: The tabs within the 2019/20 Teacher Supply Model.

Name of tab	Description	colour
Title & Contents	Contents of the Teacher Supply Model and the purpose of each tab. Hyperlinks to every other tab.	
Details	Brief summary of model (along with details of current version and colour key).	
New features	Describes how the 2019/20 TSM differs from the 2018/19 TSM.	
Map of sheets	Colour-coded map of the sheets in the spreadsheet.	
Subject groupings defined	Defines the phases and subjects as used and modelled in the TSM.	
USER TESTING TAB	Tab enabling users to select scenarios to be used in the model calculations and examine the outputs of the scenario testing.	
RAW DATA INPUTS	Takes the raw data inputs into the model from all input sources.	
Policy assumptions PRIM	Lists the policy assumptions at primary level to play into the teacher need calculations.	
Policy assumptions SEC	Lists the policy assumptions at secondary level to play into the teacher need calculations.	
Data selected by user testing	Lists the data as selected by the USER TESTING TAB to play into the wider model.	
Increased EBacc scenario data	Lists the data as selected by the USER TESTING TAB related to the different scenarios of increased EBacc entry.	
Calc PRIM retirement rates	Calculates retirement rates at primary level.	
Calc SEC retirement rates	Calculates retirement rates at secondary level. Rates used are consistent across subjects.	
Calc PRIM death rates	Calculates death in service rates at primary level.	
Calc SEC death rates	Calculates death in service teacher rates at secondary level. Rates used are consistent across subjects.	
Calculation PRIM wastage rates	Calculates wastage rates at primary level.	
Calculation SEC wastage rates	Calculates wastage rates at secondary level.	
Projected PRIM wastage rates	Calculates projected wastage rates at primary level.	
Projected SEC wastage rates	Calculates projected wastage rates at secondary level.	
Group 1 rates	Calculates projected wastage rates for the secondary phase for Group 1 subjects only.	
Group 2 rates	Calculates projected wastage rates for the secondary phase for Group 2 subjects only.	
Group 3 rates	Calculates projected wastage rates for the secondary phase for Group 3 subjects only.	
Stock calculations	Calculates the full-time equivalent (FTE) and unqualified teacher rates for the stock.	
Stock ages breakdowns	Calculates the age group breakdowns of the stocks.	
Pupils data scenarios	Summarises the pupil projection figures using different population scenarios. Also, calculates years 12-13 pupil projections.	
Calculation Primary teacher need	Calculates the primary teacher need.	
Calculation overall Sec teacher need	Calculates the overall secondary teacher need.	
Teacher need by subject	Calculates the secondary teacher need for specific subjects.	
Forecast stock figures	Forecasts how the size of the stock will change over time.	

Name of tab	Description	colour
Entrant age breakdowns	Calculates the age group breakdown of entrants.	
Primary 1	Calculates the entrant teacher need for primary teachers and assumptions made on the number of leavers for the phase and how the stock changes over time (including size and characteristics).	
Art & Design 1	Calculates the entrant teacher need for Art & Design teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Biology 1	Calculates the entrant teacher need for Biology teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Business Studies 1	Calculates the entrant teacher need for Business Studies teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Chemistry 1	Calculates the entrant teacher need for Chemistry teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Classics 1	Calculates the entrant teacher need for Classics teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Computing 1	Calculates the entrant teacher need for Computing teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Design & Technology 1	Calculates the entrant teacher need for Design & Technology teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Drama 1	Calculates the entrant teacher need for Drama teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
English 1	Calculates the entrant teacher need for English teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Food 1	Calculates the entrant teacher need for Food teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Geography 1	Calculates the entrant teacher need for Geography teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
History 1	Calculates the entrant teacher need for History teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Mathematics 1	Calculates the entrant teacher need for Mathematics teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Modern Foreign Languages 1	Calculates the entrant teacher need for Modern Foreign Languages teachers and assumptions made on the number of	

Name of tab	Description	colour
	leavers for the subject and how the stock changes over time (including size and characteristics).	
Music 1	Calculates the entrant teacher need for Music teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Others 1	Calculates the entrant teacher need for Others teachers and assumptions made on the number of leavers for the subjects and how the stock changes over time (including size and characteristics).	
Physical Education 1	Calculates the entrant teacher need for Physical Education teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Physics 1	Calculates the entrant teacher need for Physics teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Religious Education 1	Calculates the entrant teacher need for Religious Education teachers and assumptions made on the number of leavers for the subject and how the stock changes over time (including size and characteristics).	
Calc PRIM entrant rates	Calculates the proportion of primary teachers historically entering the stock via different entrant routes.	
Calc SEC entrant rates	Calculates the proportion of secondary teachers historically entering the stock via different entrant routes.	
Calc PRIM part-time entrants	Calculates the proportion of historical primary teacher entrants that is part-time via the different routes.	
Calc SEC part-time entrants	Calculates the proportion of historical secondary teacher entrants that is part-time via the different routes.	
Primary 2	Calculates the proportion of primary teachers expected to enter by different entrant routes.	
Art & Design 2	Calculates the proportion of Art & Design teachers expected to enter by different entrant routes.	
Biology 2	Calculates the proportion of Biology teachers expected to enter by different entrant routes.	
Business Studies 2	Calculates the proportion of Business Studies teachers expected to enter by different entrant routes.	
Chemistry 2	Calculates the proportion of Chemistry teachers expected to enter by different entrant routes.	
Classics 2	Calculates the proportion of Classics teachers expected to enter by different entrant routes.	
Computing 2	Calculates the proportion of Computing teachers expected to enter by different entrant routes.	
Design & Technology 2	Calculates the proportion of Design & Technology teachers expected to enter by different entrant routes.	
Drama 2	Calculates the proportion of Drama teachers expected to enter by different entrant routes.	
English 2	Calculates the proportion of English teachers expected to enter by different entrant routes.	
Food 2	Calculates the proportion of Food teachers expected to enter by different entrant routes.	
Geography 2	Calculates the proportion of Geography teachers expected to enter by different entrant routes.	
History 2	Calculates the proportion of History teachers expected to enter by different entrant routes.	
Mathematics 2	Calculates the proportion of Mathematics teachers expected to enter by different entrant routes.	
Modern Foreign Languages 2	Calculates the proportion of Modern Foreign Language teachers expected to enter by different entrant routes.	

Name of tab	Description	colour
Music 2	Calculates the proportion of Music teachers expected to enter by different entrant routes.	
Others 2	Calculates the proportion of Others teachers expected to enter by different entrant routes.	
Physical Education 2	Calculates the proportion of Physical Education teachers expected to enter by different entrant routes.	
Physics 2	Calculates the proportion of Physics teachers expected to enter by different entrant routes.	
Religious Education 2	Calculates the proportion of Religious Education teachers expected to enter by different entrant routes.	
Calc long term NQT entrants	Calculates the proportion of the NQT entrants needed that will be NQTs in 2019/20 who studied on longer term ITT courses that began before 2018/19.	
Conversion rates table	Converts the NQT entrant need into the postgraduate ITT trainee need using estimations of how many trainees are expected to complete ITT and how many are expected to go into employment within 6 months of ITT completion.	
Entrant need charts over time	Charts summarising entrant teacher need over time for all subjects.	
Teacher need charts over time	Charts summarising teacher need over time for all subjects.	
Pupil Projections scenarios	Charts summarising the pupil projections data used by the model.	
OUTPUTS FOR SECTION 2 OF MODEL	Summarises the entrant teacher need values calculated by the model to feed into Section Two of the model.	
Re-entrants expected	Summarises the number of teachers expected to enter as 're-entrants to the state-funded sector' by subject.	
New to SF sector expected	Summarises the number of teachers expected to enter as 'new to the state-funded sector' entrants by subject.	
NQT entrants required inc UGs	Summarises the number of teachers expected to enter as newly qualified teachers (NQTs), including those who will complete training via undergraduate training courses.	
Entrants via other initiatives	Summarises the no. of teachers expected to enter from other initiatives.	
Check of all entrant numbers	Checks that the numbers of entrants expected via all entrant routes is equal to the amount required.	
Outputs for conversion rates	Summarises the outputs to feed into the conversion rates table.	
Assumptions data	Summarises the assumptions data used by the model for calculations.	
Teacher need figures	Summarises the projections of teacher need from 2018/19 to 2029/30 by phase and subject (including aggregated into EBacc and non-EBacc subjects).	
Entrant need figures	Summarises the projections of entrant need from 2018/19 to 2029/30 by phase and subject (including aggregated into EBacc and non-EBacc subjects).	
Wastage over time	Summarises the number of teachers assumed will leave as wastage over time for all subjects.	
Retirements over time	Summarises the number of teachers assumed will leave as retirements over time for all subjects.	
Deaths over time	Summarises the number of teachers assumed will leave as deaths in service over time for all subjects.	
Leavers over time	Summarises the number of teachers assumed will leave from active service by all routes over time for all subjects.	
Outputs with historical data	Summarises the projections of a number of model outputs and adds historical data to provide time series from 2010/11 to 2029/30 by phase.	
Comparison of pupil projections	Graphically represents the pupil projections data from this year's model (2019/20) and last year's model (2018/19).	

Name of tab	Description	colour
Historical and projected ITT	Summarises the projections of ITT places and adds historical data to provide time series from 2011/12 to 2028/29 by phase.	
Changes in subject teaching hrs	Charts the changes in proportion of teaching hours allocated to each subject at secondary level, broken down by key stage.	
FINAL OUTPUTS OF ITT PLACES	Summarises the final outputs of the 2019/20 TSM to feed into the 2019/20 ITT recruitment process.	
SUMMARY OUTPUTS	Summarises the differences between the user-selected scenarios and the model's 'central' scenario showing a number of outputs and subjects graphically.	

Source: 2019/20 Teacher Supply Model.



Department
for Education

© Crown copyright 2018

This publication (not including logos) is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

To view this licence:

visit www.nationalarchives.gov.uk/doc/open-government-licence/version/3

email psi@nationalarchives.gsi.gov.uk

write to Information Policy Team, The National Archives, Kew, London, TW9 4DU

About this publication:

enquiries www.education.gov.uk/contactus

download www.gov.uk/government/publications

Reference: TSM and ITT allocations for academic year 2019 to 2020, England, 25 October 2018



Follow us on Twitter:
[@educationgovuk](https://twitter.com/educationgovuk)



Like us on Facebook:
facebook.com/educationgovuk